

TOWN OF TEWKSBURY, MASSACHUSETTS

ANNUAL COMPREHENSIVE FINANCIAL REPORT



**For the year ended
June 30, 2023**

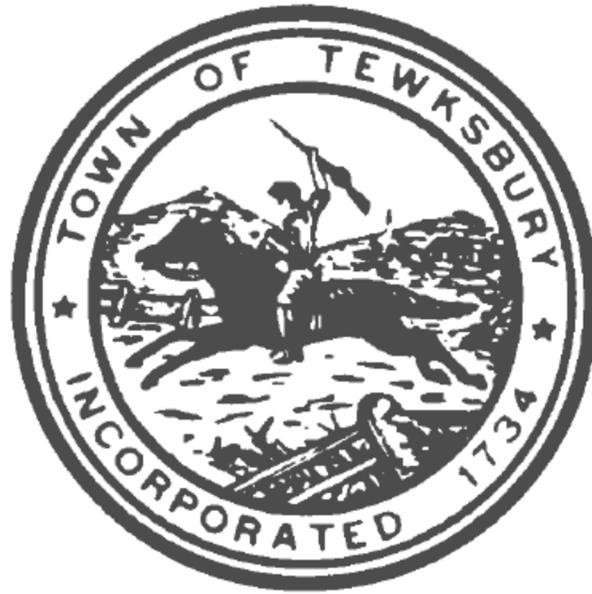
On the cover: Tewksbury Town Hall



Tewksbury Police Department's Third Annual Junior Police Academy Staff,
Ready for over 220 Cadet Students

TOWN OF TEWKSBURY, MASSACHUSETTS

ANNUAL COMPREHENSIVE FINANCIAL REPORT



**For the Year Ended
June 30, 2023**

Prepared by the Finance Department

TOWN OF TEWKSBURY, MASSACHUSETTS
ANNUAL COMPREHENSIVE FINANCIAL REPORT

JUNE 30, 2023

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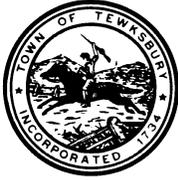
Introductory Section



Astle Street Tank Rehabilitation Project: Scaffolding Erected so Tank can be Sandblasted and Painted

Introductory Section

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OFFICE OF THE TOWN MANAGER

TOWN OF TEWKSBURY

TOWN HALL

1009 MAIN ST

TEWKSBURY, MASSACHUSETTS 01876

RICHARD A. MONTUORI
TOWN MANAGER

(978) 640-4300

FAX (978) 640-4302

Letter of Transmittal

December 22, 2023

To the Honorable Select Board and the Citizens of the Town of Tewksbury:

State law requires the Town of Tewksbury to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue this Annual Comprehensive Financial Report (ACFR) of the Town of Tewksbury, Massachusetts, for the year ending June 30, 2023, for your consideration.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed to both protect the Town's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. As management, we assert that this financial report is complete and reliable in all material respects.

The ACFR is designed to be used by the elected and appointed officials of Tewksbury in addition to those entities concerned with the Town's management and development including credit rating agencies, bond analysts, investors, and financial institutions. The format of the report enables the Town to present complex financial data in a manner that is easier for citizens and taxpayers of the Town of Tewksbury to review and understand.

The Town of Tewksbury's financial statements have been audited by Powers & Sullivan, LLC a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town of Tewksbury for the year ended June 30, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the Town of Tewksbury's financial statements for the year ended June 30, 2023, and that they are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the Town of Tewksbury was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the Town of Tewksbury's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Town of Tewksbury's MD&A can be found immediately following the report of the independent auditors.

Profile of Town

The Town of Tewksbury was incorporated in 1734 and occupies a land area of approximately 21 square miles. The Town is bordered by the Towns of Dracut to the north, Andover to the northeