

TOWN OF TEWKSBURY, MASSACHUSETTS

ANNUAL COMPREHENSIVE FINANCIAL REPORT



**For the year ended
June 30, 2024**

On the cover: Tewksbury Town Hall



Council on Aging Market

TOWN OF TEWKSBURY, MASSACHUSETTS

ANNUAL COMPREHENSIVE FINANCIAL REPORT



**For the Year Ended
June 30, 2024**

Prepared by the Finance Department

TOWN OF TEWKSBURY, MASSACHUSETTS
ANNUAL COMPREHENSIVE FINANCIAL REPORT
JUNE 30, 2024

TABLE OF CONTENTS

Introductory Section	1
Letter of Transmittal.....	3
Principal Executive Officers as of June 30, 2024.....	8
Organizational Chart	9
Certificate of Achievement for Excellence in Financial Reporting	10
Financial Section	11
Independent Auditors' Report.....	13
Management's Discussion and Analysis.....	16
Basic Financial Statements.....	29
Statement of net position.....	30
Statement of activities.....	32
Governmental funds – balance sheet	34
Reconciliation of the governmental funds balance sheet total fund balances to the statement of net position.....	35
Governmental funds – statement of revenues, expenditures and changes in fund balances.....	36
Reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities.....	37
Proprietary funds – statement of net position	38
Proprietary funds – statement of revenues, expenses and changes in net position.....	39
Proprietary funds – statement of cash flows	40
Fiduciary funds – statement of fiduciary net position.....	41
Fiduciary funds – statement of changes in fiduciary net position.....	42
Notes to basic financial statements	43
Required Supplementary Information	87
General Fund Budgetary Schedule.....	88
Schedule of revenues, expenditures and changes in fund balance – general fund – budget and actual.....	89
Pension Plan Schedules.....	93
Schedule of the Town's proportionate share of the net pension liability	94

TOWN OF TEWKSBURY, MASSACHUSETTS
ANNUAL COMPREHENSIVE FINANCIAL REPORT
JUNE 30, 2024

TABLE OF CONTENTS (CONTINUED)

Schedule of the Town’s contributions	95
Schedule of the special funding amounts of the net pension liability	96
Other Postemployment Benefits Plan Schedules	97
Schedule of changes in the Town’s net other postemployment benefits liability and related ratios..	98
Schedule of the Town’s contributions	99
Schedule of investment returns.....	100
Notes to Required Supplementary Information	101
Combining Statements.....	105
Nonmajor Governmental Funds.....	106
Nonmajor governmental funds - combining balance sheet	108
Nonmajor governmental funds - combining statement of revenues, expenditures and changes in fund balances	110
Statistical Section	113
Net position by component – last ten years.....	115
Changes in net position – last ten years.....	116
Fund balances, governmental funds – last ten years	118
Changes in fund balances, governmental funds – last ten years	119
Assessed value and actual value of taxable property by classification and tax rates – last ten years ...	121
Principal taxpayers – current year and nine years ago	122
Property tax levies and collections – last ten years	123
Ratios of outstanding debt by type – last ten years	124
Ratios of general bonded debt outstanding – last ten years.....	125
Direct and overlapping governmental activities debt – as of June 30, 2024.....	126
Computation of legal debt margin – last ten years	127
Demographic and economic statistics – last ten years	128
Principal employers – current year and nine years ago.....	129
Full-time equivalent Town employees by function – last ten years	130
Operating indicators by function/program – last ten years	131
Capital asset statistics by function/program – last ten years	132

Introductory Section



Fire Vehicles Parked in Front of the Fire Station

Introductory Section

This page intentionally left blank.



OFFICE OF THE TOWN MANAGER
TOWN OF TEWKSBURY
TOWN HALL
1009 MAIN ST
TEWKSBURY, MASSACHUSETTS 01876

RICHARD A. MONTUORI
TOWN MANAGER

(978) 640-4300
FAX (978) 640-4302

Letter of Transmittal

March 17, 2025

To the Honorable Select Board and the Citizens of the Town of Tewksbury:

State law requires the Town of Tewksbury to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue this Annual Comprehensive Financial Report (ACFR) of the Town of Tewksbury, Massachusetts, for the year ending June 30, 2024, for your consideration.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed to both protect the Town's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. As management, we assert that this financial report is complete and reliable in all material respects.

The ACFR is designed to be used by the elected and appointed officials of Tewksbury in addition to those entities concerned with the Town's management and development including credit rating agencies, bond analysts, investors, and financial institutions. The format of the report enables the Town to present complex financial data in a manner that is easier for citizens and taxpayers of the Town of Tewksbury to review and understand.

The Town of Tewksbury's financial statements have been audited by Marcum LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town of Tewksbury for the year ended June 30, 2024, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the Town of Tewksbury's financial statements for the year ended June 30, 2024, and that they are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the Town of Tewksbury was part of a broader, federally mandated “Single Audit” designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government’s internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the Town of Tewksbury’s separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management’s Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Town of Tewksbury’s MD&A can be found immediately following the report of the independent auditors.

Profile of Town

The Town of Tewksbury was incorporated in 1734 and occupies a land area of approximately 21 square miles. The Town is bordered by the Towns of Dracut to the north, Andover to the northeast, Wilmington to the southeast, Billerica to the southwest, and the City of Lowell to the west. Tewksbury is in Middlesex County approximately 21 miles north of Boston. Bordered by two major highway systems, Routes 93 and 495, and several secondary roadways including Routes 38 and 133, Tewksbury provides an excellent location for its residents and its businesses.

Local legislative decisions are made by an open town meeting consisting of all the registered voters in the Town. Subject to the legislative decisions made by the town meeting, the affairs of the Town are administered by a five-member Select Board who appoint a Town Manager to manage day-to-day and financial matters. The annual town census for 2020 lists the Town’s population as 31,342.

Local school affairs are administered by an elected school committee of five people. Local taxes are assessed by an appointed board of three assessors; all appointed for staggered three-year terms on an at large basis.

The Town of Tewksbury provides general governmental services for the area within its boundaries, including police and fire protection, public education in grades kindergarten through 12, maintenance of streets and infrastructure, solid waste collection and disposal, water and sewer services, health and human services, parks and recreation, community development, administrative and financial services.

The Lowell Regional Transit Authority provides bus coverage throughout the Town to surrounding communities. Electricity and natural gas are supplied by National Grid. The Tewksbury Housing Authority provides public housing for eligible low-income families, the elderly and the handicapped.

The Town manages its risk through a combination of self-insured programs and premium based coverage with commercial insurance carriers. The Town is self-insured for its health insurance and workers’ compensation activities. The Town is exposed to various risks of loss related to general liability, property and casualty, workers’ compensation, and unemployment compensation claims. Buildings and property are fully insured against fire, theft, and natural disaster to the extent that losses exceed the Town’s deductible per incident. These deductibles vary by type of incident, none of which exceed \$150,000.

Budgetary Controls

Under the Town Charter, the Town Manager sets budget guidelines and prepares and recommends a budget to the Select Board and Finance Committee which is then reviewed, amended and voted. The seven-member Finance Committee holds public hearings to review all departmental budgets and normally makes recommendations on the budget to town meeting in the spring.

The level of budgetary control is established by town meeting and this approval defines the level at which expenditures may not exceed appropriations. This level is typically at the individual department salary and expense level. The Town Accountant is responsible for ensuring all payroll and invoices are within the budgetary control level before authorizing payment. Additional appropriations may be approved at subsequent Town Meetings. The Finance Committee may approve during the year a transfer from a reserve fund established at Town Meeting. These controls ensure compliance with the budget approved by Town Meeting.

The school budget is limited to the total amount appropriated by Town Meeting, but the School Committee retains full power to allocate the appropriated funds.

Factors Affecting Economic Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town operates.

The Town is a mature community with industrial and commercial activity concentrated along the major interstates that border the Town. Retail trade is concentrated along Route 38. Several nationally known companies have chosen to locate in the Town.

The Town continues to focus on providing high-end services while maintaining its economic health. The per capita income is higher than state averages, and the unemployment rate has been low. The Town remains a very desirable community given its proximity to Boston and quality of services provided.

The Town continues to manage its financial affairs in a prudent manner. Standard & Poor's confirmed the Town's bond rating to AA+ with a stable outlook which is reflective of management's incorporation of long range planning tools such as a five year rolling capital plan; building of reserve balances including multiple special purpose stabilization funds for future capital needs; addressing long term liabilities, such as OPEB, within its financial policies; investing in technology to ensure efficient operations; and maintaining an aggressive debt management strategy for capital improvements and pursuing pay-as-you-go options whenever possible. The Town is consistently successful at attaining federal, state and local grants for operational services, new initiatives as well as capital improvements including the Massachusetts School Building Authority, Massachusetts Board of Library Commissioners, Commonwealth's Clean Water Trust, Executive Office of Energy & Environmental Affairs, and Green Communities.

The Town has also enhanced its revenue flexibility by establishing four enterprise funds. This has allowed the Town to shift 100% of the operating cost and capital improvements to the users of water, sewer, cable and stormwater services so that no tax support goes towards providing operational support for these services.

Major Initiatives

The Town started the construction of a new DPW/school maintenance facility which is projected to cost approximately \$30 million. This project was approved at the October 2022 special town meeting and will fit within the levy without a debt exclusion. The project construction started on December 4, 2023.

On March 11, 2021, the United States Federal Government established the American Rescue Plan Act (ARPA) to enhance the United States' recovery from the economic and health effects of the COVID-19 pandemic. This Act requires that the payment from these funds be used to cover costs related to; public health; negative economic impacts; services to disproportionately impacted communities; premium pay; infrastructure; revenue replacement; or administration. These funds can only be used to cover costs incurred between March 3, 2021, and December 31, 2024. The Town was awarded \$9.3 million of this federal funding which it is using to fund water infrastructure projects. The town expended \$1.9 million of these funds in FY24, while also authorizing to borrow an additional \$2.1 million at the May 2023 annual town meeting for water infrastructure projects.

The Town dedicates the operational budget and capital funds to roadway improvements. This includes coordinating sewer and water projects so as not to waste resources on paving the same area repeatedly and utilizing Massachusetts Department of Transportation Chapter 90 funds for major repairs and drainage improvements to roads throughout Town. In the last five years, the Town has invested \$9.3 million in improving its roads, sidewalks, and drainage. The Town dedicated an additional \$450,000 for drainage improvements and upgrades at the annual May 2023 town meeting. Additionally, \$600,000 for water plant repairs, upgrades and \$625,000 for Astle Street tank maintenance and upgrades at the annual May 2023 special town meeting. The Town's Fire and Police Departments are also consistently successful in obtaining state and federal grants for equipment such as stretchers, safety equipment, dewatering pumps and emergency medical supplies, training as well as construction funds for improvements to existing facilities.

Internal Controls

Management of the Town is responsible for establishing and maintaining an internal control structure designed to ensure the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The Town Manager and the Town Accountant are responsible for evaluating the adequacy and effectiveness of the internal control structure and implementing improvements. Because the cost of internal controls should not outweigh their benefits, the Town of Tewksbury's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free of material misstatement.

Awards and Acknowledgements

The Town of Tewksbury submitted an annual comprehensive financial report (ACFR) to the Government Finance Officers Association (GFOA), for year ended June 30, 2023; and was awarded a Certificate of Achievement for Excellence in Financial Reporting. The Certificate of Achievement is a prestigious national award recognized conformance with the highest standards for preparation of a state and local government financial report.

In order to receive this prestigious award, a government had to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR for year ended June 30, 2024, will meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for the certificate.

Preparing a document of this magnitude requires a significant investment of time and resources. The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of our Town Departments. We would like to also express our appreciation to all the members of the departments who assisted and contributed to the preparation of this report. Credit must also be given to the Select Board, and the Finance Committee for their unfailing support for maintaining the highest standards of professionalism in the management of the Town, including its finances.

Respectfully submitted,



Richard Montuori
Town Manager



Al Rego
Town Accountant

Town of Tewksbury, Massachusetts

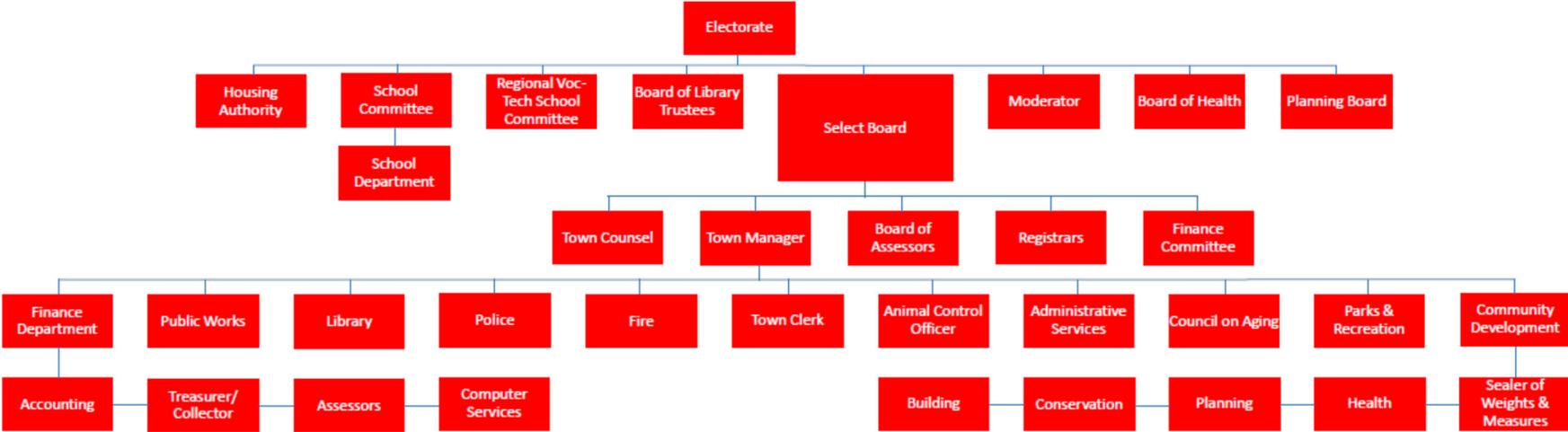
Principal Executive Officers

As of June 30, 2024

TITLE	NAME	SELECTION	TERM EXPIRES
Select Board, Chair	Patrick Holland	Elected	2026
Select Board, Vice Chair	Mark Kratman	Elected	2025
Select Board, Clerk	Eric Ryder	Elected	2027
Select Board	Jayne Wellman	Elected	2025
Select Board	James F. Mackey III	Elected	2027
Town Manager	Richard Montuori	Appointed	2026
Assistant Town Manager	Steven Sadwick	Appointed	Indefinite
Town Accountant	Albano Rego	Appointed	Indefinite
Treasurer / Collector	Kelly Odams	Appointed	Indefinite
Town Clerk	Denise Graffeo	Appointed	2026
Director of Assessing	Joanne Foley	Appointed	Indefinite
Superintendent of Schools	Brenda Theriault-Regan	Appointed	Indefinite
School Business Manager	David A. Libby	Appointed	Indefinite
Fire Chief	Joseph Kearns	Appointed	Indefinite
Police Chief	Ryan M. Columbus	Appointed	Indefinite
Director of Public Works	Kevin Hardiman	Appointed	Indefinite

Town of Tewksbury, Massachusetts

Organizational Chart





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Town of Tewksbury
Massachusetts**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2023

Christopher P. Morill

Executive Director/CEO

Financial Section



Aerial View of New Tewksbury Elementary School

Financial Section

This page intentionally left blank.

Independent Auditors' Report

To the Honorable Select Board
Town of Tewksbury, Massachusetts

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Tewksbury, Massachusetts (the "Town"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States ("*Government Auditing Standards*"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, general fund budgetary comparison schedule, pension plan schedules, and other postemployment plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying combining statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used

to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying combining statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2025, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

CBIZ CPAs P.C.

Boston, MA
March 17, 2025

Management's Discussion and Analysis

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

As management of the Town of Tewksbury (Town), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2024. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

Financial Highlights

- The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent year by \$149.6 million (net position).
- As required by GASB Statement #68, the Town recognized their total net pension liability of \$117.0 million along with deferred outflows of resources related to pension of \$14.1 million and deferred inflows of resources related to pension of \$5.9 million on the statement of net position.
- The Town recognized their total net other postemployment benefits (OPEB) liability of \$110.1 million along with deferred outflows of resources related to OPEB of \$14.2 million and deferred inflows of resources related to OPEB of \$7.0 million on the statement of net position.
- The government's total net position increased by \$6.8 million.
- As of the close of the current year, the Town's governmental funds reported a combined ending fund balance of \$79.9 million, an increase of \$19.8 million in comparison with the prior year.
- At the end of the current year, unassigned fund balance for the general fund was \$35.4 million, or 24.3% percent of total government expenditures.
- The Town contributed an additional \$716,000 to its other postemployment benefits (OPEB) trust fund, which had a balance of \$10.8 million at the end of the current year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Tewksbury's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances in a manner similar to private sector business.

The *statement of net position* presents information on all assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of the related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (i.e. uncollected taxes and earned but unused vacation leave).

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

Both of the government-wide financial statements distinguish functions that are primarily supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, finance, planning and development, facilities, public safety, education, public works, sanitation, council on aging, community services, culture and recreation, library and interest. The business-type activities include the activities of the water, sewer, cable and stormwater enterprise funds.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Tewksbury adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. The Town of Tewksbury maintains two types of proprietary funds:

Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water, sewer, cable, and stormwater operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. The Town uses internal service funds to account for health insurance activities and workers compensation benefits. Because these services primarily benefit governmental rather than business-type activities, they have been included within *governmental activities* in the government-wide financial statements.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because

Town of Tewksbury, Massachusetts

Management’s Discussion and Analysis

June 30, 2024

the resources of those funds are *not* available to support the Town’s own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The other postemployment benefits fund is used to account for assets accumulated to provide funding for future other postemployment benefits (OPEB) liabilities. The private purpose trust fund is reported in the fiduciary funds financial statements under the caption “private purpose trust fund”.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis

As noted earlier net position may serve, over time, as a useful indicator of a government’s financial position. The assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$149.6 million at the close of 2024.

Governmental Activities – The key elements of the governmental activities are as follows:

	2024	2023
Assets:		
Current assets.....	\$ 112,113,662	\$ 88,337,725
Noncurrent assets (excluding capital).....	1,166,187	1,420,324
Capital assets, non depreciable.....	23,224,083	12,779,048
Capital assets, net of accumulated depreciation.....	223,415,960	222,977,032
Total assets.....	359,919,892	325,514,129
Deferred outflows of resources.....	26,577,194	35,702,734
Liabilities:		
Current liabilities (excluding debt).....	12,742,979	11,853,691
Noncurrent liabilities (excluding debt).....	216,598,941	221,538,000
Current debt.....	11,335,568	6,516,374
Noncurrent debt.....	90,104,143	72,689,659
Total liabilities.....	330,781,631	312,597,724
Deferred inflows of resources.....	13,556,936	9,221,928
Net position:		
Net investment in capital assets.....	162,075,418	156,550,047
Restricted.....	8,056,441	9,246,764
Unrestricted.....	(127,973,340)	(126,399,600)
Total net position.....	\$ 42,158,519	\$ 39,397,211

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

For the Town's governmental activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$42.2 million at the close of 2024.

A significant portion of the Town's net position, \$162.1 million, reflects its net investment in capital assets (i.e. land, buildings, infrastructure, machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens: consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to pay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position, \$8.1 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position resulted in a \$128.0 million deficit, due mainly to the cumulative effect of recording \$105.6 million of net other postemployment benefit liability along with \$107.3 million of net pension liability through June 30, 2024.

The \$23.8 million increase in current assets is mainly from bond proceeds received in current year related to the DPW/school maintenance facility.

The \$10.9 million increase in capital assets is mainly from the construction of the new DPW/school maintenance facility which totaled \$8.8 million in additions and infrastructure projects totaling \$1.9 million.

The \$4.9 million decrease in noncurrent liabilities (excluding debt) is related to the decrease of net other postemployment benefit liability by \$5.9 million offset with an increase in the net pension liability by \$879,000.

Current and noncurrent debt increased by \$22.2 million which was mainly due to the issuance of bonds related to the DPW/school maintenance facility totaling \$25.0 million.

The governmental activities net position increased by \$2.8 million during the current year. This was due to \$4.0 million in capital grants of which \$1.8 million related to American Rescue Plan Act (ARPA) funds, \$479,000 related to the dispatch building, \$1.5 million related to state highway projects, and \$232,000 in Massachusetts School Business Authority (MSBA) funding, and current year capital asset additions exceeding depreciation expense; offset by a decrease in the general fund due to the use of reserves to fund capital projects, the recognition of an additional \$7.0 million for the net other postemployment benefits liability net of deferred outflows/inflows related to OPEB and \$1.8 million for the net pension liability net of deferred outflows/inflows related to pension.

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

	2024	2023
Program Revenues:		
Charges for services..... \$	8,526,165	\$ 8,836,042
Operating grants and contributions.....	34,363,725	31,684,928
Capital grants and contributions.....	4,038,216	8,550,909
General Revenues:		
Real estate and personal property taxes, net of tax refunds payable.....	109,293,610	105,008,104
Tax and other liens.....	84,947	-
Motor vehicle and other excise taxes.....	5,628,986	5,187,301
Hotel/motel tax.....	965,143	1,013,621
Meals tax.....	871,069	815,540
Community preservation tax.....	1,286,470	1,079,089
Penalties and interest on taxes.....	459,593	364,848
Payments in lieu of taxes.....	96,810	111,708
Grants and contributions not restricted to specific programs.....	3,730,822	3,840,843
Unrestricted investment income.....	4,662,096	2,440,823
Gain on sale of capital assets.....	41,095	113,000
Total revenues.....	174,048,747	169,046,756
Expenses:		
General government.....	3,717,626	3,525,533
Finance.....	1,893,666	1,708,843
Planning and development.....	2,484,153	1,683,886
Facilities.....	1,190,850	1,073,920
Public safety.....	29,932,028	26,452,353
Education.....	111,876,719	107,650,972
Public works.....	6,275,263	5,467,166
Sanitation.....	3,266,704	2,794,424
Council on aging.....	1,061,589	881,945
Community services.....	581,835	497,900
Culture and recreation.....	511,597	478,414
Library.....	2,390,509	2,119,670
Interest.....	2,527,006	1,942,368
Total expenses.....	167,709,545	156,277,394
Excess before transfers.....	6,339,202	12,769,362
Transfers.....	(3,577,894)	(3,557,017)
Change in net position.....	2,761,308	9,212,345
Net position, beginning of year.....	39,397,211	30,184,866
Net position, end of year..... \$	42,158,519	\$ 39,397,211

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

Governmental expenses totaled \$167.7 million, of which \$46.9 million (28.0%) was directly supported by program revenues consisting of charges for services, operating and capital grants and contributions. General revenues totaled \$127.1 million, primarily from property taxes, motor vehicle and other excise, and grants and contributions not restricted to specific programs.

Charges for services represent 4.9% of governmental activities resources. The Town can exercise more control over this category of revenue than any other. Fees charged for services rendered that are set by Town Meeting, the Select Board, Town boards and commissions, and the Town Manager are included in this category. Charges for services have decreased by \$310,000 from the prior year.

Operating grants and contributions account for 19.8% of the governmental activities resources. Most of these resources apply to education operations. These resources offset costs within the school department in addition to their general fund operating budget.

Capital grants and contributions account for 2.3% of the governmental activities resources. The Town receives state reimbursement for highway projects and MSBA funding for school construction. During the current year, the Town received \$1.8 million in ARPA funds that were used for public works infrastructure projects.

Property taxes are the most significant revenue source for the Town's governmental activities. They comprise 62.8% of all resources.

Motor vehicle and other taxes comprise 3.2% of the governmental activity's resources.

Education is by far the largest governmental activity of the Town. A total of \$111.9 million was expended for education, of which \$33.0 million was funded by program revenues. The remaining \$78.8 million was funded by taxes and other revenue. Education expenses increased \$4.2 million due to an increase to the Town's budgeted expenses, \$953,000 in the Massachusetts Teachers' Retirement System's on-behalf payment, \$1.9 million for their share of net postemployment benefits, \$1.1 million in depreciation expense due to the new elementary school being placed in service and \$1.1 million in expenses related to education programs and services including school lunch and circuit breaker.

Public safety is the second largest activity of the Town. \$24.0 million of general revenues were needed to cover 2024 operating expenses. Expenses increased due to an increase to the Town's budgeted expenses and their share of net postemployment benefits.

Town of Tewksbury, Massachusetts

Management’s Discussion and Analysis

June 30, 2024

Business-type activities - The key elements of the business-type activities are as follows:

	2024	2023
Assets:		
Current assets.....	\$ 34,227,290	\$ 32,818,890
Capital assets, non depreciable.....	6,033,947	1,598,247
Capital assets, net of accumulated depreciation.....	127,057,557	130,850,875
Total assets.....	167,318,794	165,268,012
 Deferred outflows of resources.....	 2,140,171	 2,634,353
Liabilities:		
Current liabilities (excluding debt).....	2,260,240	1,001,489
Noncurrent liabilities (excluding debt).....	14,222,941	12,997,148
Current debt.....	8,643,312	8,353,163
Noncurrent debt.....	36,128,511	41,532,843
Total liabilities.....	61,255,004	63,884,643
 Deferred inflows of resources.....	 771,277	 632,432
Net position:		
Net investment in capital assets.....	88,719,457	83,345,417
Unrestricted.....	18,713,227	20,039,873
 Total net position.....	 \$ 107,432,684	 \$ 103,385,290

For the Town’s business type activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$107.4 million at the close of 2024.

Business type net position of \$88.7 million (82.6%) represents investments in capital assets, net of any related debt. The remaining \$18.7 million (17.4%) is available to be used for the ongoing operation of the Town’s water, sewer, cable and stormwater enterprises.

Business-type activities net position increased by \$4.0 million during the current year.

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

	2024	2023
Program Revenues:		
Charges for services.....	\$ 17,175,028	\$ 17,122,950
Operating grants and contributions.....	-	652
General Revenues:		
Unrestricted investment income (loss).....	1,090,881	540,624
Total revenues.....	18,265,909	17,664,226
 Expenses:		
Water.....	9,936,255	7,533,625
Sewer.....	7,030,538	7,148,451
Cable.....	386,010	316,784
Stormwater.....	443,606	397,554
Total expenses.....	17,796,409	15,396,414
 Excess before transfers.....	469,500	2,267,812
 Transfers.....	3,577,894	3,557,017
 Change in net position.....	4,047,394	5,824,829
 Net position, beginning of year.....	103,385,290	97,560,461
 Net position, end of year.....	\$ 107,432,684	\$ 103,385,290

The water enterprise fund decreased \$1.0 million from the prior year. This was due primarily to a \$1.1 million increase in net other postemployment benefits.

The sewer enterprise fund increased \$4.0 million from the prior year. The primary reason for the increase is the fact that the rates are designed to support principal payments on long-term debt along with a subsidy by the tax rate. This is consistent with the prior year.

The cable enterprise fund increased \$238,000 as compared to an increase of \$310,000 in the prior year. The enterprise fund reported operating revenue of \$508,000, which is slightly lower than the prior year, along with investment income of \$116,000. Investment income contributed \$53,000 to the overall increase. Operating expenses totaled \$386,000, which is slightly higher than the prior year, resulting in total ending net position of \$2.9 million at June 30, 2024.

The stormwater enterprise fund increased \$796,000 as compared to an increase of \$837,000 in the prior year. Operating revenues were slightly down in the current year but collections were still strong with \$1.2 million in revenue. Operating expense increased by \$46,000 mainly due to repairs and maintenance costs, supplies and an increase in depreciation expense. The fund had \$3.4 million in total ending net position at June 30, 2024.

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

Financial Analysis of the Governmental Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of the current year, the Town's governmental funds reported combined ending fund balances totaling \$79.9 million. Of this amount \$43.3 million is for the general fund, \$18.4 million is for the DPW/school maintenance facility, a deficit of \$4.2 million is for the elementary school construction fund, and \$22.4 million is comprised of nonmajor governmental funds. Cumulatively there was an increase of \$19.8 million in fund balances from the prior year mainly related to the timing of expenditures in the school construction fund.

The general fund is the chief operating fund of the Town. At the end of the current year, unassigned fund balance of the general fund was \$35.4 million while total fund balance was \$43.3 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures. Unassigned fund balance represents 24.3% of the total general fund expenditures, while total fund balance represents 29.8% of that same amount.

Financial Summary

- Tax revenue continues to be the most significant revenue source for the Town, representing 71.9% of total general fund revenue. Tax revenue increased in accordance with the provisions of the Massachusetts law, which limits such increase to 2 ½ % over the preceding year plus an allowance for new growth and excluded debt.
- Intergovernmental revenue represents 17.2% of total general fund revenues. This includes state aid and \$8.2 million in payments made by the State to the Massachusetts Teachers' Retirement System for teachers' pension benefits.
- Motor vehicle revenue represents 3.7% of the total general fund revenues, a slight decrease from the prior year.
- Charges for services revenue totaled approximately \$2.2 million, which was slightly higher than the prior year.
- Education continues to be the largest category of general fund expenditures, representing 51.6% in 2024. The Town is committed to providing a high-quality education through its public schools. Expenditures in education increased by \$1.5 million or 2.1%. This increase was mainly due to an increase to the Town's budgeted operating expenditures and additional capital outlay.
- Public safety and public works represent a combined 17.3% of general fund expenditures. This reflects the Town's commitment to providing a safe, secure environment and essential public services.

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

- Debt service costs in 2024 equaled 6.7% of total general fund expenditures, reflecting the Town's ongoing commitment to its school building program, public safety facilities, and recreation and cultural facilities.

The DPW/school maintenance facility fund was established after the Town authorized at their October 2022 Special Town Meeting, the construction of the new DPW/school maintenance facility totaling \$26,500,000. The DPW/school maintenance facility fund reported a fund balance of \$18.4 million. The Town borrowed \$26.5 million and expended \$8.1 million in the current year.

The elementary school construction fund was established after the Town authorized at their May 2020 Annual Town Meeting, the construction of the new elementary school totaling \$98.5 million. The Town has been approved to receive assistance from the Massachusetts School Building Authority (MSBA) for 58.77% of eligible construction costs. The elementary school's construction was completed during the current fiscal year. The fund reported a fund balance deficit of \$4.2 million partly due to the project being funded by a bond anticipation note totaling \$3.6 million. In the current year, the Town received \$232,000 in reimbursements from the MSBA, expended \$1.5 million, and had a transfer in from Town capital projects fund totaling \$628,000.

There was a decrease of \$341,000 in the nonmajor governmental funds, which reported \$20.7 million in revenues, \$20.3 million in expenditures and \$730,000 in other financing uses.

General Fund Budgetary Highlights

There was a \$15.1 million increase from the original budget to the final amended budget. During the fall and spring Special Town Meetings, appropriation increases for stabilization, capital, snow and ice and various Town and School functions were approved.

General fund revenues came in approximately \$5.1 million more than budgeted. Of this increase, \$1.0 million was in motor vehicle and other excise taxes, \$425,000 was in hotel/motel tax, \$442,000 was in charges for services, \$603,000 was in departmental and other, and \$2.2 million was in investment income. This was mainly due to the Town budgeting conservatively in these areas.

General fund expenditures, including encumbrances, came in \$2.0 million less than budgeted. Key components of this surplus include \$290,000 in group insurance, \$316,000 collectively in public safety, \$148,000 collectively in education, and \$650,000 million collectively in public works.

Capital Asset and Debt Administration

In conjunction with the annual operating budget the Town of Tewksbury annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

Town of Tewksbury, Massachusetts

Management’s Discussion and Analysis

June 30, 2024

Capital Assets

The Town of Tewksbury’s investment in capital assets for its governmental and business-type activities as of June 30, 2024, amounts to \$379.7 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, water and sewer system improvements, machinery and equipment, computer equipment, park facilities, roads, highways, and bridges. The Town’s investment in capital assets increased \$11.5 million in 2024.

The following table shows the breakdown of the Town’s capital assets:

<u>Capital Asset</u>	<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>
Land.....	\$ 1,832,494	\$ 204,000	\$ 2,036,494
Construction in progress.....	20,488,289	5,829,947	26,318,236
Artwork.....	903,300	-	903,300
Land improvements.....	2,862,198	-	2,862,198
Buildings.....	175,432,577	5,230,302	180,662,879
Building improvements.....	11,219,595	147,969	11,367,564
Machinery and equipment.....	7,617,735	1,173,115	8,790,850
Computer software.....	10,847	-	10,847
Infrastructure.....	<u>26,273,008</u>	<u>120,506,171</u>	<u>146,779,179</u>
Total.....	<u>\$ 246,640,043</u>	<u>\$ 133,091,504</u>	<u>\$ 379,731,547</u>

Major capital asset events during the current year included the following:

- The Town capitalized \$15.1 million in construction in progress, of which \$10.6 million related to the governmental activities, \$3.8 million related to the water enterprise fund, \$175,000 related to the sewer enterprise fund, \$150,000 related to the cable enterprise fund, and \$312,000 related to the stormwater enterprise fund. The governmental activities construction in progress additions included \$1.8 million for ongoing infrastructure projects and \$8.8 million for the construction of the new DPW/school maintenance facility.
- The Town capitalized \$5.2 million in infrastructure, of which \$3.4 million related to the governmental activities, \$1.6 million related to water enterprise activities, and \$246,000 related to the stormwater enterprise fund.

Debt Administration

The Town maintains an “AA+” bond rating from Standard & Poor’s. The Town continues to maintain strong market access for both note and bond sales. At the end of the year, the Town had total bonded debt outstanding and unamortized bond premiums of \$142.6 million of which \$97.9 million is related to governmental activities, \$14.4 million is related to water projects and \$30.3 million is for sewer projects.

Town of Tewksbury, Massachusetts

Management's Discussion and Analysis

June 30, 2024

The entire amount is classified as general obligation debt and is backed by the full faith and credit of the Town.

The Town's long-term debt increased by \$13.5 million in the current year due to \$30.1 million of new borrowings offset by \$16.6 million of debt payments and applied unamortized premiums.

Please refer to notes 5, 7 and 8 for further discussion of the major capital and debt activity.

Requests for Information

This financial report is designed to provide a general overview of the Town of Tewksbury's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town Accountant, Town Hall Annex, 11 Town Hall Avenue, Tewksbury, Massachusetts 01876.

Basic Financial Statements

Town of Tewksbury, Massachusetts

Statement of Net Position

June 30, 2024

	<i>Primary Government</i>		
	Governmental Activities	Business-type Activities	Total
ASSETS			
CURRENT:			
Cash and cash equivalents.....	\$ 61,456,417	\$ 3,793,302	\$ 65,249,719
Investments.....	37,815,403	24,537,212	62,352,615
Receivables, net of allowance for uncollectibles:			
Real estate and personal property taxes.....	844,758	-	844,758
Tax liens.....	1,384,045	-	1,384,045
Motor vehicle and other excise taxes.....	680,230	-	680,230
User charges.....	-	5,896,776	5,896,776
Departmental and other.....	1,581,836	-	1,581,836
Intergovernmental - other.....	2,904,875	-	2,904,875
Community preservation state share.....	232,757	-	232,757
Lease receivables.....	254,137	-	254,137
Tax foreclosures.....	1,735,004	-	1,735,004
Working capital deposit.....	3,224,200	-	3,224,200
	<u>112,113,662</u>	<u>34,227,290</u>	<u>146,340,952</u>
NONCURRENT:			
Receivables, net of allowance for uncollectibles:			
Lease receivables.....	1,166,187	-	1,166,187
Capital assets, nondepreciable.....	23,224,083	6,033,947	29,258,030
Capital assets, net of accumulated depreciation.....	223,415,960	127,057,557	350,473,517
	<u>247,806,230</u>	<u>133,091,504</u>	<u>380,897,734</u>
TOTAL ASSETS.....	<u>359,919,892</u>	<u>167,318,794</u>	<u>527,238,686</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows for refunding debt.....	-	399,322	399,322
Deferred outflows related to pensions.....	12,912,031	1,164,135	14,076,166
Deferred outflows related to other postemployment benefits.....	13,665,163	576,714	14,241,877
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	<u>26,577,194</u>	<u>2,140,171</u>	<u>28,717,365</u>

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

Statement of Net Position

June 30, 2024

	<i>Primary Government</i>		
	Governmental Activities	Business-type Activities	Total
LIABILITIES			
CURRENT:			
Warrants payable.....	4,398,282	1,639,432	6,037,714
Accrued payroll.....	4,005,435	-	4,005,435
Health claims payable.....	1,210,382	-	1,210,382
Tax refunds payable.....	236,887	-	236,887
Accrued interest.....	633,202	543,608	1,176,810
Other liabilities.....	1,231,969	20,000	1,251,969
Landfill closure.....	114,422	-	114,422
Compensated absences.....	912,400	57,200	969,600
Notes payable.....	3,577,818	-	3,577,818
Bonds payable.....	7,757,750	8,643,312	16,401,062
	24,078,547	10,903,552	34,982,099
NONCURRENT:			
Landfill closure.....	2,043,672	-	2,043,672
Compensated absences.....	1,655,900	92,600	1,748,500
Net pension liability.....	107,292,682	9,673,398	116,966,080
Net other postemployment benefits liability.....	105,606,687	4,456,943	110,063,630
Bonds payable.....	90,104,143	36,128,511	126,232,654
	306,703,084	50,351,452	357,054,536
TOTAL LIABILITIES.....	330,781,631	61,255,004	392,036,635
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to lease receivables.....	1,420,324	-	1,420,324
Deferred inflows related to pensions.....	5,402,314	487,067	5,889,381
Deferred inflows related to other postemployment benefits....	6,734,298	284,210	7,018,508
TOTAL DEFERRED INFLOWS OF RESOURCES.....	13,556,936	771,277	14,328,213
NET POSITION			
Net investment in capital assets.....	162,075,418	88,719,457	250,794,875
Restricted for:			
Permanent funds:			
Expendable.....	35,192	-	35,192
Nonexpendable.....	29,126	-	29,126
Gifts and grants.....	1,843,850	-	1,843,850
Community preservation.....	6,148,273	-	6,148,273
Unrestricted.....	(127,973,340)	18,713,227	(109,260,113)
TOTAL NET POSITION.....	\$ 42,158,519	\$ 107,432,684	\$ 149,591,203

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

Statement of Activities

Year Ended June 30, 2024

<u>Functions/Programs</u>	<u>Program Revenues</u>				
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Net (Expense) Revenue</u>
Primary Government:					
<i>Governmental Activities:</i>					
General government.....	\$ 3,717,626	\$ 805,075	\$ 722,913	\$ -	\$ (2,189,638)
Finance.....	1,893,666	330,999	227,359	-	(1,335,308)
Planning and development.....	2,484,153	1,196,132	20,506	-	(1,267,515)
Facilities.....	1,190,850	35,220	-	-	(1,155,630)
Public safety.....	29,932,028	4,288,131	1,190,758	478,573	(23,974,566)
Education.....	111,876,719	1,594,517	31,210,372	231,604	(78,840,226)
Public works.....	6,275,263	111,557	562,500	3,328,039	(2,273,167)
Sanitation.....	3,266,704	-	-	-	(3,266,704)
Council on aging.....	1,061,589	156,269	335,373	-	(569,947)
Community services.....	581,835	-	-	-	(581,835)
Culture and recreation.....	511,597	-	18,100	-	(493,497)
Library.....	2,390,509	8,265	75,844	-	(2,306,400)
Interest.....	2,527,006	-	-	-	(2,527,006)
Total Governmental Activities.....	<u>167,709,545</u>	<u>8,526,165</u>	<u>34,363,725</u>	<u>4,038,216</u>	<u>(120,781,439)</u>
<i>Business-Type Activities:</i>					
Water.....	9,936,255	8,580,463	-	-	(1,355,792)
Sewer.....	7,030,538	6,895,988	-	-	(134,550)
Cable.....	386,010	507,727	-	-	121,717
Stormwater.....	443,606	1,190,850	-	-	747,244
Total Business-Type Activities.....	<u>17,796,409</u>	<u>17,175,028</u>	<u>-</u>	<u>-</u>	<u>(621,381)</u>
Total Primary Government.....	<u>\$ 185,505,954</u>	<u>\$ 25,701,193</u>	<u>\$ 34,363,725</u>	<u>\$ 4,038,216</u>	<u>\$ (121,402,820)</u>

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

Statement of Activities (Continued)

Year Ended June 30, 2024

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Changes in net position:			
Net (expense) revenue from previous page..... \$	<u>(120,781,439)</u>	<u>(621,381)</u>	<u>(121,402,820)</u>
<i>General revenues:</i>			
Real estate and personal property taxes, net of tax refunds payable.....	109,293,610	-	109,293,610
Tax and other liens.....	84,947	-	84,947
Motor vehicle and other excise taxes.....	5,628,986	-	5,628,986
Hotel/motel tax.....	965,143	-	965,143
Meals tax.....	871,069	-	871,069
Community preservation tax.....	1,286,470	-	1,286,470
Penalties and interest on taxes.....	459,593	-	459,593
Payments in lieu of taxes.....	96,810	-	96,810
Grants and contributions not restricted to specific programs.....	3,730,822	-	3,730,822
Unrestricted investment income.....	4,662,096	1,090,881	5,752,977
Gain on sale of capital assets.....	41,095	-	41,095
<i>Transfers, net</i>	<u>(3,577,894)</u>	<u>3,577,894</u>	<u>-</u>
Total general revenues and transfers.....	<u>123,542,747</u>	<u>4,668,775</u>	<u>128,211,522</u>
Change in net position.....	2,761,308	4,047,394	6,808,702
<i>Net position:</i>			
Beginning of year.....	<u>39,397,211</u>	<u>103,385,290</u>	<u>142,782,501</u>
End of year..... \$	<u><u>42,158,519</u></u>	<u><u>107,432,684</u></u>	<u><u>149,591,203</u></u>

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Governmental Funds
Balance Sheet**

June 30, 2024

	General	DPW/School Maintenance Facility	Elementary School Construction	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents.....	\$ 22,927,937	\$ 20,700,393	\$ -	\$ 11,924,425	\$ 55,552,755
Investments.....	24,688,734	-	-	11,151,783	35,840,517
Receivables, net of uncollectibles:					
Real estate and personal property taxes.....	844,758	-	-	-	844,758
Tax liens.....	1,373,318	-	-	10,727	1,384,045
Motor vehicle and other excise taxes.....	680,230	-	-	-	680,230
Departmental and other.....	1,133,313	-	-	271,748	1,405,061
Intergovernmental - other.....	-	-	190,491	2,714,384	2,904,875
Community preservation state share.....	-	-	-	232,757	232,757
Lease receivables.....	1,420,324	-	-	-	1,420,324
Tax foreclosures.....	1,735,004	-	-	-	1,735,004
Due from other funds.....	1,257,644	-	-	-	1,257,644
TOTAL ASSETS.....	\$ 56,061,262	\$ 20,700,393	\$ 190,491	\$ 26,305,824	\$ 103,257,970
LIABILITIES					
Warrants payable.....	\$ 1,019,456	\$ 2,308,694	\$ 622	\$ 804,569	\$ 4,133,341
Accrued payroll.....	3,805,583	-	-	199,852	4,005,435
Tax refunds payable.....	236,887	-	-	-	236,887
Due to other funds.....	-	-	857,444	400,200	1,257,644
Other liabilities.....	668,591	-	-	558,768	1,227,359
Notes payable.....	-	-	3,577,818	-	3,577,818
TOTAL LIABILITIES.....	5,730,517	2,308,694	4,435,884	1,963,389	14,438,484
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue.....	5,567,328	-	-	1,934,025	7,501,353
Deferred inflows related to lease receivables.....	1,420,324	-	-	-	1,420,324
TOTAL DEFERRED INFLOWS OF RESOURCES..	6,987,652	-	-	1,934,025	8,921,677
FUND BALANCES					
Nonspendable.....	-	-	-	29,126	29,126
Restricted.....	-	18,391,699	-	22,642,177	41,033,876
Committed.....	6,432,979	-	-	-	6,432,979
Assigned.....	1,514,470	-	-	-	1,514,470
Unassigned.....	35,395,644	-	(4,245,393)	(262,893)	30,887,358
TOTAL FUND BALANCES.....	43,343,093	18,391,699	(4,245,393)	22,408,410	79,897,809
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 56,061,262	\$ 20,700,393	\$ 190,491	\$ 26,305,824	\$ 103,257,970

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Reconciliation of the Governmental Funds Balance Sheet
Total Fund Balances to the Statement Of Net Position**

June 30, 2024

Total governmental fund balances.....	\$	79,897,809
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		246,640,043
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.....		7,501,353
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not deferred.....		14,440,582
The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.....		9,799,590
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(633,202)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable.....		(97,861,893)
Net pension liability.....		(107,292,682)
Net other postemployment benefits liability.....		(105,606,687)
Landfill closure.....		(2,158,094)
Compensated absences.....		(2,568,300)
		(315,487,656)
Net effect of reporting long-term liabilities.....		(315,487,656)
Net position of governmental activities.....	\$	42,158,519

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Governmental Funds
Statement of Revenues, Expenditures and Changes In Fund Balances**

Year Ended June 30, 2024

	General	DPW/School Maintenance Facility	Elementary School Construction	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Real estate and personal property taxes, net of tax refunds.....	\$ 108,900,504	\$ -	\$ -	\$ -	\$ 108,900,504
Tax liens.....	84,947	-	-	-	84,947
Motor vehicle and other excise taxes.....	5,658,165	-	-	-	5,658,165
Hotel/motel tax.....	965,143	-	-	-	965,143
Meals tax.....	871,069	-	-	-	871,069
Charges for services.....	2,099,723	-	-	140,851	2,240,574
Penalties and interest on taxes.....	459,593	-	-	-	459,593
Fees and rentals.....	584,953	-	-	1,027,609	1,612,562
Payments in lieu of taxes.....	54,240	-	-	42,570	96,810
Licenses and permits.....	1,209,260	-	-	-	1,209,260
Fines and forfeitures.....	41,217	-	-	-	41,217
Intergovernmental - state aid.....	17,898,542	-	231,604	-	18,130,146
Intergovernmental - Teachers Retirement.....	8,172,489	-	-	-	8,172,489
Intergovernmental - other.....	-	-	-	14,041,418	14,041,418
Departmental and other.....	808,109	-	7,282	2,970,732	3,786,123
Community preservation taxes.....	-	-	-	1,303,908	1,303,908
Community preservation state match.....	-	-	-	257,819	257,819
Contributions and donations.....	-	-	-	28,003	28,003
Investment income.....	3,625,627	-	-	724,120	4,349,747
Miscellaneous.....	-	-	-	129,250	129,250
TOTAL REVENUES.....	151,433,581	-	238,886	20,666,280	172,338,747
EXPENDITURES:					
Current:					
General government.....	2,072,680	-	-	256,795	2,329,475
Finance.....	1,285,732	-	-	20,076	1,305,808
Planning and development.....	871,603	-	-	1,642,754	2,514,357
Facilities.....	974,429	-	-	62,464	1,036,893
Public safety.....	18,421,285	-	-	2,979,656	21,400,941
Education.....	75,117,100	-	1,534,744	10,888,064	87,539,908
Public works.....	6,737,161	8,109,914	-	3,546,366	18,393,441
Sanitation.....	3,382,365	-	-	-	3,382,365
Council on aging.....	474,704	-	-	388,993	863,697
Community services.....	403,232	-	-	-	403,232
Culture and recreation.....	-	-	-	61,704	61,704
Library.....	1,549,268	-	-	112,467	1,661,735
Pension benefits.....	8,456,686	-	-	-	8,456,686
Pension benefits - Teachers Retirement.....	8,172,489	-	-	-	8,172,489
Property and liability insurance.....	526,830	-	-	-	526,830
Employee benefits.....	5,561,421	-	-	-	5,561,421
State and county charges.....	1,688,544	-	-	-	1,688,544
Debt service:					
Principal.....	6,610,000	-	-	230,000	6,840,000
Interest.....	3,176,323	-	-	87,400	3,263,723
TOTAL EXPENDITURES.....	145,481,852	8,109,914	1,534,744	20,276,739	175,403,249
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	5,951,729	(8,109,914)	(1,295,858)	389,541	(3,064,502)
OTHER FINANCING SOURCES (USES):					
Issuance of bonds.....	-	24,985,000	-	-	24,985,000
Premium from issuance of bonds.....	-	1,516,613	-	-	1,516,613
Proceeds from the sale of capital assets.....	41,095	-	-	-	41,095
Transfers in.....	112,073	-	628,281	1,516,184	2,256,538
Transfers out.....	(3,712,898)	-	-	(2,246,534)	(5,959,432)
TOTAL OTHER FINANCING SOURCES (USES).....	(3,559,730)	26,501,613	628,281	(730,350)	22,839,814
NET CHANGE IN FUND BALANCES.....	2,391,999	18,391,699	(667,577)	(340,809)	19,775,312
FUND BALANCES AT BEGINNING OF YEAR.....	40,951,094	-	(3,577,816)	22,749,219	60,122,497
FUND BALANCES AT END OF YEAR.....	\$ 43,343,093	\$ 18,391,699	\$ (4,245,393)	\$ 22,408,410	\$ 79,897,809

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances of Governmental Funds to the Statement of Activities**

Year Ended June 30, 2024

Net change in fund balances - total governmental funds.....		\$ 19,775,312
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....	19,794,978	
Depreciation expense.....	<u>(8,911,015)</u>	
Net effect of reporting capital assets.....		10,883,963
<p>Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.....</p>		
		1,356,556
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.</p>		
Issuance of bonds.....	(24,985,000)	
Premium from issuance of bonds.....	(1,516,613)	
Net amortization of premium from issuance of bonds.....	1,005,753	
Debt service principal payments.....	<u>6,840,000</u>	
Net effect of reporting long-term debt.....		(18,655,860)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....	(117,900)	
Net change in accrued interest on long-term debt.....	(269,036)	
Net change in deferred outflow/(inflow) of resources related to pensions.....	(886,411)	
Net change in net pension liability.....	(878,803)	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits.....	(12,861,645)	
Net change in net other postemployment benefits liability.....	5,887,640	
Net change in landfill closure.....	<u>115,661</u>	
Net effect of recording long-term liabilities.....		(9,010,494)
<p>The net activity of internal service funds is reported with governmental activities.....</p>		
		<u>(1,588,169)</u>
Change in net position of governmental activities.....		<u>\$ 2,761,308</u>

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Proprietary Funds
Statement of Net Position**

June 30, 2024

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Fund
	Water	Sewer	Cable	Stormwater	Total	
ASSETS						
CURRENT:						
Cash and cash equivalents.....	\$ 936,983	\$ 1,148,730	\$ 584,201	\$ 1,123,388	\$ 3,793,302	\$ 5,903,662
Investments.....	9,767,759	11,946,209	2,197,088	626,156	24,537,212	1,974,886
Receivables, net of allowance for uncollectibles:						
User charges.....	3,430,927	2,108,906	-	356,943	5,896,776	-
Departmental and other.....	-	-	-	-	-	176,775
Working capital deposit.....	-	-	-	-	-	3,224,200
Total current assets.....	14,135,669	15,203,845	2,781,289	2,106,487	34,227,290	11,279,523
NONCURRENT:						
Capital assets, non depreciable.....	5,095,813	475,502	150,142	312,490	6,033,947	-
Capital assets, net of accumulated depreciation.....	41,165,917	84,238,803	626,556	1,026,281	127,057,557	-
Total noncurrent assets.....	46,261,730	84,714,305	776,698	1,338,771	133,091,504	-
TOTAL ASSETS.....	60,397,399	99,918,150	3,557,987	3,445,258	167,318,794	11,279,523
DEFERRED OUTFLOWS OF RESOURCES						
Deferred loss on refunding.....	-	399,322	-	-	399,322	-
Deferred outflows related to pensions.....	787,341	303,111	73,683	-	1,164,135	-
Deferred outflows related to other postemployment benefits.....	550,656	20,401	5,657	-	576,714	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	1,337,997	722,834	79,340	-	2,140,171	-
LIABILITIES						
CURRENT:						
Warrants payable.....	\$ 1,586,440	\$ -	\$ 216	\$ 52,776	\$ 1,639,432	\$ 264,941
Health claims payable.....	-	-	-	-	-	1,210,382
Accrued interest.....	158,825	384,783	-	-	543,608	-
Other liabilities.....	-	20,000	-	-	20,000	4,610
Compensated absences.....	36,100	5,300	15,800	-	57,200	-
Bonds payable.....	2,007,237	6,636,075	-	-	8,643,312	-
Total current liabilities.....	3,788,602	7,046,158	16,016	52,776	10,903,552	1,479,933
NONCURRENT:						
Compensated absences.....	65,300	21,200	6,100	-	92,600	-
Net pension liability.....	6,542,427	2,518,705	612,266	-	9,673,398	-
Net other postemployment benefits liability.....	4,255,562	157,665	43,716	-	4,456,943	-
Bonds payable.....	12,455,282	23,673,229	-	-	36,128,511	-
Total noncurrent liabilities.....	23,318,571	26,370,799	662,082	-	50,351,452	-
TOTAL LIABILITIES.....	27,107,173	33,416,957	678,098	52,776	61,255,004	1,479,933
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions.....	329,419	126,820	30,828	-	487,067	-
Deferred inflows related to other postemployment benefits.....	271,368	10,054	2,788	-	284,210	-
TOTAL DEFERRED INFLOWS OF RESOURCES.....	600,787	136,874	33,616	-	771,277	-
NET POSITION						
Net investment in capital assets.....	31,799,665	54,804,323	776,698	1,338,771	88,719,457	-
Unrestricted.....	2,227,771	12,282,830	2,148,915	2,053,711	18,713,227	9,799,590
TOTAL NET POSITION.....	\$ 34,027,436	\$ 67,087,153	\$ 2,925,613	\$ 3,392,482	\$ 107,432,684	\$ 9,799,590

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Proprietary Funds
Statement of Revenues, Expenses and Changes in Net Position**

Year Ended June 30, 2024

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Fund
	Water	Sewer	Cable	Stormwater	Total	
OPERATING REVENUES:						
Employee contributions.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,909,419
Employer contributions.....	-	-	-	-	-	9,355,323
Charges for services.....	8,580,463	6,895,988	507,727	1,190,850	17,175,028	-
Other operating revenues.....	-	-	-	-	-	53,144
TOTAL OPERATING REVENUES	8,580,463	6,895,988	507,727	1,190,850	17,175,028	18,317,886
OPERATING EXPENSES:						
Cost of services and administration.....	4,370,651	2,300,878	97,959	408,867	7,178,355	-
Salaries and wages.....	2,489,813	827,987	236,806	-	3,554,606	-
Depreciation.....	2,675,493	3,212,363	51,245	34,739	5,973,840	-
Employee benefits.....	-	-	-	-	-	20,343,404
TOTAL OPERATING EXPENSES.....	9,535,957	6,341,228	386,010	443,606	16,706,801	20,343,404
OPERATING INCOME (LOSS).....	(955,494)	554,760	121,717	747,244	468,227	(2,025,518)
NONOPERATING REVENUES (EXPENSES):						
Investment income.....	325,655	600,223	115,934	49,069	1,090,881	312,349
Interest expense.....	(400,298)	(689,310)	-	-	(1,089,608)	-
TOTAL NONOPERATING REVENUES (EXPENSES), NET.....	(74,643)	(89,087)	115,934	49,069	1,273	312,349
INCOME (LOSS) BEFORE TRANSFERS.....	(1,030,137)	465,673	237,651	796,313	469,500	(1,713,169)
TRANSFERS:						
Transfers in.....	-	3,577,894	-	-	3,577,894	125,000
CHANGE IN NET POSITION.....	(1,030,137)	4,043,567	237,651	796,313	4,047,394	(1,588,169)
NET POSITION AT BEGINNING OF YEAR.....	35,057,573	63,043,586	2,687,962	2,596,169	103,385,290	11,387,759
NET POSITION AT END OF YEAR.....	\$ 34,027,436	\$ 67,087,153	\$ 2,925,613	\$ 3,392,482	\$ 107,432,684	\$ 9,799,590

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Proprietary Funds
Statement of Cash Flows**

Year Ended June 30, 2024

	Business-type Activities - Enterprise Funds					Governmental
	Water	Sewer	Cable	Stormwater	Total	Activities - Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES:						
Receipts from customers and users.....	\$ 8,222,953	\$ 7,094,150	\$ 507,727	\$ 1,258,902	\$ 17,083,732	\$ 8,909,419
Receipts from interfund services provided.....	-	-	-	-	-	9,298,830
Payments to vendors.....	(1,595,865)	(2,387,202)	(56,333)	(463,641)	(4,503,041)	-
Payments to employees.....	(2,191,546)	(794,491)	(228,374)	-	(3,214,411)	-
Payments for interfund services used.....	-	-	-	-	-	(19,998,353)
NET CASH FROM (USED IN) OPERATING ACTIVITIES.....	4,435,542	3,912,457	223,020	795,261	9,366,280	(1,790,104)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in.....	-	3,577,894	-	-	3,577,894	125,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
ACTIVITIES:						
Proceeds from the issuance of bonds.....	3,300,000	-	-	-	3,300,000	-
Premium from the issuance of bonds.....	301,876	-	-	-	301,876	-
Acquisition and construction of capital assets.....	(5,456,343)	(391,060)	(210,245)	(558,574)	(6,616,222)	-
Principal payments on bonds and notes.....	(2,047,429)	(5,990,000)	-	-	(8,037,429)	-
Interest expense.....	(500,388)	(1,165,788)	-	-	(1,666,176)	-
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	(4,402,284)	(7,546,848)	(210,245)	(558,574)	(12,717,951)	-
CASH FLOWS FROM INVESTING ACTIVITIES:						
Sale of investments.....	5,020,730	7,868,489	1,618,115	399,022	14,906,356	6,480,233
(Purchase) of investments.....	(8,945,040)	(11,352,630)	(1,787,340)	(35,646)	(22,120,656)	(2,251,645)
Investment income.....	325,655	600,223	115,934	49,069	1,090,881	312,349
NET CASH FROM INVESTING ACTIVITIES.....	(3,598,655)	(2,883,918)	(53,291)	412,445	(6,123,419)	4,540,937
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	(3,565,397)	(2,940,415)	(40,516)	649,132	(5,897,196)	2,875,833
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....	4,502,380	4,089,145	624,717	474,256	9,690,498	3,027,829
CASH AND CASH EQUIVALENTS AT END OF YEAR.....	\$ 936,983	\$ 1,148,730	\$ 584,201	\$ 1,123,388	\$ 3,793,302	\$ 5,903,662
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:						
Operating income (loss).....	\$ (955,494)	\$ 554,760	\$ 121,717	\$ 747,244	\$ 468,227	\$ (2,025,518)
Adjustments to reconcile operating income to net cash from operating activities:						
Depreciation.....	2,675,493	3,212,363	51,245	34,739	5,973,840	-
Deferred (outflows)/inflows related to pensions.....	22,678	21,151	2,553	-	46,382	-
Deferred (outflows)/inflows related to other postemployment benefits.....	332,967	32,396	2,832	-	368,195	-
Changes in assets and liabilities:						
User charges.....	(357,510)	198,162	-	68,052	(91,296)	-
Departmental and other.....	-	-	-	-	-	(96,537)
Working capital deposit.....	-	-	-	-	-	(13,100)
Warrants payable.....	1,494,245	(40,655)	(9,277)	(54,774)	1,389,539	139,681
Health claims payable.....	-	-	-	-	-	205,370
Compensated absences.....	(34,700)	1,100	5,600	-	(28,000)	-
Net pension liability.....	451,228	16,293	36,749	-	504,270	-
Net other postemployment benefits.....	806,635	(83,113)	11,601	-	735,123	-
Total adjustments.....	5,391,036	3,357,697	101,303	48,017	8,898,053	235,414
NET CASH FROM (USED IN) OPERATING ACTIVITIES.....	\$ 4,435,542	\$ 3,912,457	\$ 223,020	\$ 795,261	\$ 9,366,280	\$ (1,790,104)
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:						
Change in the deferred loss on debt refunding.....	\$ -	\$ (218,450)	\$ -	\$ -	\$ (218,450)	\$ -

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Fiduciary Funds
Statement of Fiduciary Net Position**

June 30, 2024

	<u>Other Postemployment Benefit Trust Fund</u>	<u>Private Purpose Trust Fund</u>
ASSETS		
Cash and cash equivalents.....	\$ -	\$ 197
Investments:		
Investments in Pension Reserve Investment Trust.....	10,773,051	-
Other investments.....	<u>-</u>	<u>4,040</u>
TOTAL ASSETS.....	<u>10,773,051</u>	<u>4,237</u>
NET POSITION		
Restricted for other postemployment benefits.....	10,773,051	-
Held in trust for other purposes.....	<u>-</u>	<u>4,237</u>
TOTAL NET POSITION.....	<u>\$ 10,773,051</u>	<u>\$ 4,237</u>

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

**Fiduciary Funds
Statement of Changes in Fiduciary Net Position**

Year Ended June 30, 2024

	Other Postemployment Benefit Trust Fund	Private Purpose Trust Fund
<u>ADDITIONS:</u>		
Contributions:		
Employer contributions.....	\$ 715,883	\$ -
Employer contributions for other postemployment benefit payments....	5,750,739	-
Total contributions.....	6,466,622	-
Investment income.....	980,035	256
Less: investment expense.....	(52,860)	-
Net investment income.....	927,175	256
TOTAL ADDITIONS.....	7,393,797	256
<u>DEDUCTIONS:</u>		
Other postemployment benefit payments.....	5,750,739	-
NET INCREASE IN NET POSITION.....	1,643,058	256
NET POSITION AT BEGINNING OF YEAR.....	9,129,993	3,981
NET POSITION AT END OF YEAR.....	\$ 10,773,051	\$ 4,237

See notes to basic financial statements.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Tewksbury, Massachusetts (Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

A. Reporting Entity

The Town is a Massachusetts municipal corporation that is governed by an elected Select Board and an appointed Town Manager.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. It has been determined that there are no component units that meet the requirements for inclusion in the Town's basic financial statements.

Joint Ventures

A joint venture is an organization (resulting from a contractual arrangement) that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain an ongoing financial interest or ongoing financial responsibility. Joint control means that no single participant has the ability to unilaterally control the financial or operating policies of the joint venture.

The Town has entered into a joint venture for the Shawsheen Valley Technical High School along with other municipalities to pool resources and share the costs, risk and rewards of providing goods or services to venture participants directly, or for the benefit of the general public or specified recipients. The Town has no equity interest in this joint venture. The Town's assessment for 2024 was \$7,932,715. The assessment is used for operating and capital costs and is assessed annually. Complete financial statements for the Shawsheen Valley Technical High School can be obtained by contacting their administrative offices at 100 Cook Street, Billerica, Massachusetts 01821.

The Town is a member of the Northern Middlesex Regional Emergency Communication Center District (District) that provides public safety field personnel with professional communications services in addition to dispatching police, fire and emergency medical services to the towns of Tewksbury and Dracut. The Town does not have an equity interest in the Northern Middlesex Regional Emergency Communication Center District and the 2024 assessment was \$440,461. Complete financial statements for the Northern Middlesex Regional Emergency Communication Center District can be obtained by contacting the Tewksbury Town Accountant, Town Hall Annex, 11 Town Hall Avenue, Tewksbury, Massachusetts 01876.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities* are primarily supported by taxes and intergovernmental revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated, as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period (usually 60 days). Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* which is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The *DPW/school maintenance facility fund* is used to account for the building of the new \$26.5 million DPW/school maintenance facility.

The *elementary school construction fund* is used to account for the building of the new \$98.5 million elementary school.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The *sewer enterprise fund* accounts for the Town's sewer activities.

The *water enterprise fund* accounts for the Town's water activities.

The *cable enterprise fund* accounts for the Town's cable activities.

The *stormwater enterprise fund* accounts for the Town's management of the roadway drainage systems.

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to the Town's health insurance and workers' compensation.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Fiduciary funds are used to account for financial resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is similar to that used for proprietary funds.

The following fiduciary fund types are reported:

The *other postemployment benefit trust fund* is used to account for other postemployment benefits (OPEB), which accumulate resources to provide funding for future OPEB liabilities.

The *private purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allow the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

valuation methodologies. U.S. government obligations, certain fixed income securities, corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the second and fourth quarter of every year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of these boats. The tax

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value; with a maximum taxable value of \$50,000.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Water and Sewer User Charges

Water and sewer user fees are levied tri-annually for individual and commercial meter readings. These fees are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are processed in December of every year and included as a lien on the property owner's tax bill. Water and sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Stormwater User Charges

Stormwater user fees are levied tri-annually for small residential and commercial / large residential properties. These fees are subject to penalties and interest if they are not paid by the respective due date. Stormwater liens are processed in December of every year and included as a lien on the property owner's tax bill. Stormwater charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Departmental and Other

Departmental and other receivables consist primarily of ambulance and Veteran's receivables which are recorded as receivables in the year accrued.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Right to Use Lease Receivables

The Town is the lessor for leases of various Town assets. The receivable is recorded at the present value of noncancellable future lease payments and is offset by a corresponding deferred inflow of resources. Revenue is recognized when earned.

G. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, building improvements, machinery and equipment, computer software, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the governmental activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets; donated works of art, historical treasures and similar assets; and capital assets received in concession service arrangements are recorded at acquisition value.

All purchases and construction costs in excess of \$35,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land, construction in progress, and artwork) are depreciated on a straight-line basis. The estimated useful lives of capital assets are presented as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Land improvements.....	5 - 50
Buildings.....	5 - 50
Building improvements.....	5 - 50
Machinery and equipment.....	3 - 20
Library and school books.....	3 - 10
Computer software.....	5 - 10
Infrastructure.....	10 - 50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Capital assets are reviewed for impairment losses whenever events or changes in circumstances indicate that the carrying amount of an asset might not be recoverable. Impairment is considered to occur if the decline in service utility is significant and unexpected. The Town did not have any capital asset impairments during the current year.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

H. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Town reports deferred outflows for refunding debt, deferred outflows of resources related to pensions, and deferred outflows of resources related to other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town reports deferred inflows of resources related to lease receivables, deferred inflows of resources related to pensions and deferred inflows of resources related to other postemployment benefits in this category.

Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have been recorded in the governmental fund financial statements but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded unavailable revenue and deferred inflows related to lease receivables as deferred inflows of resources in the governmental funds balance sheet.

I. Unavailable Revenue

Fund Financial Statements

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position.

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as “Due from other funds” or “Due to other funds” on the balance sheet.

K. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position.

Fund Financial Statements

Transfers between and within funds are not eliminated from the individual fund statements and are reported as transfers in and transfers out.

L. Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position reported as “net investment in capital assets” includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state’s school building program is not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been “restricted for” the following:

“Community preservation” represents amounts held for uses restricted by law for community preservation purposes.

“Permanent funds – expendable” represents the endowment and the amount of realized and unrealized investment earnings of donor restricted trusts that support governmental programs.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

“Permanent funds – nonexpendable” represents the endowment portion of donor restricted trusts that support governmental programs.

“Gifts and grants” represents restrictions placed on assets from outside parties and consists primarily of gifts and federal and state grants.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority. Town Meeting is the highest level of decision making authority that can, by Town Meeting vote, commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a vote is taken to rescind the commitment.

“Assigned” fund balance includes amounts that are constrained by the Town’s intent to be used for specific purposes, but are neither restricted nor committed. The Town’s by-laws authorize the Town Accountant to assign fund balance. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The Town's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Middlesex County Retirement System and the Massachusetts Teachers' Retirement System and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Long-term Debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

O. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

Q. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

R. Fund Deficits

Individual fund deficits exist at June 30, 2024, within the Elementary school construction major fund totaling \$4,245,393 and the Town other funds nonmajor governmental funds totaling \$262,893 which was related to the police special details. These deficits will be funded with bond proceeds and available funds in the subsequent year.

S. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

NOTE 2 – CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a formal deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$32,367,278 and the bank balance totaled \$36,886,144. Of the bank balance, \$1,717,648 was covered by Federal Depository Insurance and \$34,645,171 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Investments

As of June 30, 2024, the Town of Tewksbury had the following investments:

<u>Investment Type</u>	<u>Fair value</u>	<u>Maturities Under 1 Year</u>
<u>Debt securities:</u>		
U.S. treasury notes.....	\$ 52,330,629	\$ 52,330,629
<u>Other investments:</u>		
Equity securities.....	9,542,609	
International securities.....	483,417	
Money market mutual funds.....	30,317,293	
Pension Reserve Investment Management...	10,773,051	
MMDT - Cash portfolio.....	<u>2,565,345</u>	
Total investments.....	\$ <u>106,012,344</u>	

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The Town participates in MMDT, which maintains a cash portfolio with average maturities of approximately 3 months.

All of the Town's OPEB trust assets are invested in the State Retirees Benefit Trust Fund (SRBTF), which was established under the provisions of Massachusetts General Laws Chapter 32A, Section 24. SRBTF assets are administered by the Pension Reserve Investment Management Board (PRIM). As of June 30, 2024, the value of these investments totaled \$10,773,051.

Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Town's investments, \$9,542,609 of equity securities and \$483,417 of international securities are exposed to custodial credit risk because the related securities are uninsured, unregistered, and held by the counterparty. As of June 30, 2024, the Town's investments in MMDT, which totaled \$2,565,345, are not subject to custodial credit risk exposure because they are not evidenced by securities that exist in physical or book-entry form. The Town does not have a formal investment policy for custodial credit risk.

Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The Town has not adopted a formal policy related to Credit Risk.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town's investment in a single issuer. The Town places no limit on the amount the government may invest in any one issuer. As of June 30, 2024, the Town did not have any investments that exceeded 5 percent or more of the Town's total investments.

Fair Value of Investments

The Town holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Town's mission, the Town determines that the disclosures related to these investments only need to be disaggregated by major type. The Town chooses a tabular format for disclosing the levels within the fair value hierarchy.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The following table presents financial assets at June 30, 2024, that the Town measures fair value on a recurring basis, by level, within the fair value hierarchy:

Investment Type	June 30, 2024	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments measured at fair value:				
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 52,330,629	\$ -	\$ 52,330,629	\$ -
<u>Other investments:</u>				
Equity securities.....	9,542,609	9,542,609	-	-
International securities.....	483,417	-	-	483,417
Money market mutual funds.....	30,317,293	30,317,293	-	-
Total other investments.....	40,343,319	39,859,902	-	483,417
Total investments measured at fair value.....	92,673,948	\$ 39,859,902	\$ 52,330,629	\$ 483,417
Investments measured at amortized cost:				
MMDT - Cash portfolio.....	2,565,345			
Investments measured at net asset value:				
Pension Reserve Investment Management..	10,773,051			
Total investments.....	\$ 106,012,344			

Equity securities and money market mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. U.S. treasury notes classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. International securities classified in Level 3 are valued using significant unobservable inputs.

MMDT cash portfolio investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

PRIM investments are valued using the net asset value method as a practical expedient. The practical expedient is used to estimate fair value unless, as of the measurement date, it is probable that the investment will be sold at amount different than the net asset value. This investment pool was established by the Treasurer of the Commonwealth of Massachusetts, who serves as Trustee. PRIM is

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

administered by the Pension Reserves Investment Management Board. The fair values of the positions in each investment Pool are the same as the value of each Pool’s shares. The Town does not have the ability to control any of the investment decisions relative to its funds in PRIM.

NOTE 3 – RECEIVABLES

At June 30, 2024, receivables for the individual major and nonmajor governmental funds and internal service funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate and personal property taxes....	\$ 993,730	\$ (148,972)	\$ 844,758
Tax liens.....	1,384,045	-	1,384,045
Motor vehicle and other excise taxes.....	975,800	(295,570)	680,230
Departmental and other.....	2,176,727	(594,891)	1,581,836
Intergovernmental - other.....	2,904,875	-	2,904,875
Community preservation state share.....	232,757	-	232,757
Lease receivables.....	1,420,324	-	1,420,324
 Total.....	 \$ 10,088,258	 \$ (1,039,433)	 \$ 9,048,825

In addition, the entire lease receivable is offset by a deferred inflow of resources until the revenue is earned.

At June 30, 2024, receivables for the water, sewer and stormwater enterprise funds are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Water user charges.....	\$ 3,430,927	\$ -	\$ 3,430,927
Sewer user charges.....	2,108,906	-	2,108,906
Stormwater user charges.....	356,943	-	356,943
 Total.....	 \$ 5,896,776	 \$ -	 \$ 5,896,776

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *deferred inflows of resources* reported in the governmental funds were as follows:

	General Fund	Other Governmental Funds	Total
<u>Receivables and other asset types:</u>			
Real estate and personal property taxes.....	\$ 662,757	\$ -	\$ 662,757
Tax liens.....	1,373,318	10,727	1,384,045
Motor vehicle and other excise taxes.....	680,230	-	680,230
Departmental and other.....	1,116,019	271,748	1,387,767
Intergovernmental - highway improvements.....	-	1,418,793	1,418,793
Community preservation state share.....	-	232,757	232,757
Leases.....	1,420,324	-	1,420,324
Tax foreclosures.....	1,735,004	-	1,735,004
	<u>\$ 6,987,652</u>	<u>\$ 1,934,025</u>	<u>\$ 8,921,677</u>

NOTE 4 – LEASES

The Town has several lease agreements with wireless carriers who lease space for their antennas on Town owned property. The Town is scheduled to receive lease payments through 2031. The Town recorded \$1.4 million in lease receivables as of June 30, 2024. In 2024, the Town received approximately \$329,000 of lease revenue.

The future scheduled lease revenues as of June 30, 2024, are as follows:

	Governmental Activities		
Year ended June 30:	Lease Revenues	Interest	Total
2025.....	\$ 254,137	\$ 33,767	\$ 287,904
2026.....	268,891	26,753	295,644
2027.....	207,903	20,361	228,264
2028.....	219,315	14,853	234,168
2029.....	231,214	9,026	240,240
2030.....	145,483	4,217	149,700
2031.....	93,381	1,306	94,687
	<u>\$ 1,420,324</u>	<u>\$ 110,283</u>	<u>\$ 1,530,607</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the governmental activities for the year ended June 30, 2024, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 1,832,494	\$ -	\$ -	\$ 1,832,494
Construction in progress.....	10,043,254	10,641,657	(196,622)	20,488,289
Artwork.....	903,300	-	-	903,300
	<u>12,779,048</u>	<u>10,641,657</u>	<u>(196,622)</u>	<u>23,224,083</u>
 <u>Capital assets being depreciated:</u>				
Land improvements.....	4,284,863	113,882	-	4,398,745
Buildings.....	230,740,494	1,287,678	-	232,028,172
Building improvements.....	17,428,532	1,326,610	-	18,755,142
Machinery and equipment.....	16,561,890	3,265,320	(277,923)	19,549,287
Computer software.....	403,620	-	-	403,620
Infrastructure.....	56,585,918	3,356,453	(411,480)	59,530,891
	<u>326,005,317</u>	<u>9,349,943</u>	<u>(689,403)</u>	<u>334,665,857</u>
 <u>Less accumulated depreciation for:</u>				
Land improvements.....	(1,331,868)	(204,679)	-	(1,536,547)
Buildings.....	(50,953,332)	(5,642,263)	-	(56,595,595)
Building improvements.....	(6,787,565)	(747,982)	-	(7,535,547)
Machinery and equipment.....	(10,853,830)	(1,355,645)	277,923	(11,931,552)
Computer software.....	(385,546)	(7,227)	-	(392,773)
Infrastructure.....	(32,716,144)	(953,219)	411,480	(33,257,883)
	<u>(103,028,285)</u>	<u>(8,911,015)</u>	<u>689,403</u>	<u>(111,249,897)</u>
 Total capital assets being depreciated, net.....	<u>222,977,032</u>	<u>438,928</u>	<u>-</u>	<u>223,415,960</u>
 Total governmental activities capital assets, net... \$	<u>235,756,080</u>	<u>\$ 11,080,585</u>	<u>\$ (196,622)</u>	<u>\$ 246,640,043</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Capital asset activity for the business-type activities for the year ended June 30, 2024, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Water:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 204,000	\$ -	\$ -	\$ 204,000
Construction in progress.....	1,094,128	3,797,685	-	4,891,813
Total capital assets not being depreciated..	1,298,128	3,797,685	-	5,095,813
<u>Capital assets being depreciated:</u>				
Buildings.....	22,455,883	-	-	22,455,883
Building improvements.....	4,424,989	-	-	4,424,989
Machinery and equipment.....	3,755,956	205,680	(184,376)	3,777,260
Infrastructure.....	94,321,284	1,452,978	(666,303)	95,107,959
Total capital assets being depreciated.....	124,958,112	1,658,658	(850,679)	125,766,091
<u>Less accumulated depreciation for:</u>				
Buildings.....	(16,891,681)	(333,900)	-	(17,225,581)
Building improvements.....	(4,091,233)	(185,787)	-	(4,277,020)
Machinery and equipment.....	(3,438,562)	(71,704)	184,376	(3,325,890)
Infrastructure.....	(58,353,884)	(2,084,102)	666,303	(59,771,683)
Total accumulated depreciation.....	(82,775,360)	(2,675,493)	850,679	(84,600,174)
Total capital assets being depreciated, net.....	42,182,752	(1,016,835)	-	41,165,917
Total water activities capital assets, net.....	\$ 43,480,880	\$ 2,780,850	\$ -	\$ 46,261,730
	Beginning Balance	Increases	Decreases	Ending Balance
Sewer:				
<u>Capital assets not being depreciated:</u>				
Construction in progress.....	\$ 300,119	\$ 175,383	\$ -	\$ 475,502
<u>Capital assets being depreciated:</u>				
Machinery and equipment.....	969,120	215,677	(94,094)	1,090,703
Infrastructure.....	144,313,901	-	(326,382)	143,987,519
Total capital assets being depreciated.....	145,283,021	215,677	(420,476)	145,078,222
<u>Less accumulated depreciation for:</u>				
Machinery and equipment.....	(591,518)	(99,005)	94,094	(596,429)
Infrastructure.....	(57,456,014)	(3,113,358)	326,382	(60,242,990)
Total accumulated depreciation.....	(58,047,532)	(3,212,363)	420,476	(60,839,419)
Total capital assets being depreciated, net.....	87,235,489	(2,996,686)	-	84,238,803
Total sewer activities capital assets, net.....	\$ 87,535,608	\$ (2,821,303)	\$ -	\$ 84,714,305

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

	Beginning Balance	Increases	Decreases	Ending Balance
Cable:				
<u>Capital assets not being depreciated:</u>				
Construction in progress.....	\$ -	\$ 150,142	\$ -	\$ 150,142
<u>Capital assets being depreciated:</u>				
Machinery and equipment.....	210,668	60,103	-	270,771
Infrastructure.....	483,347	-	-	483,347
Total capital assets being depreciated.....	694,015	60,103	-	754,118
<u>Less accumulated depreciation for:</u>				
Machinery and equipment.....	(16,223)	(27,077)	-	(43,300)
Infrastructure.....	(60,094)	(24,168)	-	(84,262)
Total accumulated depreciation.....	(76,317)	(51,245)	-	(127,562)
Total capital assets being depreciated, net.....	617,698	8,858	-	626,556
Total cable activities capital assets, net.....	\$ 617,698	\$ 159,000	\$ -	\$ 776,698
	Beginning Balance	Increases	Decreases	Ending Balance
Stormwater:				
<u>Capital assets not being depreciated:</u>				
Construction in progress.....	\$ -	\$ 312,490	\$ -	\$ 312,490
<u>Capital assets being depreciated:</u>				
Infrastructure.....	856,329	246,084	-	1,102,413
<u>Less accumulated depreciation for:</u>				
Infrastructure.....	(41,393)	(34,739)	-	(76,132)
Total capital assets being depreciated, net.....	814,936	211,345	-	1,026,281
Total stormwater activities capital assets, net.....	\$ 814,936	\$ 523,835	\$ -	\$ 1,338,771

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government.....	\$ 487,770
Planning and development.....	27,463
Facilities.....	27,474
Public safety.....	1,417,361
Education.....	5,149,825
Public works.....	1,344,609
Culture and recreation.....	449,893
Library.....	<u>6,620</u>
Total depreciation expense - governmental activities.....	<u>\$ 8,911,015</u>

Business-Type Activities:

Water.....	\$ 2,675,493
Sewer.....	3,212,363
Cable.....	51,245
Stormwater.....	<u>34,739</u>
Total depreciation expense - business-type activities.....	<u>\$ 5,973,840</u>

NOTE 6 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables totaled \$1,257,644 and represents funding by the general fund of \$857,444 to the Elementary School Construction fund and \$400,200 to the COVID-19 grants fund for a temporary cash deficit.

Interfund transfers for the year ended June 30, 2024, are summarized as follows:

	Transfers In:					
Transfers Out:	General fund	Elementary school construction	Nonmajor governmental funds	Internal service fund	Sewer enterprise fund	Total
General fund.....	\$ -	\$ -	\$ 10,004	\$ 125,000	\$ 3,577,894	\$ 3,712,898 (1)
Nonmajor governmental funds..	<u>112,073</u>	<u>628,281</u>	<u>1,506,180</u>	<u>-</u>	<u>-</u>	<u>2,246,534 (2)</u>
Total.....	<u>\$ 112,073</u>	<u>\$ 628,281</u>	<u>\$ 1,516,184</u>	<u>\$ 125,000</u>	<u>\$ 3,577,894</u>	<u>\$ 5,959,432</u>

(1) Represents budgeted transfers from the general fund to the Town grant funds, the internal service fund and to the sewer enterprise fund for debt service costs.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

(2) Represents transfers from nonmajor governmental funds to the general fund from tax title revolving funds and to close out old gift and grant funds. Also represents a transfer from the Town capital projects fund to the elementary school construction fund to close out an old school project. The Town had a transfer between the nonmajor community preservation fund and the nonmajor Town capital projects fund.

NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and water and sewer enterprise funds, respectively.

At June 30, 2024, the Town had the following short-term debt outstanding:

<u>Type</u>	<u>Purpose</u>	<u>Rate</u> (%)	<u>Due Date</u>	<u>Balance at</u> June 30, 2023	<u>Renewed/ Issued</u>	<u>Retired/ Redeemed</u>	<u>Balance at</u> June 30, 2024
Governmental Funds:							
BAN	Municipal Purpose.....	5.00%	09/20/24	\$ -	\$ 3,577,818	\$ -	\$ 3,577,818 (1)

(1) On September 20, 2024, the Town rolled the BAN into a new BAN totaling \$3,577,818, with a due date of March 20, 2025, and an interest rate of 4.25%.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. The equalized valuation is the determination of an estimate of the full and fair cash value of all property in the Commonwealth as of a certain taxable date. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Details related to the outstanding indebtedness at June 30, 2024, and the debt service requirements are shown as follows:

Bonds and Notes Payable Schedule – Governmental Funds

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2024
General Obligation Bonds Payable:				
Municipal Purpose Bonds of 2015.....	2035	\$ 7,600,000	2.50-5.00	\$ 4,180,000
Municipal Purpose Refunding Bonds of 2016...	2025	1,055,000	2.00-5.00	115,000
Municipal Purpose Bonds of 2017.....	2036	4,100,000	2.00-5.00	2,460,000
Municipal Purpose Refunding Bonds of 2017...	2026	680,000	2.00-5.00	150,000
Municipal Purpose Bonds of 2018.....	2038	15,000,000	2.00-5.00	10,500,000
Municipal Purpose Bonds of 2019.....	2039	54,435,000	3.00-5.00	40,810,000
Municipal Purpose Refunding Bonds of 2021...	2043	24,985,000	3.00-5.00	9,690,000
Municipal Purpose Bond of 2023.....	2043	24,985,000	4.00-5.00	<u>23,730,000</u>
Total Bonds Payable.....				91,635,000
Add: Unamortized premium on bonds.....				<u>6,226,893</u>
Total Bonds Payable, net.....				<u>\$ 97,861,893</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	General Obligation Bonds Payable		
	Principal	Interest	Total
2025.....	\$ 6,775,000	\$ 3,530,906	\$ 10,305,906
2026.....	6,730,000	3,206,081	9,936,081
2027.....	6,695,000	2,884,681	9,579,681
2028.....	6,710,000	2,584,131	9,294,131
2029.....	6,720,000	2,284,881	9,004,881
2030.....	6,705,000	2,024,556	8,729,556
2031.....	6,685,000	1,776,650	8,461,650
2032.....	5,310,000	1,524,863	6,834,863
2033.....	5,310,000	1,341,525	6,651,525
2034.....	5,310,000	1,157,200	6,467,200
2035.....	5,310,000	972,875	6,282,875
2036.....	4,930,000	800,625	5,730,625
2037.....	4,725,000	641,200	5,366,200
2038.....	4,725,000	486,900	5,211,900
2039.....	3,975,000	332,600	4,307,600
2040.....	1,255,000	150,600	1,405,600
2041.....	1,255,000	50,200	1,305,200
2042.....	1,255,000	-	1,255,000
2043.....	1,255,000	-	1,255,000
Total.....	\$ <u>91,635,000</u>	\$ <u>25,750,474</u>	\$ <u>117,385,474</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Bonds and Notes Payable Schedule – Water Enterprise Fund

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2024
General Obligation Bonds Payable:				
Water.....	2036	\$ 20,210,000	2.00-6.75	\$ 12,225,000
Water Refunding.....	2029	2,137,000	2.00-3.125	<u>175,000</u>
Subtotal General Obligation Bonds Payable.....				<u>12,400,000</u>
Direct Borrowings Payable:				
Massachusetts Clean Water Trust - Water.....	2027	7,190,614	2.00	<u>1,272,339</u>
Total Bonds Payable.....				13,672,339
Add: Unamortized premium on bonds.....				<u>790,180</u>
Total Bonds Payable, net.....				<u>\$ 14,462,519</u>

Debt service requirements for principal and interest for the water enterprise fund general obligation bonds and direct borrowings payable in future years are as follows:

Year	General Obligation Bonds Payable			Direct Borrowings Payable			Grand Total
	Principal	Interest	Total	Principal	Interest	Total	
2025.....	\$ 1,460,000	\$ 477,322	\$ 1,937,322	\$ 415,660	\$ 21,290	\$ 436,950	\$ 2,374,272
2026.....	1,290,000	415,930	1,705,930	424,056	12,893	436,949	2,142,879
2027.....	1,260,000	358,282	1,618,282	432,623	4,326	436,949	2,055,231
2028.....	1,280,000	307,982	1,587,982	-	-	-	1,587,982
2029.....	1,270,000	256,782	1,526,782	-	-	-	1,526,782
2030.....	1,085,000	209,032	1,294,032	-	-	-	1,294,032
2031.....	960,000	169,782	1,129,782	-	-	-	1,129,782
2032.....	960,000	134,282	1,094,282	-	-	-	1,094,282
2033.....	960,000	98,000	1,058,000	-	-	-	1,058,000
2034.....	625,000	61,718	686,718	-	-	-	686,718
2035.....	625,000	41,406	666,406	-	-	-	666,406
2036.....	625,000	21,094	646,094	-	-	-	646,094
Total.....	<u>\$ 12,400,000</u>	<u>\$ 2,551,612</u>	<u>\$ 14,951,612</u>	<u>\$ 1,272,339</u>	<u>\$ 38,509</u>	<u>\$ 1,310,848</u>	<u>\$ 16,262,460</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Bonds and Notes Payable Schedule – Sewer Enterprise Fund

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2024
General Obligation Bonds Payable:				
Sewer Refunding.....	2035	\$ 67,257,000	2.00-3.125	\$ 29,240,000
Add: Unamortized premium on bonds.....				1,069,304
Total Bonds Payable, net.....				\$ 30,309,304

Debt service requirements for principal and interest for the sewer enterprise fund general obligation bonds payable in future years are as follows:

Year	General Obligation Bonds Payable		
	Principal	Interest	Total
2025.....	\$ 6,230,000	\$ 866,288	\$ 7,096,288
2026.....	6,060,000	619,700	6,679,700
2027.....	6,135,000	433,850	6,568,850
2028.....	4,560,000	249,400	4,809,400
2029.....	2,910,000	153,900	3,063,900
2030.....	1,655,000	91,650	1,746,650
2031.....	370,000	53,156	423,156
2032.....	340,000	42,056	382,056
2033.....	335,000	31,430	366,430
2034.....	325,000	20,962	345,962
2035.....	320,000	10,400	330,400
Total.....	\$ 29,240,000	\$ 2,572,792	\$ 31,812,792

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2024, the Town had the following authorized and unissued debt:

Purpose	Amount
Ames Hill Storage Tank.....	\$ 25,000
Annex Solar Panels.....	85,000
High School.....	10,766,582
Roads.....	3,000,000
Water Treatment Plant.....	42,567
Elementary School.....	38,503,724
New Center Fire Station.....	2,500,000
Water Lines.....	5,400,000
Astle Street Water Tank.....	1,800,000
Water Meters.....	1,500,000
Total.....	\$ 63,622,873

Changes in Long-term Liabilities

During the year ended June 30, 2024, the following changes occurred in long-term liabilities:

	Beginning Balance	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Governmental Activities:							
Long-term general obligation bonds payable. \$	73,490,000	\$ 24,985,000	\$ (6,840,000)	\$ -	\$ -	\$ 91,635,000	\$ 6,775,000
Add: Unamortized premium on bonds.....	5,716,033	1,516,613	(1,005,753)	-	-	6,226,893	982,750
Total bonds payable.....	79,206,033	26,501,613	(7,845,753)	-	-	97,861,893	7,757,750
Landfill closure.....	2,273,755	-	-	-	(115,661)	2,158,094	114,422
Compensated absences.....	2,450,400	-	-	1,096,600	(978,700)	2,568,300	912,400
Net pension liability.....	106,413,879	-	-	10,907,201	(10,028,398)	107,292,682	-
Net other postemployment benefits.....	111,494,327	-	-	359,036	(6,246,676)	105,606,687	-
Total governmental activity long-term liabilities.....	\$ 301,838,394	\$ 26,501,613	\$ (7,845,753)	\$ 12,362,837	\$ (17,369,435)	\$ 315,487,656	\$ 8,784,572
Business-Type Activities:							
Long-term general obligation bonds payable. \$	45,970,000	\$ 3,300,000	\$ (7,630,000)	\$ -	\$ -	\$ 41,640,000	\$ 7,690,000
Long-term direct borrowings payable.....	1,679,768	-	(407,429)	-	-	1,272,339	415,660
Add: Unamortized premium on bonds.....	2,236,238	301,876	(678,630)	-	-	1,859,484	537,652
Total bonds payable.....	49,886,006	3,601,876	(8,716,059)	-	-	44,771,823	8,643,312
Compensated absences.....	177,800	-	-	43,600	(71,600)	149,800	57,200
Net pension liability.....	9,169,128	-	-	1,408,420	(904,150)	9,673,398	-
Net other postemployment benefits.....	3,721,820	-	-	955,069	(219,946)	4,456,943	-
Total business-type activity long-term liabilities.....	\$ 62,954,754	\$ 3,601,876	\$ (8,716,059)	\$ 2,407,089	\$ (1,195,696)	\$ 59,051,964	\$ 8,700,512

Compensated absence liabilities related to governmental and business-type activities are normally paid from the funds reporting payroll and related expenditures. With the exception of compensated absence liabilities, the governmental long-term liabilities are generally liquidated by the general fund.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town classifies fund balance according to the constraints imposed on the use of the resources.

There are two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, spendable fund balances are classified based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed: fund balances that contain self-imposed constraints of the government from its highest level of decision-making authority. The Town’s highest level of decision making authority is Town Meeting, by Town Meeting vote.
- Assigned: fund balances that contain self-imposed constraints of the government to be used for a particular purpose. The Town’s by-laws authorize the Town Accountant to assign fund balance.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body. At year end the unassigned balance of the general fund includes \$19,232,218 of stabilization fund and \$725,000 of special education reserve fund.

The Town has classified its fund balances with the hierarchy presented on the following page.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

	General	DPW/School Maintenance Facility	Elementary School Construction	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:					
Nonspendable:					
Permanent fund principal.....	\$ -	\$ -	\$ -	\$ 29,126	\$ 29,126
Restricted for:					
DPW/School Maintenance Facility.....	-	18,391,699	-	-	18,391,699
Town grant funds.....	-	-	-	262,951	262,951
Town revolving funds.....	-	-	-	1,827,119	1,827,119
Town gift funds.....	-	-	-	832,417	832,417
Town receipts reserved.....	-	-	-	2,593	2,593
Town other funds.....	-	-	-	465,475	465,475
Town special articles.....	-	-	-	911	911
School grant funds.....	-	-	-	702,202	702,202
School revolving funds.....	-	-	-	2,542,305	2,542,305
School gift funds.....	-	-	-	46,280	46,280
School other funds.....	-	-	-	184,592	184,592
Restricted funds.....	-	-	-	6,351,483	6,351,483
Street projects.....	-	-	-	75,000	75,000
Community preservation.....	-	-	-	5,904,789	5,904,789
Town capital projects.....	-	-	-	2,747,027	2,747,027
Fire station construction.....	-	-	-	661,841	661,841
Foster trust fund.....	-	-	-	33,323	33,323
Cemetery perpetual care.....	-	-	-	1,869	1,869
Committed to:					
Articles and continuing appropriations:					
Town manager.....	127,444	-	-	-	127,444
Administrative services.....	135,682	-	-	-	135,682
Assessor.....	55,746	-	-	-	55,746
Council on aging.....	38,638	-	-	-	38,638
Town facilities and grounds.....	9,140	-	-	-	9,140
Library.....	30,219	-	-	-	30,219
Police.....	129,628	-	-	-	129,628
Fire.....	382,357	-	-	-	382,357
Education.....	1,128,439	-	-	-	1,128,439
DPW administration.....	4,323,005	-	-	-	4,323,005
DPW fleet.....	72,681	-	-	-	72,681
Assigned to:					
Select Board.....	7,504	-	-	-	7,504
Town manager.....	4,317	-	-	-	4,317
Town counsel.....	14,045	-	-	-	14,045
Administrative services.....	2,782	-	-	-	2,782
Town clerk.....	876	-	-	-	876
Elections.....	2,073	-	-	-	2,073
Computer services.....	7,966	-	-	-	7,966
Accounting.....	23,707	-	-	-	23,707
Assessor.....	246	-	-	-	246
Veterans.....	13,052	-	-	-	13,052
Community events.....	8,746	-	-	-	8,746
Council on aging.....	5,827	-	-	-	5,827
Town facilities and grounds.....	13,161	-	-	-	13,161
Town hall.....	13,637	-	-	-	13,637
Library.....	3,596	-	-	-	3,596
Planning.....	102	-	-	-	102
Buildings.....	42,355	-	-	-	42,355
Police.....	64,492	-	-	-	64,492
Fire.....	172,707	-	-	-	172,707
Education.....	340,877	-	-	-	340,877
DPW administration.....	19,591	-	-	-	19,591
DPW engineering.....	232,653	-	-	-	232,653
DPW highway.....	67,861	-	-	-	67,861
DPW forestry.....	39,488	-	-	-	39,488
DPW fleet.....	115,462	-	-	-	115,462
DPW snow and ice.....	10,000	-	-	-	10,000
Street lighting.....	2,810	-	-	-	2,810
Solid waste.....	271,833	-	-	-	271,833
Pension benefits.....	11,954	-	-	-	11,954
Property and liability insurance.....	750	-	-	-	750
Unassigned.....	35,395,644	-	(4,245,393)	(262,893)	30,887,358
Total Fund Balances.....	\$ 43,343,093	\$ 18,391,699	\$ (4,245,393)	\$ 22,408,410	\$ 79,897,809

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

NOTE 10 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. In addition, the Town is self-insured for damages not covered by commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town is self-insured for its health insurance and workers’ compensation activities. The health insurance and workers’ compensation activities are accounted for in the internal service fund where revenues are recorded when earned and expenses are recorded when the liability is incurred. Incurred But Not Reported claims for workers’ compensation are immaterial and therefore not reported.

Health Insurance

The estimate of Incurred But Not Reported (IBNR) claims is based on a one and one half-month claims paid average. The Town purchases individual stop loss insurance for claims in excess of the coverage provided by the Town in the amount of \$150,000 per claim.

This liability is the best estimate based on available information. Changes in the reported liability since July 1, 2022, are as follows:

	Balance at Beginning of Year		Current Year Claims and Changes in Estimate		Claims Payments	Balance at Year-End
2023.....	\$ 1,128,899	\$	17,723,560	\$	(17,847,447)	\$ 1,005,012
2024.....	1,005,012		20,548,774		(20,343,404)	1,210,382

NOTE 11 – PENSION PLAN

Plan Description

The Town is a member of the Middlesex County Retirement System (MCRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 71 member units. The MCRS is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan.

The Town is a member of the Massachusetts Teachers’ Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns,

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <https://mtrs.state.ma.us/about/#financial-reports>.

Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2023. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$8,172,489 is reported in the general fund as intergovernmental revenue and employee benefits and other fixed charges in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$87,527,866 as of the measurement date.

Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the MCRS a legislatively mandated actuarially determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution which equaled its actual contribution for the year ended June 30, 2024, was \$10,932,548, 40.46% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

Pension Liabilities

At June 30, 2024, the Town reported a liability of \$116,966,080 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2023, the Town's proportion was 6.917%, which increased from its 6.811% proportion measured at December 31, 2022.

Pension Expense

For the year ended June 30, 2024, the Town recognized a pension expense of \$13,248,141. At June 30, 2024, the Town reported deferred outflows of resources related to pensions of \$14,076,166 and deferred inflows of resources related to pensions of \$5,889,381.

The balances of deferred outflows/(inflows) of resources related to pensions at June 30, 2024, consist of the following:

<u>Deferred Category</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Total</u>
Differences between expected and actual experience.....	\$ 3,365,286	\$ -	\$ 3,365,286
Difference between projected and actual earnings, net.....	5,996,436	-	5,996,436
Changes in assumptions.....	751,611	-	751,611
Changes in proportion and proportionate share of contributions..	<u>3,962,833</u>	<u>(5,889,381)</u>	<u>(1,926,548)</u>
Total deferred outflows/(inflows) of resources.....	<u>\$ 14,076,166</u>	<u>\$ (5,889,381)</u>	<u>\$ 8,186,785</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

The Town's deferred outflows/(inflows) of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2025.....	\$ 1,791,109
2026.....	2,633,999
2027.....	3,608,386
2028.....	<u>153,291</u>
Total.....	\$ <u>8,186,785</u>

Actuarial Assumptions

The total pension liability in the January 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement that was updated to December 31, 2023:

Valuation date.....	January 1, 2024
Actuarial cost method.....	Entry Age Normal Cost Method.
Amortization method.....	Prior year's total contribution increased by 6.50% for fiscal 2023 through fiscal 2028, and thereafter the remaining unfunded liability will be amortized on a 4.00% annual increasing basis;
Remaining amortization period.....	14 years from July 1, 2022.
Asset valuation method.....	The difference between the expected return and the actual investment return on a fair value basis is recognized over a five year period. Asset value is adjusted as necessary to be within 20% of the fair value.
Investment rate of return/ Discount Rate.	7.15%
Inflation rate.....	3.25%
Projected salary increases.....	Varies by length of service with ultimate rates of 4.00% for Group 1, 4.25% for Group 2 and 4.50% for Group 4.
Cost of living adjustment.....	5.00% of the first \$16,000 for fiscal 2023 and 3.00% of the first \$16,000 thereafter.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Mortality rates:

Pre-Retirement.....	The RP-2014 Blue Collar Employee Mortality Table projected generationally with Scale MP-2021.
Healthy Retiree.....	The RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally with Scale MP-2021.
Disabled Retiree.....	The RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year and projected generationally with Scale MP-2021.

Investment Policy

The pension plan’s policy in regard to the allocation of invested assets is established by PRIT. Plan assets are managed on a total return basis with a long-term objective of achieving a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of January 1, 2024, are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity.....	22.00%	6.29%
International developed markets equity...	9.50%	6.39%
International emerging markets equity....	4.50%	7.63%
Core fixed income.....	15.00%	1.72%
High-yield fixed income.....	9.00%	3.43%
Real estate.....	10.00%	3.24%
Timber.....	4.00%	3.72%
Hedge funds, GTAA, risk parity.....	10.00%	2.87%
Private equity.....	16.00%	9.43%
Total.....	<u>100.00%</u>	

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Rate of Return

For the year ended December 31, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.95%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

The discount rate used to measure the total pension liability was 7.15% at December 31, 2023, and December 31, 2022. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability, calculated using the discount rate of 7.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15%) or 1-percentage-point higher (8.15%) than the current rate.

	1% Decrease (6.15%)	Current Discount (7.15%)	1% Increase (8.15%)
The Town's proportionate share of the net pension liability.....	\$ 146,433,186	\$ 116,966,080	\$ 92,168,521

Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in the separately issued Middlesex County Retirement System financial report. That report can be obtained by contacting the System at 25 Linnell Circle, Billerica, Massachusetts 01865.

Changes in Assumptions – None

Changes in Plan Provisions

- Effective December 31, 2023, pursuant to chapter 269 of the Acts of 2022, the Board approved a one-time increase in the COLA from 3% to 5% effective July 1, 2022.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

NOTE 12 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description

The Town of Tewksbury administers a single-employer defined benefit healthcare plan (Plan). The plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Plan does not issue a publicly available financial report.

Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Town. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 75 - 85 percent of the cost of current-year premiums for healthcare, dental and life insurance for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 15 - 25 percent of their premium costs for healthcare, dental and life insurance. For 2024, the Town's age-weighted contribution to the plan totaled approximately \$6.5 million. For the year ended June 30, 2024, the Town's average contribution rate was 11.52% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish a postemployment benefit trust fund and enabled the Town to begin pre-funding its other postemployment benefit (OPEB) liabilities. The Town has named the Health Care Security Board of Trustees (HCSBT) as Trustees of the OPEB Fund and as such has authorized the OPEB Trust Funds to be invested entirely in the State Retirement Benefits Trust Fund (SRBT Fund). Massachusetts General Law directs the HSCBT to invest the SRBT Fund in the Pension Reserves Investment Trust (PRIT) Fund. The Trustees have adopted a trust agreement detailing their duties and responsibilities as Trustees. The PRIT Fund is subject to oversight by the Pension Reserves Investment Management (PRIM) Board. A nine-member Board of Trustees governs the PRIM Board. The Board of Trustees has the authority to employ an Executive Director, outside investment managers, custodians, consultants, and others as it deems necessary to formulate policies and procedures and to take such other actions as necessary and appropriate to manage the assets of the PRIT Fund.

During 2024, the Town pre-funded future OPEB liabilities totaling \$1,049,316 by contributing funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2024, the net position of this fund totaled \$10,773,051.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Employees Covered by Benefit Terms

The following table represents the Plan’s membership at June 30, 2024:

Active members.....	754
Inactive employees or beneficiaries currently receiving benefits.....	<u>863</u>
 Total.....	 <u><u>1,617</u></u>

Components of OPEB Liability

The following table represents the components of the Plan’s OPEB liability as of June 30, 2024:

Total OPEB liability.....	\$ 120,836,681
Less: OPEB plan's fiduciary net position.....	<u>(10,773,051)</u>
 Net OPEB liability.....	 \$ <u><u>110,063,630</u></u>

The OPEB plan's fiduciary net position as a percentage of the total OPEB liability..	8.92%
---	-------

Significant Actuarial Methods and Assumptions

The total OPEB liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified, that was updated to June 30, 2024:

Valuation date.....	July 1, 2023
Actuarial cost method.....	Individual Entry Age Normal.
Investment rate of return/ Discount rate.....	6.95%, net of OPEB plan investment expense, including inflation.
Municipal bond rate.....	4.21% as of June 30, 2024 (source: S&P Municipal Bond 20-Year High Grade Index – SAPIHG).
Inflation.....	2.50% as of June 30, 2024, and for future periods.
Salary increases.....	3.00% annually as of June 30, 2024, and for future periods.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Pre-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females.
Post-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.
Disabled Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.

Rate of Return

For the year ended June 30, 2024, the annual money-weighted rate of return on investments, net of investment expense, was 9.48 %. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan’s target asset allocation as of June 30, 2024, are summarized in the table on the following page.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

<u>Asset Class</u>	<u>Long-Term Expected Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity - Large cap.....	14.50%	4.91%
Domestic equity - Small/mid cap.....	3.50%	5.29%
International equity - Developed markets..	16.00%	5.32%
International equity - Emerging markets....	6.00%	6.13%
Domestic fixed income.....	20.00%	2.30%
International fixed income.....	3.00%	2.02%
Alternatives.....	23.00%	6.35%
Real estate.....	<u>14.00%</u>	6.25%
Total.....	<u><u>100.00%</u></u>	

Discount Rate

The discount rate used to measure the total OPEB liability was 6.95 % as of June 30, 2024, and 6.16 % as of June 30, 2023. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan’s funding policy. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be insufficient to make all projected benefit payments to current plan members. Therefore, the long-term expected rate of return on the OPEB plan assets was applied to the projected benefits payments which the fiduciary net position is expected to be sufficient to cover until fiscal year 2080 and the Municipal Bond Rate is applied thereafter. The Municipal Bond Rate is based on the S&P Municipal Bond 20 – Year High Grade Index ("SAPIHG"), which was 4.21 % as of June 30, 2024. The S&P Municipal Bond 20 - Year High Grade Index is the index rate for 20 – Year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the Plan’s net OPEB liability, calculated using the discount rate of 6.95 %, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1%) or 1-percentage-point higher (1%) than the current rate.

	1% Decrease <u>(5.95%)</u>	Current Discount Rate <u>(6.95%)</u>	1% Increase <u>(7.95%)</u>
Net OPEB liability.....	\$ <u>125,599,327</u>	\$ <u>110,063,630</u>	\$ <u>97,236,077</u>

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend

The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	1% Decrease <u>(4.00%)</u>	Current Trend <u>(5.00%)</u>	1% Increase <u>(6.00%)</u>
Net OPEB liability.....	\$ <u>96,100,698</u>	\$ <u>110,063,630</u>	\$ <u>127,109,391</u>

Changes in Assumptions

- The discount rate has changed from 6.16% to 6.95%.
- Modified assumptions for future increases in healthcare costs using the Getzen model to reflect higher costs in the near-term.

Changes in Plan Provisions – None

Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at June 30, 2023.....	\$ 124,346,140	\$ 9,129,993	\$ 115,216,147
Changes for the year:			
Service cost.....	2,601,297	-	2,601,297
Interest.....	7,645,486	-	7,645,486
Differences between expected and actual experience..	344,429	-	344,429
Changes in assumptions and other inputs.....	(8,349,932)	-	(8,349,932)
Benefit payments.....	(5,750,739)	(5,750,739)	-
Employer contributions.....	-	927,175	(927,175)
Net Investment income.....	-	6,466,622	(6,466,622)
Net change.....	(3,509,459)	1,643,058	(5,152,517)
Balances at June 30, 2024.....	\$ 120,836,681	\$ 10,773,051	\$ 110,063,630

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the Town recognized OPEB expense of \$14,543,945. At June 30, 2024, the Town reported deferred outflows/(inflows) of resources related to OPEB from the following sources:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience... \$	1,498,525	\$ (60,725)	\$ 1,437,800
Difference between projected and actual earnings, net..	-	(154,134)	(154,134)
Changes in assumptions.....	12,743,352	(6,803,649)	5,939,703
Total deferred outflows/(inflows) of resources.....	\$ 14,241,877	\$ (7,018,508)	\$ 7,223,369

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

Amounts reported as deferred outflows/(inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30:</u>	
2025.....	\$ 4,315,644
2026.....	4,627,098
2027.....	340,660
2028.....	(1,467,030)
2029.....	<u>(593,003)</u>
Total.....	\$ <u>7,223,369</u>

NOTE 13 – LANDFILL

In August 2009, the Town entered into a consent decree related to an environmental case associated with the Sutton Brook landfill. The original consent decree, among other matters, obligated the Town to contribute \$10,159,454, over a 30-year period ending in 2047, into a trust established to remedy the environmental impact created by the landfill. In Fiscal 2024, the Town made a payment of \$115,661 which reduced the present value of the obligation to \$2,158,094. Yearly payments on the remaining balance vary based on the cost of monitoring and maintenance of the landfill. The fiscal 2025 payment will be \$114,422.

NOTE 14 – COMMITMENTS

In 2024, the Town has authorized but not yet issued debt of \$63.6 million. Of this amount, \$38.5 million relates to the new elementary school, \$10.8 million relates to the high school project, \$3.0 million relates to various road projects, \$2.5 million relates to the new center fire station, \$6.9 million relates to water lines, \$1.8 million relates to the Astle Street water tank and the remaining \$153,000 relates to the Ames Hill storage tank, solar panels on the Annex Building and the water treatment plant.

The general fund has various commitments for goods and services related to articles and encumbrances totaling \$6,432,979 and \$1,514,470, respectively.

NOTE 15 – CONTINGENCIES

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2024, these programs are still subject to financial and compliance audits. The amount, if any, of

Town of Tewksbury, Massachusetts

Notes to Basic Financial Statements

Year Ended June 30, 2024

expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2024, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2024.

NOTE 16 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2024, the following GASB pronouncement was implemented:

- GASB Statement #100, *Accounting Changes and Error Corrections*. This pronouncement did not impact the annual comprehensive financial report.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #101, *Compensated Absences*, which is required to be implemented in 2025.
- The GASB issued Statement #102, *Certain Risk Disclosures*, which is required to be implemented in 2025.
- The GASB Issued Statement #103, *Financial Reporting Model Improvements*, which is required to be implemented in 2026.
- The GASB issued Statement #104, *Disclosure of Certain Capital Assets*, which is required to be implemented in 2026.

Management is currently assessing the impact the implementation of these pronouncements will have on the annual comprehensive financial report.

Required Supplementary Information

General Fund Budgetary Schedule

The General Fund is the general operating fund of the Town. It is used to account for all the financial resources, except those required to be accounted for in another fund.

Town of Tewksbury, Massachusetts

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Year Ended June 30, 2024

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
REVENUES:							
Real estate and personal property taxes, net of tax refunds.....	\$ -	\$ 108,099,454	\$ 108,099,454	\$ 109,309,847	\$ 109,003,529	\$ -	\$ (306,318)
Tax liens.....	-	-	-	-	84,947	-	84,947
Motor vehicle and other excise taxes.....	-	4,619,666	4,619,666	4,619,666	5,658,165	-	1,038,499
Hotel/motel tax.....	-	539,696	539,696	539,696	965,143	-	425,447
Meals tax.....	-	653,239	653,239	653,239	871,069	-	217,830
Charges for services.....	-	1,657,330	1,657,330	1,657,330	2,099,723	-	442,393
Penalties and interest on taxes.....	-	289,894	289,894	289,894	459,593	-	169,699
Fees and rentals.....	-	562,312	562,312	562,312	584,953	-	22,641
Payments in lieu of taxes.....	-	28,885	28,885	28,885	54,240	-	25,355
Licenses and permits.....	-	795,672	795,672	795,672	1,209,260	-	413,588
Fines and forfeitures.....	-	30,723	30,723	30,723	41,217	-	10,494
Intergovernmental - state aid.....	-	18,138,970	18,138,970	18,138,970	17,898,542	-	(240,428)
Departmental and other.....	-	205,512	205,512	205,512	808,109	-	602,597
Investment income.....	-	323,567	323,567	323,567	2,529,584	-	2,206,017
TOTAL REVENUES.....	-	135,944,920	135,944,920	137,155,313	142,268,074	-	5,112,761
EXPENDITURES:							
Current:							
General government							
Town Moderator							
Salaries.....	-	1,000	1,000	1,000	1,000	-	-
Operating.....	-	75	75	75	-	-	75
Total.....	-	1,075	1,075	1,075	1,000	-	75
Select Board							
Salaries.....	-	31,153	31,153	31,153	26,000	-	5,153
Operating.....	1,524	150,962	152,486	152,486	143,890	7,504	1,092
Total.....	1,524	182,115	183,639	183,639	169,890	7,504	6,245
Town Manager							
Salaries.....	-	496,496	496,496	528,263	518,305	-	9,958
Operating.....	-	148,113	148,113	198,585	192,903	4,317	1,365
Capital.....	161,664	188,840	350,504	350,505	223,061	127,444	-
Total.....	161,664	833,449	995,113	1,077,353	934,269	131,761	11,323
Finance Committee							
Salaries.....	-	2,515	2,515	2,515	1,249	-	1,266
Operating.....	-	689	689	689	363	-	326
Total.....	-	3,204	3,204	3,204	1,612	-	1,592
Reserve Fund.....							
	-	75,000	75,000	-	-	-	-
Town Counsel							
Operating.....	-	125,000	125,000	90,000	70,955	14,045	5,000
Administrative Services							
Salaries.....	-	110,666	110,666	110,666	110,229	-	437
Operating.....	-	36,399	36,399	36,399	29,365	2,782	4,252
Capital.....	137,407	-	137,407	137,407	1,725	135,682	-
Total.....	137,407	147,065	284,472	284,472	141,319	138,464	4,689
Town Clerk							
Salaries.....	-	281,057	281,057	289,557	288,060	-	1,497
Operating.....	1,065	24,095	25,160	25,160	16,602	876	7,682
Total.....	1,065	305,152	306,217	314,717	304,662	876	9,179
Elections							
Salaries.....	-	51,000	51,000	51,000	43,601	-	7,399
Operating.....	921	27,725	28,646	28,646	20,132	2,073	6,441
Capital.....	-	-	-	12,650	12,650	-	-
Total.....	921	78,725	79,646	92,296	76,383	2,073	13,840
Board of Registrars							
Salaries.....	-	2,850	2,850	2,850	2,850	-	-
Operating.....	-	700	700	700	514	-	186
Total.....	-	3,550	3,550	3,550	3,364	-	186
Computer Services							
Salaries.....	-	113,085	113,085	122,085	121,239	-	846
Operating.....	43,204	225,248	268,452	268,451	247,987	7,966	12,498
Total.....	43,204	338,333	381,537	390,536	369,226	7,966	13,344
Total General Government.....	345,785	2,092,668	2,438,453	2,440,842	2,072,680	302,689	65,473
Finance							
Accounting							
Salaries.....	-	245,265	245,265	245,265	225,871	-	19,394
Operating.....	30,497	203,586	234,083	234,083	199,723	23,707	10,653
Total.....	30,497	448,851	479,348	479,348	425,594	23,707	30,047

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Year Ended June 30, 2024

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
Assessor							
Salaries.....	\$ -	\$ 333,138	\$ 333,138	\$ 333,138	\$ 315,809	\$ -	\$ 17,329
Operating.....	272	91,003	91,275	91,275	71,193	246	19,836
Capital.....	-	-	-	145,000	89,254	55,746	-
Total.....	272	424,141	424,413	569,413	476,256	55,992	37,165
Treasurer/Collector							
Salaries.....	-	383,228	383,228	383,228	328,323	-	54,905
Operating.....	1,488	68,275	69,763	69,763	55,559	-	14,204
Total.....	1,488	451,503	452,991	452,991	383,882	-	69,109
Total Finance.....	32,257	1,324,495	1,356,752	1,501,752	1,285,732	79,699	136,321
Community Services							
Veterans							
Salaries.....	-	129,260	129,260	129,260	128,774	-	486
Operating.....	23,336	282,870	306,206	306,207	243,201	13,052	49,954
Total.....	23,336	412,130	435,466	435,467	371,975	13,052	50,440
Community Events							
Operating.....	43	40,100	40,143	40,143	31,257	8,746	140
Total Community Services.....	23,379	452,230	475,609	475,610	403,232	21,798	50,580
Council on Aging							
Salaries.....	-	300,224	300,224	300,224	282,709	-	17,515
Operating.....	23,055	154,474	177,529	184,829	171,633	5,827	7,369
Capital.....	-	-	-	59,000	20,362	38,638	-
Total Council on Aging.....	23,055	454,698	477,753	544,053	474,704	44,465	24,884
Facilities							
Town Facilities and Grounds							
Salaries.....	-	334,750	334,750	314,750	308,519	-	6,231
Operating.....	17,552	229,765	247,317	285,680	257,988	13,161	14,531
Capital.....	132,600	-	132,600	166,836	157,696	9,140	-
Total.....	150,152	564,515	714,667	767,266	724,203	22,301	20,762
Town Hall							
Salaries.....	-	61,343	61,343	49,343	45,572	-	3,771
Operating.....	14,628	201,784	216,412	228,412	204,654	13,637	10,121
Total.....	14,628	263,127	277,755	277,755	250,226	13,637	13,892
Total Facilities.....	164,780	827,642	992,422	1,045,021	974,429	35,938	34,654
Library							
Salaries.....	-	1,124,508	1,124,508	1,114,508	1,106,113	-	8,395
Operating.....	8,110	421,211	429,321	429,136	420,512	3,596	5,028
Capital.....	17,462	-	17,462	52,862	22,643	30,219	-
Total Library.....	25,572	1,545,719	1,571,291	1,596,506	1,549,268	33,815	13,423
Planning and Development							
Planning (Community Development)							
Salaries.....	-	231,449	231,449	233,949	228,053	-	5,896
Operating.....	-	27,692	27,692	32,193	30,549	102	1,542
Total.....	-	259,141	259,141	266,142	258,602	102	7,438
Buildings							
Salaries.....	-	368,970	368,970	308,323	296,270	-	12,053
Operating.....	563	10,309	10,872	71,519	5,868	42,355	23,296
Total.....	563	379,279	379,842	379,842	302,138	42,355	35,349
Board of Health							
Salaries.....	-	302,462	302,462	304,462	300,212	-	4,250
Operating.....	-	20,755	20,755	18,755	10,651	-	8,104
Total.....	-	323,217	323,217	323,217	310,863	-	12,354
Total Planning and Development.....	563	961,637	962,200	969,201	871,603	42,457	55,141
Public Safety							
Police							
Salaries.....	-	7,480,705	7,480,705	7,656,544	7,564,584	-	91,960
Operating.....	47,541	892,199	939,740	1,117,901	1,021,871	64,492	31,538
Capital.....	207,988	652,521	860,509	870,950	738,993	129,628	2,329
Total.....	255,529	9,025,425	9,280,954	9,645,395	9,325,448	194,120	125,827
Fire							
Salaries.....	-	6,120,926	6,120,926	6,220,926	6,118,531	-	102,395
Operating.....	150,937	526,804	677,741	832,131	622,831	172,707	36,593
Capital.....	941,899	1,304,393	2,246,292	2,292,070	1,909,713	382,357	-
Total.....	1,092,836	7,952,123	9,044,959	9,345,127	8,651,075	555,064	138,988

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Year Ended June 30, 2024

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
Parking Clerk							
Salaries.....	\$ -	\$ 4,000	\$ 4,000	\$ 4,000	\$ 4,000	\$ -	\$ -
Operating.....	-	1,200	1,200	1,200	141	-	1,059
Total.....	-	5,200	5,200	5,200	4,141	-	1,059
Northern Middlesex RECC assessment.....	-	490,809	490,809	490,809	440,621	-	50,188
Total Public Safety.....	1,348,365	17,473,557	18,821,922	19,486,531	18,421,285	749,184	316,062
Education							
Salaries.....	-	38,690,764	38,690,764	38,466,880	38,466,879	-	1
Operating.....	680,397	15,504,895	16,185,292	16,751,278	16,367,787	340,877	42,614
Capital.....	1,357,324	789,603	2,146,927	1,804,827	676,347	1,128,439	41
Health insurance.....	-	8,642,226	8,642,226	8,625,635	8,620,864	-	4,771
Retirement.....	-	1,869,007	1,869,007	1,869,007	1,869,007	-	-
Medicare.....	-	505,975	505,975	576,975	570,211	-	6,764
Unemployment.....	-	50,000	50,000	57,284	49,580	-	7,704
Insurance.....	-	452,935	452,935	452,935	452,935	-	-
Debt Principal.....	-	4,210,000	4,210,000	4,210,000	4,210,000	-	-
Debt Interest.....	-	2,198,700	2,198,700	2,198,700	2,198,700	-	-
Shawshen Regional Vocational School.....	-	8,018,527	8,018,527	8,018,527	7,932,715	-	85,812
Essex North Shore Agricultural and Tech School.....	-	87,408	87,408	110,795	110,775	-	20
Total Education.....	2,037,721	81,020,040	83,057,761	83,142,843	81,525,800	1,469,316	147,727
Public Works							
DPW Administration							
Salaries.....	-	267,321	267,321	267,321	259,436	-	7,885
Operating.....	27,552	70,293	97,845	97,847	30,399	19,591	47,857
Capital.....	2,409,090	955,842	3,364,932	6,664,932	2,341,927	4,323,005	-
Total.....	2,436,642	1,293,456	3,730,098	7,030,100	2,631,762	4,342,596	55,742
DPW Engineering							
Salaries.....	-	178,044	178,044	178,044	142,693	-	35,351
Operating.....	9,426	508,996	518,422	1,318,422	1,073,425	232,653	12,344
Total.....	9,426	687,040	696,466	1,496,466	1,216,118	232,653	47,695
DPW Highway							
Salaries.....	-	1,134,022	1,134,022	1,176,889	1,170,626	-	6,263
Operating.....	88,617	408,875	497,492	494,492	370,710	67,861	55,921
Total.....	88,617	1,542,897	1,631,514	1,671,381	1,541,336	67,861	62,184
DPW Forestry							
Operating.....	-	132,460	132,460	151,701	102,754	39,488	9,459
DPW Fleet							
Salaries.....	-	226,323	226,323	226,323	216,320	-	10,003
Operating.....	19,241	562,708	581,949	598,391	367,333	115,462	115,596
Capital.....	75,000	-	75,000	75,000	2,319	72,681	-
Total.....	94,241	789,031	883,272	899,714	585,972	188,143	125,599
DPW Snow & Ice							
Salaries.....	-	95,000	95,000	170,000	147,419	-	22,581
Operating.....	35,683	161,000	196,683	533,551	440,937	10,000	82,614
Total.....	35,683	256,000	291,683	703,551	588,356	10,000	105,195
Street Lighting							
Operating.....	21,528	72,750	94,278	94,278	70,863	2,810	20,605
Solid Waste							
Operating.....	329,180	3,438,814	3,767,994	3,767,994	3,272,422	271,833	223,739
Capital.....	109,943	-	109,943	109,943	109,943	-	-
Total.....	439,123	3,438,814	3,877,937	3,877,937	3,382,365	271,833	223,739
Total Public Works.....	3,125,260	8,212,448	11,337,708	15,925,128	10,119,526	5,155,384	650,218
Pension Benefits.....	27,169	8,459,499	8,486,668	8,486,668	8,456,686	11,954	18,028
Group Insurance.....	-	5,107,409	5,107,409	4,889,693	4,599,694	-	289,999
Medicare Tax.....	-	288,307	288,307	363,307	311,727	-	51,580
Property and Liability Insurance.....	-	593,262	593,262	532,137	526,830	750	4,557
State and County Charges.....	-	1,839,524	1,839,524	1,839,524	1,688,544	-	150,980
Debt Service							
Debt Service Principal.....	-	2,470,000	2,470,000	2,400,000	2,400,000	-	-
Debt Service Interest.....	3,968	1,337,282	1,341,250	978,282	977,623	-	659
Total.....	3,968	3,807,282	3,811,250	3,378,282	3,377,623	-	659
TOTAL EXPENDITURES.....	7,157,874	134,460,417	141,618,291	146,617,098	136,659,363	7,947,449	2,010,286
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(7,157,874)	1,484,503	(5,673,371)	(9,461,785)	5,608,711	(7,947,449)	7,123,047

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Year Ended June 30, 2024

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
OTHER FINANCING SOURCES (USES):							
Proceeds from the sale of capital assets.....	\$ -	\$ -	\$ -	\$ -	\$ 41,095	\$ -	\$ 41,095
Transfers in.....	-	1,937,506	1,937,506	6,288,615	6,400,687	-	112,072
Transfers out.....	-	(4,227,894)	(4,227,894)	(14,363,257)	(14,363,257)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	-	(2,290,388)	(2,290,388)	(8,074,642)	(7,921,475)	-	153,167
NET CHANGE IN FUND BALANCE.....	(7,157,874)	(805,885)	(7,963,759)	(17,536,427)	(2,312,764)	(7,947,449)	7,276,214
BUDGETARY FUND BALANCE, Beginning of year.....	-	25,753,529	25,753,529	25,753,529	25,753,529	-	-
BUDGETARY FUND BALANCE, End of year.....	\$ (7,157,874)	\$ 24,947,644	\$ 17,789,770	\$ 8,217,102	\$ 23,440,765	\$ (7,947,449)	\$ 7,276,214

See notes to required supplementary information.

Pension Plan Schedules

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers' Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

Town of Tewksbury, Massachusetts

Schedule of the Town's Proportionate Share of the Net Pension Liability

Middlesex Contributory Retirement System

For the Last Ten Fiscal Years

<u>Year</u>	<u>Proportion of the net pension liability (asset)</u>	<u>Proportionate share of the net pension liability (asset)</u>	<u>Covered payroll</u>	<u>Net pension liability as a percentage of covered payroll</u>	<u>Plan fiduciary net position as a percentage of the total pension liability</u>
December 31, 2023.....	6.917%	\$ 116,966,080	\$ 26,490,728	441.54%	55.21%
December 31, 2022.....	6.811%	115,583,007	25,701,352	449.72%	52.61%
December 31, 2021.....	7.411%	99,361,547	24,651,278	403.07%	61.14%
December 31, 2020.....	6.805%	104,198,258	24,269,942	429.33%	53.42%
December 31, 2019.....	6.720%	107,519,124	25,881,068	415.44%	49.45%
December 31, 2018.....	6.699%	104,461,551	22,741,155	459.35%	46.40%
December 31, 2017.....	6.906%	98,006,180	21,795,849	449.66%	49.27%
December 31, 2016.....	6.598%	93,491,923	20,571,433	454.47%	45.49%
December 31, 2015.....	6.612%	85,301,248	19,696,238	433.08%	46.13%
December 31, 2014.....	6.748%	81,064,434	18,938,690	428.04%	47.65%

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

Schedule of the Town's Contributions

Middlesex Contributory Retirement System

For the Last Ten Fiscal Years

<u>Year</u>	<u>Actuarially determined contribution</u>	<u>Contributions in relation to the actuarially determined contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Covered payroll</u>	<u>Contributions as a percentage of covered payroll</u>
June 30, 2024.....	\$ 10,932,548	\$ (10,932,548)	-	\$ 27,020,543	40.46%
June 30, 2023.....	9,788,110	(9,792,941)	(4,831)	26,215,379	37.36%
June 30, 2022.....	9,177,392	(9,177,392)	-	25,144,304	36.50%
June 30, 2021.....	8,797,968	(8,807,233)	(9,265)	24,755,341	35.58%
June 30, 2020.....	8,545,236	(8,553,198)	(7,962)	26,398,689	32.40%
June 30, 2019.....	7,971,708	(7,972,598)	(890)	23,195,978	34.36%
June 30, 2018.....	7,504,649	(7,504,649)	-	22,231,766	33.76%
June 30, 2017.....	6,933,838	(6,933,838)	-	20,982,862	33.05%
June 30, 2016.....	6,586,336	(6,586,336)	-	20,090,163	32.78%
June 30, 2015.....	6,304,010	(6,304,010)	-	19,317,464	32.63%

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

Schedule of the Special Funding Amounts of the Net Pension Liability

Massachusetts Teachers Retirement System

For the Last Ten Fiscal Years

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

<u>Year</u>	<u>Commonwealth's 100% Share of the Associated Net Pension Liability</u>	<u>Expense and Revenue Recognized for the Commonwealth's Support</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Liability</u>
2024.....	\$ 87,527,866	\$ 8,172,489	58.48%
2023.....	87,767,755	7,219,754	57.75%
2022.....	80,506,265	6,460,293	62.03%
2021.....	100,242,535	12,381,389	50.67%
2020.....	89,796,305	10,889,361	53.95%
2019.....	85,614,939	8,675,834	54.84%
2018.....	80,314,326	8,382,640	54.25%
2017.....	80,992,323	8,261,748	52.73%
2016.....	71,879,600	3,587,027	55.38%
2015.....	55,302,785	3,261,000	61.64%

See notes to required supplementary information.

Other Postemployment Benefits Plan Schedules

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on the Plan's net other postemployment benefit liability and related ratios.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

Town of Tewksbury, Massachusetts

Schedule of Changes in the Town's Net OPEB Liability and Related Ratios

Other Postemployment Benefit Plan

For the Last Eight Fiscal Years

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024
Total OPEB Liability								
Service Cost.....	\$ 1,491,263	\$ 1,558,371	\$ 1,569,500	\$ 1,624,430	\$ 1,616,778	\$ 2,626,015	\$ 2,485,763	\$ 2,601,297
Interest.....	6,069,625	6,343,332	5,357,166	5,587,670	6,083,829	6,340,167	7,386,003	7,645,486
Changes of benefit terms.....	-	(1,872,821)	-	-	-	-	-	-
Differences between expected and actual experience.....	-	(16,038,724)	-	(957,103)	(746,577)	2,820,347	-	344,429
Changes of assumptions.....	-	412,590	-	4,449,161	-	27,304,402	1,533,798	(8,349,932)
Benefit payments.....	(4,437,801)	(3,502,405)	(3,625,325)	(3,891,220)	(4,249,310)	(5,191,328)	(5,417,306)	(5,750,739)
Net change in total OPEB liability.....	3,123,087	(13,099,657)	3,301,341	6,812,938	2,704,720	33,899,603	5,988,258	(3,509,459)
Total OPEB liability - beginning.....	81,615,850	84,738,937	71,639,280	74,940,621	81,753,559	84,458,279	118,357,882	124,346,140
Total OPEB liability - ending (a).....	<u>\$ 84,738,937</u>	<u>\$ 71,639,280</u>	<u>\$ 74,940,621</u>	<u>\$ 81,753,559</u>	<u>\$ 84,458,279</u>	<u>\$ 118,357,882</u>	<u>\$ 124,346,140</u>	<u>\$ 120,836,681</u>
Plan fiduciary net position								
Employer contributions.....	\$ 350,000	\$ 852,732	\$ 852,732	\$ 858,932	\$ 858,932	\$ 858,932	\$ 858,932	\$ 715,883
Employer contributions for OPEB payments.....	4,437,801	3,502,405	3,625,325	3,891,220	4,249,310	5,191,328	5,417,306	5,750,739
Net investment income.....	162,913	217,163	216,377	98,136	1,638,905	(320,014)	519,091	927,175
Benefit payments.....	(4,437,801)	(3,502,405)	(3,625,325)	(3,891,220)	(4,249,310)	(5,191,328)	(5,417,306)	(5,750,739)
Net change in plan fiduciary net position.....	512,913	1,069,895	1,069,109	957,068	2,497,837	538,918	1,378,023	1,643,058
Plan fiduciary net position - beginning of year.....	1,106,230	1,619,143	2,689,038	3,758,147	4,715,215	7,213,052	7,751,970	9,129,993
Plan fiduciary net position - end of year (b).....	<u>\$ 1,619,143</u>	<u>\$ 2,689,038</u>	<u>\$ 3,758,147</u>	<u>\$ 4,715,215</u>	<u>\$ 7,213,052</u>	<u>\$ 7,751,970</u>	<u>\$ 9,129,993</u>	<u>\$ 10,773,051</u>
Net OPEB liability - ending (a)-(b).....	<u>\$ 83,119,794</u>	<u>\$ 68,950,242</u>	<u>\$ 71,182,474</u>	<u>\$ 77,038,344</u>	<u>\$ 77,245,227</u>	<u>\$ 110,605,912</u>	<u>\$ 115,216,147</u>	<u>\$ 110,063,630</u>
Plan fiduciary net position as a percentage of the total OPEB liability.....	1.91%	3.75%	5.01%	5.77%	8.54%	6.55%	7.34%	8.92%
Covered-employee payroll.....	\$ 45,926,768	\$ 47,438,780	\$ 49,099,137	\$ 50,721,092	\$ 52,496,330	\$ 52,911,879	\$ 54,499,235	\$ 56,134,212
Net OPEB liability as a percentage of covered-employee payroll.....	180.98%	145.35%	144.98%	151.89%	147.14%	209.04%	211.41%	196.07%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

Town of Tewksbury, Massachusetts
Schedule of the Town's Contributions
Other Postemployment Benefit Plan
For the Last Eight Fiscal Years

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2024.....	\$ 8,608,962	\$ (6,466,622)	\$ 2,142,340	\$ 56,134,212	11.52%
June 30, 2023.....	8,239,248	(6,276,238)	1,963,010	54,499,235	11.52%
June 30, 2022.....	8,206,850	(6,050,260)	2,156,590	52,911,879	11.43%
June 30, 2021.....	5,746,168	(5,108,242)	637,926	52,496,330	9.73%
June 30, 2020.....	5,060,456	(4,750,152)	310,304	50,721,092	9.37%
June 30, 2019.....	4,478,074	(4,478,057)	17	49,099,137	9.12%
June 30, 2018.....	4,355,137	(4,355,137)	-	47,438,780	9.18%
June 30, 2017.....	4,787,801	(4,787,801)	-	45,926,768	10.42%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

Schedule of Investment Returns

Other Postemployment Benefit Plan

For the Last Eight Fiscal Years

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
June 30, 2024.....	9.48%
June 30, 2023.....	6.08%
June 30, 2022.....	-4.00%
June 30, 2021.....	29.40%
June 30, 2020.....	1.92%
June 30, 2019.....	6.24%
June 30, 2018.....	19.20%
June 30, 2017.....	13.17%

The annual money-weighted rate of return has been calculated by the Pension Reserves Investment Management Board (PRIM).

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

Town of Tewksbury, Massachusetts

Notes to Required Supplementary Information

Year Ended June 30, 2024

NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

1. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is reviewed by the Finance Committee (Committee). The Committee presents the annual budget to the open Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers less than \$1,500 within budget classifications require department and Town Manager approval while changes greater than \$1,500 require the additional approval of the Finance Committee. Increases or decreases between budget classifications subsequent to the approval of the annual budget requires majority vote at a Special Town Meeting.

The majority of appropriations are non-continuing and lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending (salaries, operating and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by majority vote at a Special Town Meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2024 approved budget, including amounts carried forward from the prior year, authorized approximately \$145.8 million in appropriations and other amounts to be raised. There was an approximately \$15.1 million increase from the initial budget to the final amended budget.

The Town Accountant's Office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

2. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2024, are shown on the following page.

Town of Tewksbury, Massachusetts

Notes to Required Supplementary Information

Year Ended June 30, 2024

Net change in fund balance - budgetary basis.....	\$ (2,312,764)
<u>Perspective differences:</u>	
Activity of the stabilization fund recorded in the general fund for GAAP.....	4,807,788
<u>Basis of accounting differences:</u>	
Net change in recording tax refunds payable.....	(85,569)
Net change in recording 60 day receipts.....	(17,456)
Recognition of revenue for on-behalf payments.....	8,172,489
Recognition of expenditures for on-behalf payments.....	<u>(8,172,489)</u>
Net change in fund balance - GAAP basis.....	<u>\$ 2,391,999</u>

NOTE B – PENSION PLAN

A. Schedule of the Town’s Proportionate Share of the Net Pension Liability

The Schedule of the Town’s Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered employee payroll.

B. Schedule of the Town’s Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member’s retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system’s funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the “total appropriation”. The pension fund appropriation is allocated to the Town based on actuarial valuation results. In addition, the Town may contribute more than the amount required.

C. Schedule of the Special Funding Amounts of the Net Pension Liability

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

Town of Tewksbury, Massachusetts

Notes to Required Supplementary Information

Year Ended June 30, 2024

D. Changes in Assumptions

None.

E. Changes in Plan Provisions

- Effective December 31, 2023, pursuant to chapter 269 of the Acts of 2022, the Board approved a one-time increase in the COLA from 3% to 5% effective July 1, 2022.

NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single employer defined benefit healthcare plan (“the Other Post Employment Benefit Plan”). The plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Town’s health insurance plan, which covers both active and retired members, including teachers.

The Other Postemployment Benefit Plan

A. Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan’s total OPEB liability, changes in the Plan’s net position, and ending net OPEB liability. It also demonstrates the Plan’s net position as a percentage of the total liability and the Plan’s net other postemployment benefit liability as a percentage of covered-employee payroll.

B. Schedule of the Town’s Contributions

The Schedule of the Town’s Contributions includes the Town’s annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered-employee payroll. Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are as follows:

Valuation date.....	July 1, 2023
Actuarial cost method.....	Individual Entry Age Normal.
Investment rate of return/ Discount rate.....	6.95%, net of OPEB plan investment expense, including inflation.
Municipal bond rate.....	4.21% as of June 30, 2024 (source: S&P Municipal Bond 20-Year High Grade Index – SAPIHG).

Town of Tewksbury, Massachusetts

Notes to Required Supplementary Information

Year Ended June 30, 2024

Inflation.....	2.50% as of June 30, 2024, and for future periods.
Salary increases.....	3.00% annually as of June 30, 2024, and for future periods.
Pre-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females.
Post-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.
Disabled Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.

C. Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan’s other postemployment assets, net of investment expense.

D. Changes in Assumptions

- The discount rate has changed from 6.16% to 6.95%.
- Modified assumptions for future increases in healthcare costs using the Getzen model to reflect higher costs in the near-term.

E. Changes in Plan Provisions

None.

Combining Statements

The combining statements provide a more detailed view of the “Basic Financial Statements” presented in the preceding subsection.

Combining statements are presented when there is more than one fund of a given type.

Nonmajor Governmental Funds

Special Revenue Funds:

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Town Grant Funds – accounts for non-school related grant funds received from state and federal governments which are designated for specific purposes.

Town Revolving Funds – accounts for non-school related activity of revolving funds established in accordance with MGL Chapter 44, Section 53E ½.

Town Gift Funds – accounts for gifts received from various sources to be used for the benefit of the Town.

Town Receipts Reserved – accounts for sale of real estate.

Town Other Funds – accounts for the Town's miscellaneous funds.

Town Special Articles – accounts for funds related to the Town's tri-annual revaluation.

School Grant Funds – accounts for educational programs specifically financed by grants and other restricted revenues.

School Revolving Funds – accounts for school department's revolving funds established in accordance with MGL Chapter 40, Section 53E ½ and Chapter 71.

School Gift Funds – accounts for gift received from various sources to be used for the benefit of the schools.

School Other Funds – accounts for the school's miscellaneous funds.

COVID-19 Grant Funds – accounts for the grant funds and expenditures incurred due to the COVID-19 pandemic.

Restricted Projects – accounts for contributions where both principal and investment earnings may be spent to support the government.

Highway Improvements – accounts for the funds received from the State Highway Department, which are used for the construction, reconstruction and improvement of roadways.

Community Preservation – accounts for the acquisition, creation, preservation, or rehabilitation of areas of open space, historic preservation, affordable housing and recreation.

Nonmajor Governmental Funds

Capital Projects Funds

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Town Capital Project Funds – accounts for the Town’s miscellaneous capital projects.

Fire Station Construction – accounts for the renovation of the fire station.

Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

Foster Trust Fund – accounts for the beautification of the Foster School grounds.

Cemetery Perpetual Care – accounts for funds received to maintain the cemetery.

Town of Tewksbury, Massachusetts

**Nonmajor Governmental Funds
Combining Balance Sheet**

June 30, 2024

	Special Revenue Funds										
	Town Grant Funds	Town Revolving Funds	Town Gift Funds	Town Receipts Reserved	Town Other Funds	Town Special Articles	School Grant Funds	School Revolving Funds	School Gift Funds	School Other Funds	COVID-19 Grant Funds
ASSETS											
Cash and cash equivalents.....	\$ 350,028	\$ 1,852,095	\$ 823,327	\$ 2,593	\$ 720,760	\$ 911	\$ 664,498	\$ 2,611,231	\$ 41,166	\$ 188,163	\$ -
Investments.....	-	10,361	16,226	-	40,790	-	-	-	5,157	-	-
Receivables, net of uncollectibles:											
Tax liens.....	-	-	-	-	-	-	-	-	-	-	-
Departmental and other.....	-	-	-	-	271,748	-	-	-	-	-	-
Intergovernmental - other.....	-	-	-	-	-	-	227,338	-	-	-	993,498
Community preservation state share.....	-	-	-	-	-	-	-	-	-	-	-
TOTAL ASSETS.....	\$ 350,028	\$ 1,862,456	\$ 839,553	\$ 2,593	\$ 1,033,298	\$ 911	\$ 891,836	\$ 2,611,231	\$ 46,323	\$ 188,163	\$ 993,498
LIABILITIES											
Warrants payable.....	\$ 87,077	\$ 35,337	\$ 7,136	\$ -	\$ 840	\$ -	\$ 82,229	\$ 34,029	\$ 43	\$ 2,931	\$ 535,748
Accrued payroll.....	-	-	-	-	-	-	107,405	34,897	-	-	57,550
Due to other funds.....	-	-	-	-	-	-	-	-	-	-	400,200
Other liabilities.....	-	-	-	-	558,128	-	-	-	-	640	-
TOTAL LIABILITIES.....	87,077	35,337	7,136	-	558,968	-	189,634	68,926	43	3,571	993,498
DEFERRED INFLOWS OF RESOURCES											
Unavailable revenue.....	-	-	-	-	271,748	-	-	-	-	-	-
FUND BALANCES											
Nonspendable.....	-	-	-	-	-	-	-	-	-	-	-
Restricted.....	262,951	1,827,119	832,417	2,593	465,475	911	702,202	2,542,305	46,280	184,592	-
Unassigned.....	-	-	-	-	(262,893)	-	-	-	-	-	-
TOTAL FUND BALANCES.....	262,951	1,827,119	832,417	2,593	202,582	911	702,202	2,542,305	46,280	184,592	-
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 350,028	\$ 1,862,456	\$ 839,553	\$ 2,593	\$ 1,033,298	\$ 911	\$ 891,836	\$ 2,611,231	\$ 46,323	\$ 188,163	\$ 993,498

Town of Tewksbury, Massachusetts

**Nonmajor Governmental Funds
Combining Balance Sheet (Continued)**

June 30, 2024

	Special Revenue Funds				Capital Project Funds			Permanent Funds			Total Nonmajor Governmental Funds
	Restricted Projects	Highway Improvements	Community Preservation	Subtotal	Town Capital Projects	Fire Station Construction	Subtotal	Foster Trust Fund	Cemetery Perpetual Care	Subtotal	
ASSETS											
Cash and cash equivalents.....	\$ 299,315	\$ 8,013	\$ 939,620	\$ 8,501,720	\$ 2,757,883	\$ 661,841	\$ 3,419,724	\$ 1,544	\$ 1,437	\$ 2,981	\$ 11,924,425
Investments.....	6,052,743	-	4,965,169	11,090,446	-	-	-	31,779	29,558	61,337	11,151,783
Receivables, net of uncollectibles:											
Tax liens.....	-	-	10,727	10,727	-	-	-	-	-	-	10,727
Departmental and other.....	-	-	-	271,748	-	-	-	-	-	-	271,748
Intergovernmental - other.....	-	1,493,548	-	2,714,384	-	-	-	-	-	-	2,714,384
Community preservation state share.....	-	-	232,757	232,757	-	-	-	-	-	-	232,757
TOTAL ASSETS.....	\$ 6,352,058	\$ 1,501,561	\$ 6,148,273	\$ 22,821,782	\$ 2,757,883	\$ 661,841	\$ 3,419,724	\$ 33,323	\$ 30,995	\$ 64,318	\$ 26,305,824
LIABILITIES											
Warrants payable.....	\$ 575	\$ 7,768	\$ -	\$ 793,713	\$ 10,856	\$ -	\$ 10,856	\$ -	\$ -	\$ -	\$ 804,569
Accrued payroll.....	-	-	-	199,852	-	-	-	-	-	-	199,852
Due to other funds.....	-	-	-	400,200	-	-	-	-	-	-	400,200
Other liabilities.....	-	-	-	558,768	-	-	-	-	-	-	558,768
TOTAL LIABILITIES.....	575	7,768	-	1,952,533	10,856	-	10,856	-	-	-	1,963,389
DEFERRED INFLOWS OF RESOURCES											
Unavailable revenue.....	-	1,418,793	243,484	1,934,025	-	-	-	-	-	-	1,934,025
FUND BALANCES											
Nonspendable.....	-	-	-	-	-	-	-	-	29,126	29,126	29,126
Restricted.....	6,351,483	75,000	5,904,789	19,198,117	2,747,027	661,841	3,408,868	33,323	1,869	35,192	22,642,177
Unassigned.....	-	-	-	(262,893)	-	-	-	-	-	-	(262,893)
TOTAL FUND BALANCES.....	6,351,483	75,000	5,904,789	18,935,224	2,747,027	661,841	3,408,868	33,323	30,995	64,318	22,408,410
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 6,352,058	\$ 1,501,561	\$ 6,148,273	\$ 22,821,782	\$ 2,757,883	\$ 661,841	\$ 3,419,724	\$ 33,323	\$ 30,995	\$ 64,318	\$ 26,305,824

Town of Tewksbury, Massachusetts

**Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances**

Year Ended June 30, 2024

	Special Revenue Funds										
	Town Grant Funds	Town Revolving Funds	Town Gift Funds	Town Receipts Reserved	Town Other Funds	Town Special Articles	School Grant Funds	School Revolving Funds	School Gift Funds	School Other Funds	COVID-19 Grant Funds
REVENUES:											
Charges for services.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 140,851	\$ -	\$ -	\$ -
Fees and rentals.....	-	75,967	-	-	50,602	-	-	901,040	-	-	-
Payments in lieu of taxes.....	-	42,570	-	-	-	-	-	-	-	-	-
Intergovernmental - other.....	2,818,276	32,006	-	-	1,300	-	4,282,687	2,207,725	-	-	3,839,496
Departmental and other.....	52,857	820,526	8,974	-	1,535,749	-	-	265,281	8,500	278,845	-
Community preservation taxes.....	-	-	-	-	-	-	-	-	-	-	-
Community preservation state match.....	-	-	-	-	-	-	-	-	-	-	-
Contributions and donations.....	-	200	2,015	-	-	-	-	-	16,165	-	-
Investment income.....	-	376	1,450	-	-	-	-	-	326	-	-
Miscellaneous.....	-	-	-	-	129,250	-	-	-	-	-	-
TOTAL REVENUES.....	2,871,133	971,645	12,439	-	1,716,901	-	4,282,687	3,514,897	24,991	278,845	3,839,496
EXPENDITURES:											
Current:											
General government.....	55,444	87,289	54,652	-	33,383	-	-	-	-	-	-
Finance.....	-	20,028	-	-	-	-	-	-	-	-	-
Planning and development.....	-	86,986	-	-	5,804	-	-	-	-	-	-
Facilities.....	42,490	19,974	-	-	-	-	-	-	-	-	-
Public safety.....	1,276,821	155,525	490	-	1,545,523	-	-	-	-	-	-
Education.....	-	-	-	-	-	-	5,516,628	3,288,135	13,047	289,075	1,759,860
Public works.....	1,061,325	3,247	20,803	-	-	-	-	-	-	-	2,079,636
Council on aging.....	271,757	117,236	-	-	-	-	-	-	-	-	-
Culture and recreation.....	-	21,085	-	-	-	-	-	-	-	-	-
Library.....	104,522	-	7,945	-	-	-	-	-	-	-	-
Debt service:											
Principal.....	-	-	-	-	-	-	-	-	-	-	-
Interest.....	-	-	-	-	-	-	-	-	-	-	-
TOTAL EXPENDITURES.....	2,812,359	511,370	83,890	-	1,584,710	-	5,516,628	3,288,135	13,047	289,075	3,839,496
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	58,774	460,275	(71,451)	-	132,191	-	(1,233,941)	226,762	11,944	(10,230)	-
OTHER FINANCING SOURCES (USES):											
Transfers in.....	10,244	-	-	-	-	-	-	-	-	-	-
Transfers out.....	(11,178)	(101,135)	-	-	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	(934)	(101,135)	-	-	-	-	-	-	-	-	-
NET CHANGE IN FUND BALANCES.....	57,840	359,140	(71,451)	-	132,191	-	(1,233,941)	226,762	11,944	(10,230)	-
FUND BALANCES AT BEGINNING OF YEAR.....	205,111	1,467,979	903,868	2,593	70,391	911	1,936,143	2,315,543	34,336	194,822	-
FUND BALANCES AT END OF YEAR.....	\$ 262,951	\$ 1,827,119	\$ 832,417	\$ 2,593	\$ 202,582	\$ 911	\$ 702,202	\$ 2,542,305	\$ 46,280	\$ 184,592	\$ -

Town of Tewksbury, Massachusetts

**Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued)**

Year Ended June 30, 2024

	Special Revenue Funds				Capital Project Funds			Permanent Funds			Total Nonmajor Governmental Funds
	Restricted Projects	Highway Improvements	Community Preservation	Subtotal	Town Capital Projects	Fire Station Construction	Subtotal	Foster Trust Fund	Cemetery Perpetual Care	Subtotal	
REVENUES:											
Charges for services.....	\$ -	\$ -	\$ -	\$ 140,851	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 140,851
Fees and rentals.....	-	-	-	1,027,609	-	-	-	-	-	-	1,027,609
Payments in lieu of taxes.....	-	-	-	42,570	-	-	-	-	-	-	42,570
Intergovernmental - other.....	-	381,355	-	13,562,845	478,573	-	478,573	-	-	-	14,041,418
Departmental and other.....	-	-	-	2,970,732	-	-	-	-	-	-	2,970,732
Community preservation taxes.....	-	-	1,303,908	1,303,908	-	-	-	-	-	-	1,303,908
Community preservation state match.....	-	-	257,819	257,819	-	-	-	-	-	-	257,819
Contributions and donations.....	9,623	-	-	28,003	-	-	-	-	-	-	28,003
Investment income.....	388,828	-	329,261	720,241	-	-	-	2,010	1,869	3,879	724,120
Miscellaneous.....	-	-	-	129,250	-	-	-	-	-	-	129,250
TOTAL REVENUES.....	398,451	381,355	1,890,988	20,183,828	478,573	-	478,573	2,010	1,869	3,879	20,666,280
EXPENDITURES:											
Current:											
General government.....	-	-	-	230,768	26,027	-	26,027	-	-	-	256,795
Finance.....	48	-	-	20,076	-	-	-	-	-	-	20,076
Planning and development.....	670,731	-	8,804	772,325	870,429	-	870,429	-	-	-	1,642,754
Facilities.....	-	-	-	62,464	-	-	-	-	-	-	62,464
Public safety.....	-	-	-	2,978,359	-	1,297	1,297	-	-	-	2,979,656
Education.....	-	-	-	10,866,745	21,319	-	21,319	-	-	-	10,888,064
Public works.....	-	381,355	-	3,546,366	-	-	-	-	-	-	3,546,366
Council on aging.....	-	-	-	388,993	-	-	-	-	-	-	388,993
Culture and recreation.....	40,619	-	-	61,704	-	-	-	-	-	-	61,704
Library.....	-	-	-	112,467	-	-	-	-	-	-	112,467
Debt service:											
Principal.....	-	-	230,000	230,000	-	-	-	-	-	-	230,000
Interest.....	-	-	87,400	87,400	-	-	-	-	-	-	87,400
TOTAL EXPENDITURES.....	711,398	381,355	326,204	19,357,667	917,775	1,297	919,072	-	-	-	20,276,739
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(312,947)	-	1,564,784	826,161	(439,202)	(1,297)	(440,499)	2,010	1,869	3,879	389,541
OTHER FINANCING SOURCES (USES):											
Transfers in.....	-	-	-	10,244	1,505,940	-	1,505,940	-	-	-	1,516,184
Transfers out.....	-	-	(1,505,940)	(1,618,253)	(628,281)	-	(628,281)	-	-	-	(2,246,534)
TOTAL OTHER FINANCING SOURCES (USES).....	-	-	(1,505,940)	(1,608,009)	877,659	-	877,659	-	-	-	(730,350)
NET CHANGE IN FUND BALANCES.....	(312,947)	-	58,844	(781,848)	438,457	(1,297)	437,160	2,010	1,869	3,879	(340,809)
FUND BALANCES AT BEGINNING OF YEAR.....	6,664,430	75,000	5,845,945	19,717,072	2,308,570	663,138	2,971,708	31,313	29,126	60,439	22,749,219
FUND BALANCES AT END OF YEAR.....	\$ 6,351,483	\$ 75,000	\$ 5,904,789	\$ 18,935,224	\$ 2,747,027	\$ 661,841	\$ 3,408,868	\$ 33,323	\$ 30,995	\$ 64,318	\$ 22,408,410

This page intentionally left blank.

Statistical Section

Statistical tables differ from financial statements since they usually cover more than one year and may present nonaccounting data. The following tables reflect social and economic data, financial trends, and fiscal capacity.



Aerial View of Town Hall

Statistical Section

Statistical Section

This part of the Town of Tewksbury’s annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town’s overall financial health.

Financial Trends

- These schedules contain trend information to help the reader understand how the Town’s financial performance and well-being have changed over time.

Revenue Capacity

- These schedules contain information to help the reader assess the Town’s most significant local revenue source, the property tax.

Debt Capacity

- These schedules present information to help the reader assess the affordability of the Town’s current levels of outstanding debt and the Town’s ability to issue additional debt in the future.

Demographic and Economic Information

- These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town’s financial activities take place.

Operating Information

- These schedules contain service and infrastructure data to help the reader understand how the information in the Town’s financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Town of Tewksbury, Massachusetts

Net Position by Component

Last Ten Years

	2015	2016	2017 (1)	2018	2019	2020 (2)	2021	2022	2023	2024
Governmental activities										
Net investment in capital assets.....	\$ 89,899,657	\$ 94,888,774	\$ 91,836,813	\$ 93,289,600	\$ 29,108,177	\$ 36,186,956	\$ 82,512,242	\$ 133,530,837	\$ 156,550,047	\$ 162,075,418
Restricted.....	1,102,514	2,352,226	4,013,854	4,524,554	4,759,713	5,992,390	6,722,604	7,850,479	9,246,764	8,056,441
Unrestricted.....	<u>(99,350,432)</u>	<u>(103,309,822)</u>	<u>(128,307,967)</u>	<u>(126,319,955)</u>	<u>(54,012,822)</u>	<u>(53,704,350)</u>	<u>(73,831,287)</u>	<u>(111,196,450)</u>	<u>(126,399,600)</u>	<u>(127,973,340)</u>
Total governmental activities net position.....	\$ (8,348,261)	\$ (6,068,822)	\$ (32,457,300)	\$ (28,505,801)	\$ (20,144,932)	\$ (11,525,004)	\$ 15,403,559	\$ 30,184,866	\$ 39,397,211	\$ 42,158,519
Business-type activities										
Net investment in capital assets.....	\$ 54,721,517	\$ 42,398,297	\$ 53,456,070	\$ 67,979,278	\$ 72,774,097	\$ 75,377,950	\$ 79,888,475	\$ 79,224,311	\$ 83,345,417	\$ 88,719,457
Unrestricted.....	7,672,197	21,530,415	18,584,941	9,777,089	10,873,976	12,579,934	13,865,587	18,336,150	20,039,873	18,713,227
Total business-type activities net position.....	\$ 62,393,714	\$ 63,928,712	\$ 72,041,011	\$ 77,756,367	\$ 83,648,073	\$ 87,957,884	\$ 93,754,062	\$ 97,560,461	\$ 103,385,290	\$ 107,432,684
Primary government										
Net investment in capital assets.....	\$ 144,621,174	\$ 137,287,071	\$ 145,292,883	\$ 161,268,878	\$ 101,882,274	\$ 111,564,906	\$ 162,400,717	\$ 212,755,148	\$ 239,895,464	\$ 250,794,875
Restricted.....	1,102,514	2,352,226	4,013,854	4,524,554	4,759,713	5,992,390	6,722,604	7,850,479	9,246,764	8,056,441
Unrestricted.....	<u>(91,678,235)</u>	<u>(81,779,407)</u>	<u>(109,723,026)</u>	<u>(116,542,866)</u>	<u>(43,138,846)</u>	<u>(41,124,416)</u>	<u>(59,965,700)</u>	<u>(92,860,300)</u>	<u>(106,359,727)</u>	<u>(109,260,113)</u>
Total primary government net position.....	\$ 54,045,453	\$ 57,859,890	\$ 39,583,711	\$ 49,250,566	\$ 63,503,141	\$ 76,432,880	\$ 109,157,621	\$ 127,745,327	\$ 142,782,501	\$ 149,591,203

(1) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #75.

(2) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #84.

Town of Tewksbury, Massachusetts

Changes in Net Position

Last Ten Years

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Expenses										
Governmental activities:										
General government.....	\$ 2,805,207	\$ 2,843,809	\$ 2,998,138	\$ 3,019,880	\$ 2,995,032	\$ 3,534,555	\$ 3,703,357	\$ 3,310,696	\$ 3,525,533	\$ 3,717,626
Finance.....	1,080,446	1,303,078	1,373,795	1,383,757	1,372,371	1,619,589	1,438,945	1,292,841	1,708,843	1,893,666
Planning and development.....	1,399,454	1,362,354	1,436,288	1,446,703	1,434,800	1,693,263	1,238,299	1,065,739	1,683,886	2,484,153
Facilities.....	343,052	469,492	494,971	498,560	494,458	583,529	964,964	873,559	1,073,920	1,190,850
Public safety.....	18,353,664	18,431,851	19,432,129	19,573,040	19,411,998	30,558,426	22,832,777	25,078,247	26,452,353	29,932,028
Education.....	74,627,031	76,449,490	82,169,380	85,593,093	88,573,832	90,004,088	93,218,803	99,569,618	107,650,972	111,876,719
Public works.....	4,404,370	3,313,598	4,794,987	4,777,302	5,240,277	5,598,053	5,178,149	4,569,026	5,467,166	6,275,263
Sanitation.....	2,145,403	3,518,683	2,460,681	2,511,282	2,609,539	2,760,846	2,510,872	2,367,004	2,794,424	3,266,704
Council on aging.....	373,625	375,150	395,509	398,377	395,100	466,272	524,302	602,862	881,945	1,061,589
Community services.....	433,331	419,108	441,853	445,057	441,395	520,908	470,205	461,581	497,900	581,835
Culture and recreation.....	436,846	320,662	338,064	340,515	337,714	398,549	431,907	578,235	478,414	511,597
Library.....	1,379,453	1,376,032	1,450,708	1,461,228	1,449,205	1,710,264	1,791,980	1,648,958	2,119,670	2,390,509
Claims and judgments.....	-	-	43,947	-	-	-	-	-	-	-
Interest.....	1,450,931	1,255,482	1,623,606	1,574,116	1,606,333	2,924,086	2,605,633	2,131,630	1,942,368	2,527,006
Total government activities expenses.....	109,232,813	111,438,789	119,454,056	123,022,910	126,362,054	142,372,428	136,910,193	143,549,996	156,277,394	167,709,545
Business-type activities:										
Water.....	6,651,045	10,262,436	6,724,994	7,028,264	6,657,455	7,260,408	7,782,795	8,718,500	7,533,625	9,936,255
Sewer.....	8,226,021	9,053,636	7,892,714	6,997,314	7,171,991	7,043,980	7,063,597	6,819,252	7,148,451	7,030,538
Cable.....	-	-	-	14,848	558,121	443,193	261,805	370,479	316,784	386,010
Stormwater.....	-	-	-	-	-	-	474,220	676,329	397,554	443,606
Total business-type activities expenses.....	14,877,066	19,316,072	14,617,708	14,040,426	14,387,567	14,747,581	15,582,417	16,584,560	15,396,414	17,796,409
Total primary government expenses.....	\$ 124,109,879	\$ 130,754,861	\$ 134,071,764	\$ 137,063,336	\$ 140,749,621	\$ 157,120,009	\$ 152,492,610	\$ 160,134,556	\$ 171,673,808	\$ 185,505,954
Program Revenues										
Governmental activities:										
General government charges for services.....	\$ 1,300,976	\$ 2,112,871	\$ 1,661,539	\$ 1,903,215	\$ 1,173,116	\$ 1,415,041	\$ 1,117,536	\$ 937,230	\$ 966,584	\$ 805,075
Public safety charges for services.....	2,169,396	2,022,473	2,594,906	2,365,949	2,907,792	2,571,524	4,008,087	3,741,676	3,436,158	4,288,131
Education charges for services.....	3,082,983	3,235,908	2,907,938	2,975,281	2,988,190	1,311,133	259,193	1,268,916	1,389,181	1,594,517
Other charges for services.....	1,285,285	1,399,003	1,272,953	1,376,346	354,551	378,795	235,686	1,687,928	3,044,119	1,838,442
Education operating grants and contributions.....	18,468,358	20,451,206	24,981,016	25,659,907	26,980,817	28,544,882	31,119,340	27,971,660	28,362,966	31,210,372
Other operating grants and contributions.....	2,081,413	3,105,008	2,760,549	2,745,163	2,754,725	2,162,711	2,260,223	3,439,346	3,321,962	3,153,353
Education capital grants and contributions.....	-	-	-	-	-	2,535,755	15,584,775	8,730,531	653,800	231,604
Other capital grant and contributions.....	599,082	1,056,974	864,666	1,345,131	1,138,577	6,942,489	2,775,333	912,462	7,897,109	3,806,612
Total government activities program revenues.....	28,987,493	33,383,443	37,043,567	38,370,992	38,297,768	45,862,330	57,360,173	48,689,749	49,071,879	46,928,106
Business-type activities:										
Charges for services - Water.....	7,320,356	8,503,904	8,209,274	7,698,626	7,721,912	8,323,999	8,569,450	8,195,049	8,414,491	8,580,463
Charges for services - Sewer.....	6,377,730	7,802,274	6,738,663	7,097,401	6,919,446	6,797,763	6,867,050	6,857,444	6,937,172	6,895,988
Charges for services - Cable.....	-	-	766,556	685,279	651,858	635,784	612,305	636,152	564,330	507,727
Charges for services - Stormwater.....	-	-	-	-	-	-	1,507,086	1,210,351	1,206,957	1,190,850
Operating grants and contributions.....	114,227	106,623	94,481	-	-	8,985	-	193,283	652	-
Total business-type activities program revenues.....	13,812,313	16,412,801	15,808,974	15,481,306	15,293,216	15,766,531	17,555,891	17,092,279	17,123,602	17,175,028
Total primary government program revenues.....	\$ 42,799,806	\$ 49,796,244	\$ 52,852,541	\$ 53,852,298	\$ 53,590,984	\$ 61,628,861	\$ 74,916,064	\$ 65,782,028	\$ 66,195,481	\$ 64,103,134
Net (Expense)/Revenue										
Governmental activities.....	\$ (80,245,320)	\$ (78,055,346)	\$ (82,410,489)	\$ (84,651,918)	\$ (88,064,286)	\$ (96,510,098)	\$ (79,550,020)	\$ (94,860,247)	\$ (107,205,515)	\$ (120,781,439)
Business-type activities.....	(1,064,753)	(2,903,271)	1,191,266	1,440,880	905,649	1,018,950	1,973,474	507,719	1,727,188	(621,381)
Total primary government net expense.....	\$ (81,310,073)	\$ (80,958,617)	\$ (81,219,223)	\$ (83,211,038)	\$ (87,158,637)	\$ (95,491,148)	\$ (77,576,546)	\$ (94,352,528)	\$ (105,478,327)	\$ (121,402,820)

Town of Tewksbury, Massachusetts

Changes in Net Position (Continued)

Last Ten Years

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Revenues and other Changes in Net Position										
Governmental activities:										
Real estate and personal property taxes, net of tax refunds payable.....	\$ 70,779,197	\$ 74,274,209	\$ 77,649,432	\$ 82,074,872	\$ 87,470,475	\$ 93,813,507	\$ 97,254,060	\$ 101,169,112	\$ 105,008,104	\$ 109,293,610
Tax liens.....	527,606	218,468	123,073	103,327	155,812	56,399	138,576	131,888	-	84,947
Motor vehicle and other excise taxes.....	4,299,314	4,683,874	4,948,396	5,085,164	5,347,833	5,244,840	5,233,247	5,053,012	5,187,301	5,628,986
Hotel/motel tax.....	1,014,019	1,099,717	1,072,823	1,145,575	1,479,458	957,376	657,734	956,263	1,013,621	965,143
Meals tax.....	526,124	581,319	633,000	637,882	677,732	648,381	504,819	725,821	815,540	871,069
Community preservation tax.....	1,026,380	1,028,977	983,816	1,038,065	964,110	1,059,100	1,320,210	1,184,254	1,079,089	1,286,470
Penalties and interest on taxes.....	453,238	423,983	446,955	423,150	336,372	314,626	426,296	354,458	364,848	459,593
Payments in lieu of taxes.....	30,545	38,187	30,179	30,173	232,554	22,176	85,276	31,107	111,708	96,810
Grants and contributions not restricted to specific programs.....	2,773,844	2,858,854	2,971,877	3,085,922	3,263,413	3,401,138	3,443,574	3,579,959	3,840,843	3,730,822
Unrestricted investment income (loss).....	218,881	409,540	162,183	220,707	1,090,113	2,399,735	1,054,760	(151,118)	2,440,823	4,662,096
Gain (loss) on sale of capital assets.....	-	-	(897,875)	1,341	-	-	-	184,237	113,000	41,095
Miscellaneous.....	-	184,550	-	-	-	-	-	-	-	-
Transfers.....	(4,116,918)	(4,337,916)	(4,411,617)	(4,204,696)	(4,592,717)	(3,134,363)	(3,639,969)	(3,577,439)	(3,557,017)	(3,577,894)
Total governmental activities.....	77,532,230	81,463,762	83,712,242	89,641,482	96,425,155	104,782,915	106,478,583	109,641,554	116,417,860	123,542,747
Business-type activities:										
Unrestricted investment income (loss).....	167	353	(10,658)	69,780	393,340	156,498	182,735	(278,759)	540,624	1,090,881
Transfers.....	4,116,918	4,437,916	4,411,617	4,204,696	4,592,717	3,134,363	3,639,969	3,577,439	3,557,017	3,577,894
Total business-type activities.....	4,117,085	4,438,269	4,400,959	4,274,476	4,986,057	3,290,861	3,822,704	3,298,680	4,097,641	4,668,775
Total primary government.....	\$ 81,649,315	\$ 85,902,031	\$ 88,113,201	\$ 93,915,958	\$ 101,411,212	\$ 108,073,776	\$ 110,301,287	\$ 112,940,234	\$ 120,515,501	\$ 128,211,522
Changes in Net Position										
Governmental activities.....	\$ (2,713,090)	\$ 3,408,416	\$ 1,301,753	\$ 4,989,564	\$ 8,360,869	\$ 8,272,817	\$ 26,928,563	\$ 14,781,307	\$ 9,212,345	\$ 2,761,308
Business-type activities.....	3,052,332	1,534,998	5,592,225	5,715,356	5,891,706	4,309,811	5,796,178	3,806,399	5,824,829	4,047,394
Total primary government.....	\$ 339,242	\$ 4,943,414	\$ 6,893,978	\$ 10,704,920	\$ 14,252,575	\$ 12,582,628	\$ 32,724,741	\$ 18,587,706	\$ 15,037,174	\$ 6,808,702

Town of Tewksbury, Massachusetts

Fund Balances, Governmental Funds

Last Ten Years

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020 (1)</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
General Fund										
Committed.....	\$ 1,229,283	\$ 1,909,908	\$ 2,454,643	\$ 5,453,082	\$ 4,923,027	\$ 5,550,661	\$ 6,059,319	\$ 7,096,319	\$ 5,561,704	\$ 6,432,979
Assigned.....	497,733	865,778	1,654,431	1,473,302	2,334,898	3,398,995	4,645,555	3,233,462	1,607,497	1,514,470
Unassigned.....	<u>9,082,696</u>	<u>9,337,770</u>	<u>11,882,623</u>	<u>10,705,275</u>	<u>13,397,780</u>	<u>17,293,584</u>	<u>20,409,176</u>	<u>25,902,285</u>	<u>33,781,893</u>	<u>35,395,644</u>
Total general fund.....	\$ <u>10,809,712</u>	\$ <u>12,113,456</u>	\$ <u>15,991,697</u>	\$ <u>17,631,659</u>	\$ <u>20,655,705</u>	\$ <u>26,243,240</u>	\$ <u>31,114,050</u>	\$ <u>36,232,066</u>	\$ <u>40,951,094</u>	\$ <u>43,343,093</u>
All Other Governmental Funds										
Nonspendable.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 26,922	\$ 27,941	\$ 27,949	\$ 29,126
Restricted.....	12,415,214	11,605,046	11,961,146	30,061,010	89,414,816	90,695,699	68,381,527	27,106,280	23,456,056	41,033,876
Unassigned.....	<u>(512,442)</u>	<u>(166,991)</u>	<u>(95,923)</u>	<u>(292,271)</u>	<u>(186,193)</u>	<u>(1,155,911)</u>	<u>(609,981)</u>	<u>(1,168,725)</u>	<u>(4,312,602)</u>	<u>(4,508,286)</u>
Total all other governmental funds.....	\$ <u>11,902,772</u>	\$ <u>11,438,055</u>	\$ <u>11,865,223</u>	\$ <u>29,768,739</u>	\$ <u>89,228,623</u>	\$ <u>89,539,788</u>	\$ <u>67,798,468</u>	\$ <u>25,965,496</u>	\$ <u>19,171,403</u>	\$ <u>36,554,716</u>

(1) = Restricted fund balance in all other governmental funds has been revised to reflect the implementation of GASB Statement #84.

Town of Tewksbury, Massachusetts
Changes in Fund Balances, Governmental Funds

Last Ten Years

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues:										
Real estate and personal property taxes, net of tax refunds.....\$	70,459,034	\$ 73,600,139	\$ 76,812,220	\$ 82,200,219	\$ 87,481,189	\$ 93,424,153	\$ 97,659,800	\$ 101,132,349	\$ 104,929,325	\$ 108,900,504
Tax liens.....	569,991	207,165	345,309	143,792	26,744	56,399	447	-	-	84,947
Motor vehicle and other excise taxes.....	4,312,857	4,636,617	5,027,531	5,100,757	5,316,425	5,028,215	5,343,682	4,962,502	5,013,350	5,658,165
Hotel/motel tax.....	1,014,019	1,099,717	1,072,823	1,145,575	1,479,458	957,376	657,734	956,263	1,013,621	965,143
Meals tax.....	526,124	581,319	633,000	637,882	677,732	648,381	504,819	725,821	815,540	871,069
Charges for services.....	2,044,467	2,004,331	2,223,727	2,302,979	2,439,807	2,442,848	1,550,960	1,861,473	2,053,012	2,240,574
Penalties and interest of taxes.....	453,238	423,983	446,955	302,728	336,372	314,626	426,296	354,458	364,848	459,593
Fees and rentals.....	2,877,273	3,181,686	2,710,756	2,762,334	2,844,406	1,423,714	955,770	1,602,363	1,298,181	1,612,562
Payments in lieu of taxes.....	30,211	38,187	30,179	7,997	232,554	22,176	85,276	31,107	111,708	96,810
License and permits.....	769,052	1,154,170	1,289,387	860,286	1,108,179	913,569	1,062,676	1,114,506	1,363,670	1,209,260
Fines and forfeitures.....	81,324	123,454	102,776	97,328	83,904	62,476	46,092	49,394	34,137	41,217
Intergovernmental - state aid.....	15,378,048	16,174,223	16,410,387	16,578,189	16,858,628	19,561,914	32,589,626	26,293,230	18,510,724	18,130,146
Intergovernmental - Teachers Retirement.....	3,261,000	3,385,000	8,261,748	8,382,640	8,675,834	10,889,361	12,381,389	6,460,293	7,219,754	8,172,489
Intergovernmental - other.....	5,251,736	7,129,450	6,931,545	5,030,672	6,886,669	13,872,993	9,437,475	10,601,930	18,095,187	14,041,418
Departmental and other.....	2,022,026	3,092,207	2,502,091	3,665,911	1,523,139	1,375,912	2,214,850	3,169,453	4,827,730	3,786,123
Community preservation taxes.....	738,356	806,496	849,144	893,595	954,624	1,040,205	1,094,314	1,134,161	1,232,500	1,303,908
Community preservation state match.....	223,142	222,642	163,811	144,470	168,205	226,651	299,882	477,970	436,415	257,819
Contributions and donations.....	8,882	5,500	91,050	535,628	714,787	361,647	10,993	19,601	16,456	28,003
Investment income (loss).....	224,299	364,868	155,389	227,012	847,513	2,251,620	758,109	(188,612)	2,294,432	4,349,747
Miscellaneous.....	29,352	-	-	-	-	-	-	-	-	129,250
Total Revenues.....	110,274,431	118,231,154	126,059,828	131,019,994	138,656,169	154,874,236	167,080,190	160,758,262	169,630,590	172,338,747
Expenditures:										
General government.....	1,387,687	1,572,369	1,533,907	1,724,588	1,515,829	2,009,080	2,493,542	2,363,338	2,080,097	2,114,022
Finance.....	1,080,446	1,089,955	1,110,429	1,137,412	1,136,241	1,117,845	1,086,658	1,180,885	1,219,125	1,305,808
Planning and development.....	1,219,143	1,229,793	1,365,944	1,005,697	1,081,959	1,001,605	990,939	938,104	1,187,146	1,916,465
Facilities.....	343,052	332,888	558,539	631,664	780,594	779,813	828,789	809,388	871,198	927,010
Public safety.....	11,372,596	11,861,626	12,898,043	13,662,116	13,114,855	20,434,834	17,480,093	17,487,527	17,652,815	18,719,060
Education.....	60,995,678	62,158,525	64,152,889	67,374,139	69,205,450	69,960,836	70,992,172	75,489,205	81,869,375	86,103,316
Public works.....	3,162,559	2,211,674	3,406,916	3,522,045	3,817,177	3,574,066	3,671,571	3,364,234	3,518,529	3,640,164
Sanitation.....	2,430,335	2,416,789	6,039,526	2,395,609	2,377,881	2,421,577	2,650,570	2,504,967	2,911,572	3,382,365
Council on aging.....	275,990	427,305	506,425	588,304	628,691	572,684	428,593	557,012	730,190	863,697
Community services.....	433,331	453,650	445,346	401,318	393,871	390,755	341,005	349,838	341,165	403,232
Culture and recreation.....	34,369	21,658	56,806	24,731	16,698	26,785	18,424	30,190	24,412	61,704
Library.....	989,416	1,055,308	1,091,234	1,311,790	1,325,663	1,262,528	1,404,134	1,510,852	1,532,281	1,661,735
Pension benefits.....	4,840,018	5,090,565	5,436,134	5,788,257	6,146,028	6,565,432	6,730,476	7,031,700	7,499,583	8,456,686
Pension benefits - Teachers Retirement.....	3,261,000	3,385,000	8,261,748	8,382,640	8,675,834	10,889,361	12,381,389	6,460,293	7,219,754	8,172,489
Property and liability insurance.....	326,776	271,644	167,799	334,612	257,202	330,950	405,837	429,292	485,429	526,830
Employee benefits.....	6,028,108	5,315,856	4,823,031	5,124,525	5,167,196	5,189,796	5,200,559	5,345,228	5,276,016	5,561,421
Claims and judgments.....	-	-	43,947	-	-	-	-	-	-	-
State and county charges.....	1,377,672	1,558,387	1,657,840	1,646,722	1,701,352	1,595,901	1,716,465	1,805,089	1,762,985	1,688,544
Capital outlay.....	6,494,162	8,077,684	3,175,933	3,389,620	8,827,631	7,685,071	42,027,496	57,195,047	23,367,858	19,794,978
Debt service:										
Principal.....	2,556,970	2,894,600	3,042,820	2,931,041	3,609,790	6,165,795	5,857,965	5,809,155	5,570,000	6,840,000
Interest.....	1,434,518	1,474,619	1,798,680	1,755,852	1,685,426	3,741,459	3,606,817	3,307,059	3,017,108	3,263,723
Total Expenditures.....	110,043,826	112,899,895	121,667,936	123,132,682	131,465,368	145,716,173	180,313,494	193,968,403	168,136,638	175,403,249
Excess (deficiency) of revenues over (under) expenditures.....	230,605	5,331,259	4,391,892	7,887,312	7,190,801	9,158,063	(13,233,304)	(33,210,141)	1,493,952	(3,064,502)

Town of Tewksbury, Massachusetts

Changes in Fund Balances, Governmental Funds (Continued)

Last Ten Years

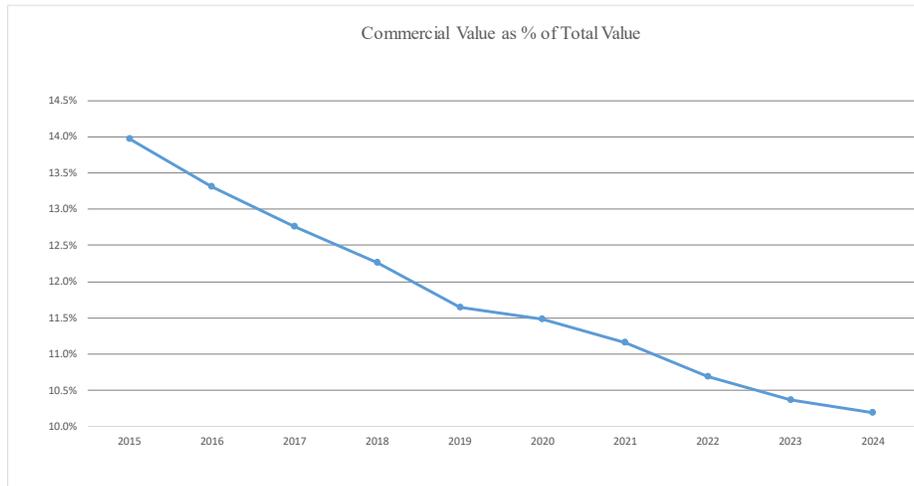
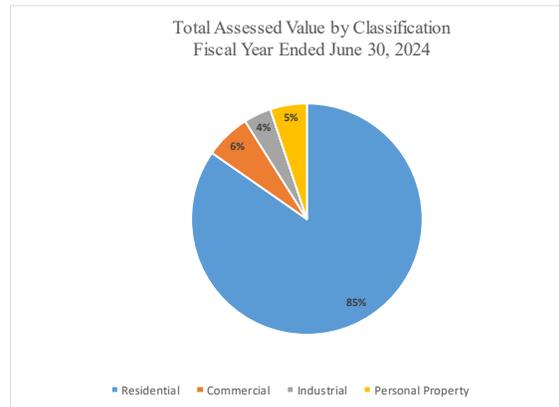
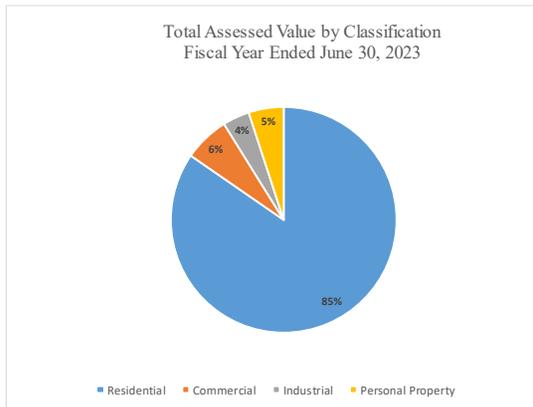
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Other Financing Sources (Uses):										
Issuance of bonds.....	7,600,000	-	4,100,000	15,000,000	54,435,000	-	-	-	-	24,985,000
Issuance of refunding bonds.....	-	1,055,000	718,500	-	-	-	15,015,000	-	-	-
Premium from issuance of bonds and notes.....	378,099	-	354,005	959,482	5,575,846	-	-	-	-	1,516,613
Premium from issuance of refunding bonds.....	-	115,000	103,775	-	-	-	2,437,233	-	-	-
Payments to refunded bond escrow agent.....	-	(1,193,969)	(822,275)	-	-	-	(17,380,000)	-	-	-
Gain on sale of capital assets.....	-	-	-	1,341	-	-	-	197,624	113,000	41,095
Transfers in.....	1,710,724	1,648,526	455,686	731,379	2,624,861	1,462,777	363,706	812,855	1,469,652	2,256,538
Transfers out.....	(5,827,642)	(6,116,789)	(4,996,174)	(5,036,036)	(7,342,578)	(4,722,140)	(4,128,675)	(4,515,261)	(5,151,669)	(5,959,432)
Total other financing sources (uses).....	<u>3,861,181</u>	<u>(4,492,232)</u>	<u>(86,483)</u>	<u>11,656,166</u>	<u>55,293,129</u>	<u>(3,259,363)</u>	<u>(3,692,736)</u>	<u>(3,504,782)</u>	<u>(3,569,017)</u>	<u>22,839,814</u>
Net change in fund balance.....	<u>\$ 4,091,786</u>	<u>\$ 839,027</u>	<u>\$ 4,305,409</u>	<u>\$ 19,543,478</u>	<u>\$ 62,483,930</u>	<u>\$ 5,898,700</u>	<u>\$ (16,926,040)</u>	<u>\$ (36,714,923)</u>	<u>\$ (2,075,065)</u>	<u>\$ 19,775,312</u>
Debt service as a percentage of noncapital expenditures...	3.85%	4.17%	4.09%	3.91%	4.32%	7.18%	6.84%	6.67%	5.93%	6.49%

Town of Tewksbury, Massachusetts

Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

Last Ten Years

Year	Assessed and Actual Values and Tax Rates									
	Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Total Commercial Value	Commercial Tax Rate	Personal Property	Personal Property Tax Rate	Total Direct Rate (1)	Total Town Value
2015	\$ 3,174,313,439	\$ 16.37	\$ 346,909,486	\$ 195,098,045	\$ 542,007,531	\$ 27.62	\$ 163,305,340	\$ 27.62	\$ 18.42	\$ 3,879,626,310
2016	3,375,581,212	16.35	350,383,783	195,067,205	545,450,988	27.46	176,584,070	27.46	18.31	4,097,616,270
2017	3,548,734,929	16.31	352,992,961	194,901,510	547,894,471	27.82	195,119,530	27.82	18.30	4,291,748,930
2018	3,762,075,843	16.13	359,395,232	198,125,625	557,520,857	27.74	225,104,020	27.74	18.13	4,544,700,720
2019	4,076,765,508	15.84	369,542,017	201,340,275	570,882,292	27.63	255,893,470	27.63	17.83	4,903,541,270
2020	4,397,308,166	15.97	403,540,909	200,745,125	604,286,034	28.00	262,122,830	28.00	17.95	5,263,717,030
2021	4,590,240,232	15.72	412,056,133	202,212,335	614,268,468	27.60	299,607,550	27.60	17.69	5,504,116,250
2022	4,936,869,187	15.20	415,179,165	213,669,240	628,848,405	27.25	316,927,210	27.25	17.14	5,882,644,802
2023	5,577,056,696	14.10	429,840,255	253,337,596	683,177,851	26.59	330,280,760	26.59	16.02	6,590,515,307
2024	6,111,791,151	13.39	457,974,783	277,251,523	735,226,306	25.24	369,613,240	25.24	15.20	7,216,630,697



(1) Weighted average direct tax rate, calculated as weighted average of residential, commercial and personal property tax rates.

Source: Official Statements, Town of Tewksbury

All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

Town of Tewksbury, Massachusetts

Principal Taxpayers

Current Year and Nine Years Ago

Name	Nature of Business	2024			2015		
		Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
New England Power Company	Utility	\$ 165,063,140	1	2.29%	\$ 55,222,110	1	1.42%
Lodge at Ames Pond Limited PTN	Apartments	76,630,130	2	1.06%	41,813,710	2	1.08%
Lowell Gas / Colonial Gas	Utility	75,984,940	3	1.05%	39,215,760	4	1.01%
Massachusetts Electric	Utility	53,377,740	4	0.74%	19,723,890	8	0.51%
DSF IV Tewksbury Owner LLC	Apartments	52,391,630	5	0.73%	27,003,750	5	0.70%
DSM / Market Basket	Shopping Center	51,828,250	6	0.72%	23,196,160	6	0.60%
Raytheon Manufacturing Corp.	Electronics/Research	43,178,400	7	0.60%	39,915,700	3	1.03%
EIP 495 Woburn	Indust - Warehouse	41,652,700	8	0.58%			
Highwood Equity Partners	Office Buildings	27,061,000	9	0.37%	20,656,400	7	0.53%
Evoqua	Industrial	25,482,190	10	0.35%			
Valley Properties	Shopping Center				18,082,700	9	0.47%
Demoulas Super Markets	Shopping Center				17,367,480	10	0.45%
Totals		\$ 612,650,120		8.49%	\$ 302,197,660		7.79%

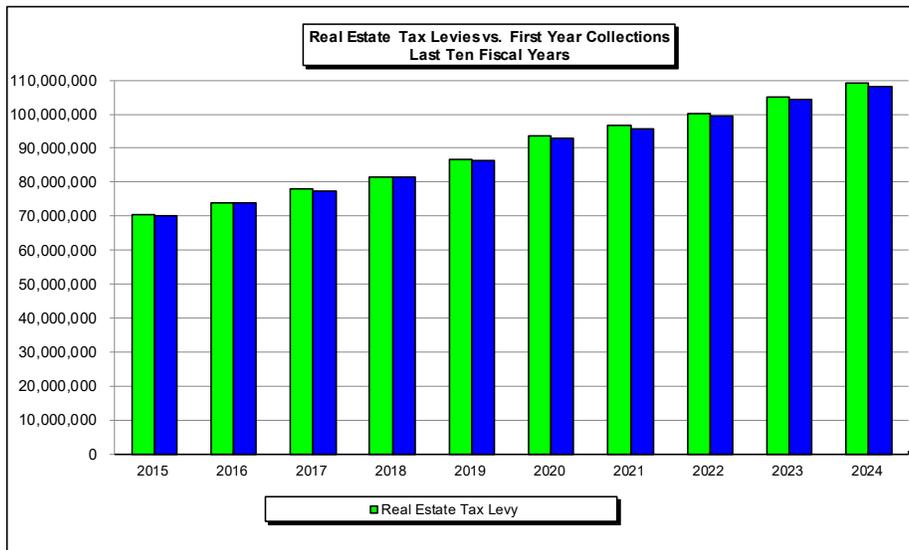
Source: Official Statements, Town of Tewksbury

Town of Tewksbury, Massachusetts

Property Tax Levies and Collections

Last Ten Years

Year	(1) Total Tax Levy	Less Reserve for Abatements & Exemptions	(1) Net Tax Levy	Net as % of Total	First Year Current Tax Collections	Percent of Net Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy (2)
2015	\$ 71,444,252	\$ 865,819	\$ 70,578,433	98.79%	\$ 70,139,742	99.38%	\$ 783,140	\$ 70,922,882	100.49%
2016	75,017,836	1,139,073	73,878,763	98.48%	73,909,480	100.04%	651,211	74,560,691	100.92%
2017	78,550,516	664,160	77,886,356	99.15%	77,263,301	99.20%	851,269	78,114,570	100.29%
2018	82,392,297	769,477	81,622,820	99.07%	81,338,454	99.65%	506,551	81,845,005	100.27%
2019	87,419,780	655,644	86,764,136	99.25%	86,485,929	99.68%	760,077	87,246,006	100.56%
2020	94,484,460	718,390	93,766,070	99.24%	92,804,500	98.97%	1,757,421	94,561,921	100.85%
2021	97,381,555	643,605	96,737,950	99.34%	95,784,276	99.01%	1,010,027	96,794,303	100.06%
2022	100,812,797	760,227	100,052,570	99.25%	99,341,679	99.29%	831,093	100,172,772	100.12%
2023	105,584,364	643,479	104,940,885	99.39%	104,218,075	99.31%	656,204	104,874,279	99.94%
2024	109,723,034	413,188	109,309,846	99.62%	108,093,592	98.89%	-	108,093,592	98.89%



(1) Includes tax liens.

(2) If the actual abatements and exemptions are lower than the estimate, the actual collections can exceed the net levy.

Source: Official Statements, Town of Tewksbury

Town of Tewksbury, Massachusetts

Ratios of Outstanding Debt by Type

Last Ten Years

Year	Governmental Activities		Business-type Activities		Total Debt Outstanding	Percentage of Personal Income (2)	U. S. Census Population	Debt Per Capita
	General Obligation Bonds (1)	General Obligation Bonds (1)	Direct Borrowings					
2015	\$ 39,346,070	\$ 88,019,969	\$ 5,241,898	\$	132,607,937	8.41%	29,855	\$ 4,442
2016	36,230,929	95,746,278	4,609,044		136,586,251	8.33%	30,425	4,489
2017	37,443,760	91,997,977	3,960,398		133,402,135	8.09%	30,010	4,445
2018	50,272,825	84,459,840	3,599,042		138,331,707	8.10%	30,435	4,545
2019	106,453,241	78,508,435	3,230,386		188,192,062	10.82%	30,417	6,187
2020	99,506,192	70,321,516	2,854,283		172,681,991	9.44%	31,342	5,510
2021	92,747,206	63,825,787	2,470,582		159,043,575	8.83%	30,266	5,255
2022	85,806,846	55,976,088	2,079,129		143,862,063	7.73%	30,675	4,690
2023	79,206,033	48,206,238	1,679,768		129,092,039	6.78%	30,761	4,197
2024	97,861,893	43,499,484	1,272,339		142,633,716	7.37%	30,639	4,655

(1) Presented net of original issuance discounts and premiums.

(2) Personal income is disclosed on the Schedule of Demographic and Economic Statistics.

Source: Audited Financial Statements, U. S. Census

Town of Tewksbury, Massachusetts

Ratios of General Bonded Debt Outstanding

Last Ten Years

Year	General Obligation Bonds	Percentage of Estimated Actual Taxable Value of Property (1)	Per Capita (2)
2015	\$ 127,366,039	3.28%	\$ 4,442
2016	131,977,207	3.22%	4,489
2017	129,441,737	3.02%	4,445
2018	134,732,665	2.96%	4,545
2019	184,961,676	3.77%	6,187
2020	169,827,708	3.23%	5,510
2021	156,572,993	2.84%	5,255
2022	141,782,934	2.41%	4,690
2023	127,412,271	1.93%	4,197
2024	141,361,377	1.96%	4,655

- (1) Property value data is disclosed on the Schedule of Assessed Value of Taxable Property by Classification and Tax Rates.
- (2) Population data is disclosed on the Schedule of Demographic and Economic Statistics.

Source: Audited Financial Statements, U. S. Census

Town of Tewksbury, Massachusetts

Direct and Overlapping Governmental Activities Debt

As of June 30, 2024

<u>Overlapping Entities</u>	<u>Debt Outstanding</u>	<u>Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>	<u>Current Year Assessment for Operations and Debt Service</u>
Debt repaid with property taxes:				
Shawsheen Valley Regional Vocational Technical School... \$	2,815,000	25.20%	\$ 709,380	\$ 7,932,715
Town direct debt.....			<u>97,861,893</u>	
Total direct and overlapping debt.....			<u>\$ 98,571,273</u>	

Source: Official Statements

Town of Tewksbury, Massachusetts

Computation of Legal Debt Margin

Last Ten Years

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Equalized Valuation.....	\$ 3,979,613,200	\$ 3,979,613,200	\$ 4,367,128,200	\$ 4,367,128,200	\$ 4,874,518,000	\$ 4,874,518,000	\$ 5,637,921,800	\$ 5,637,921,800	\$ 6,249,555,900	\$ 6,249,555,900
Debt Limit -5% of Equalized Valuation. \$	198,980,660	\$ 198,980,660	\$ 218,356,410	\$ 218,356,410	\$ 243,725,900	\$ 243,725,900	\$ 281,896,090	\$ 281,896,090	\$ 312,477,795	\$ 312,477,795
Less:										
Outstanding debt applicable to limit..	7,297,594	6,030,471	8,392,470	21,970,245	20,231,165	18,682,660	17,239,135	15,775,000	14,595,000	37,400,000
Authorized and unissued debt.....	<u>26,826,582</u>	<u>14,476,582</u>	<u>29,476,582</u>	<u>13,919,149</u>	<u>52,422,873</u>	<u>56,422,873</u>	<u>56,422,873</u>	<u>58,222,873</u>	<u>86,822,873</u>	<u>63,622,873</u>
Legal debt margin.....	<u>\$ 34,124,176</u>	<u>\$ 20,507,053</u>	<u>\$ 37,869,052</u>	<u>\$ 35,889,394</u>	<u>\$ 72,654,038</u>	<u>\$ 75,105,533</u>	<u>\$ 73,662,008</u>	<u>\$ 73,997,873</u>	<u>\$ 101,417,873</u>	<u>\$ 101,022,873</u>
Total debt applicable to the limit as a percentage of debt limit.....	17.15%	10.31%	17.34%	16.44%	29.81%	30.82%	26.13%	26.25%	32.46%	32.33%

Source: Assessor's Office

Town of Tewksbury, Massachusetts
Demographic and Economic Statistics

Last Ten Years

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2015	29,855	\$ 1,577,692,849	\$ 52,845	44.0	3,424	4.4%
2016	30,425	1,639,965,308	53,902	44.2	3,403	3.7%
2017	30,010	1,649,951,000	54,980	44.6	3,273	3.6%
2018	30,435	1,706,782,626	56,080	44.5	3,222	3.2%
2019	30,417	1,739,901,067	57,202	44.5	3,158	2.8%
2020	31,342	1,828,681,586	58,346	44.5	3,064	8.7%
2021	30,266	1,801,218,037	59,513	44.5	3,024	4.8%
2022	30,675	1,862,072,501	60,703	44.5	3,056	3.4%
2023	30,761	1,904,630,683	61,917	44.5	3,048	2.5%
2024	30,639	1,935,016,462	63,155	47.1	3,043	3.7%

Source: U. S. Census, Division of Local Services, Massachusetts Department of Employment and Training
 Median age is based on most recent census data.

Town of Tewksbury, Massachusetts
Principal Employers (Excluding Town)
Current Year and Nine Years Ago

Employer	Nature of Business	2024			2015		
		Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Raytheon Manufacturing Co.	Electronics & Research	2,000	1	11.44%	2,000	1	13.10%
Market Basket	Store and Warehouse	950	2	5.43%	1,200	2	7.86%
Tewksbury State Hospital	Hospital	936	3	5.35%	1,100	3	7.21%
Thermo Fisher	Laboratory Instrumentation	450	4	2.57%	420	4	2.75%
Walmart	Department Store	200	5	1.14%	300	5	1.97%
Home Depot	Building/Hardware	187	6	1.07%	200	7	1.31%
Wamesit Lanes	Entertainment and Restaurant	175	7	1.00%			
Coming Life Sciences	Medical Equipment and Supplies	153	8	0.87%			
Wellness Pet Company	Pet Food	125	9	0.71%			
Holt and Bugbee	Wood Products	104	10	0.59%			
Cisco Systems	Communications				230	6	1.51%
Holiday Inn	Motel				90	8	0.59%
Comp-U-Con	Electronics				74	9	0.48%
Eastern Bag and Paper	Paper Products Manufacturer				70	10	0.46%
	Totals	<u>5,280</u>		<u>30.20%</u>	<u>5,684</u>		<u>37.23%</u>

Source: Massachusetts Department of Employment and Training and Official Statements

Town of Tewksbury, Massachusetts

Full-Time Equivalent Town Employees by Function

Last Ten Years

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Function										
General government.....	11.00	9.00	9.00	10.25	10.25	10.75	10.75	10.75	10.75	10.75
Finance.....	13.00	13.00	13.00	13.00	13.25	13.50	13.50	13.50	13.50	13.50
Planning and development.....	17.75	17.75	18.00	18.50	18.50	17.50	17.50	17.50	17.50	17.50
Facilities.....	1.00	1.00	4.00	4.00	5.00	5.00	5.00	5.00	5.00	5.00
Public safety.....	126.00	130.00	130.00	132.00	134.00	126.00	126.00	126.00	134.00	134.00
Education.....	522.00	531.00	481.00	548.40	527.10	527.70	491.60	525.10	523.10	531.80
Public works.....	20.20	23.00	23.00	23.50	26.50	26.50	26.50	26.50	29.50	29.50
Council on aging.....	3.50	3.50	4.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Community services.....	1.00	1.00	1.00	1.40	2.00	2.00	2.00	2.00	2.00	2.00
Culture and recreation.....	2.00	2.00	-	-	-	-	-	-	-	-
Library.....	15.00	16.00	16.00	21.00	22.00	22.00	22.00	22.00	22.00	22.00
Total	<u>732.45</u>	<u>747.25</u>	<u>699.00</u>	<u>777.05</u>	<u>763.60</u>	<u>755.95</u>	<u>719.85</u>	<u>753.35</u>	<u>762.35</u>	<u>771.05</u>

Source: Various Town Departments

Town of Tewksbury, Massachusetts
Operating Indicators by Function/Program

Last Ten Years

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Government										
Registered voters.....	20,073	21,084	21,470	22,420	22,752	23,217	23,531	23,849	24,172	24,499
Town Clerk:										
Dog licenses.....		2,368	2,405	2,597	2,626	2,498	2,618	2,581	2,566	2,588
Births.....	235	242	228	234	238	243	216	232	230	226
Marriages.....	127	149	137	132	103	97	116	105	106	109
Deaths.....	336	332	347	355	376	404	354	378	379	370
Education										
Number of teachers.....	292	294	297	280	286	280	280	280	280	280
Number of administrators.....	18	18	18	18	18	18	18	18	18	18
Number of students.....	4,629	4,664	4,730	4,731	4,643	4,761	4,870	4,870	4,834	4,858
Public Works										
Water mains (miles).....	158	158	158	158	158	158	158	158	158	158
Fire hydrants.....	1,517	1,532	1,547	1,563	1,564	1,567	1,567	1,567	1,567	1,567
Sanitary sewers (miles).....	54	54	54	59	73	85	104	104	98	102
Storm drains.....	2,648	2,675	2,702	2,729	2,729	2,732	2,732	2,732	2,732	2,732
Culture and Recreation										
Parks and playgrounds.....	1	1	1	1	1	1	1	1	1	1
Park and playground (acreage).....	27	27	27	27	27	27	27	27	27	27

Source: Various Town Departments
Tewksbury Town Report, respective year

Town of Tewksbury, Massachusetts
Capital Asset Statistics by Function/Program

Last Ten Years

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Government										
Number of buildings.....	7	7	7	7	7	7	7	7	7	7
Police										
Number of stations.....	1	1	1	1	1	1	1	1	1	1
Fire										
Fire stations.....	3	3	3	3	3	3	3	3	3	3
Education										
Number of elementary schools.....	5	5	5	5	5	5	5	5	5	5
Number of middle schools.....	1	1	1	1	1	1	1	1	1	1
Number of high schools.....	1	1	1	1	1	1	1	1	1	1
Public works										
Water mains (miles).....	158	158	158	158	158	158	158	158	158	158
Fire hydrants.....	1,517	1,532	1,547	1,563	1,564	1,567	1,567	1,567	1,567	1,567
Sanitary sewers (miles).....	54	54	54	59	73	85	104	104	104	104
Storm drains.....	2,648	2,675	2,702	2,729	2,729	2,732	2,732	2,732	2,732	2,732
Culture and Recreation										
Parks and playgrounds.....	1	1	1	1	1	1	1	1	1	1
Park and playground (acreage).....	27	27	27	27	27	27	27	27	27	27
Fields - baseball.....	10	10	10	10	10	10	10	10	10	10
Fields - football.....	2	2	2	2	2	2	2	2	2	2
Fields - soccer.....	1	1	1	1	1	1	1	1	1	1
Tennis courts.....	2	2	2	2	2	2	2	2	2	2

Source: Various Town Departments
Tewksbury Town Report, respective year



Police at Town Trunk or Treat Halloween Event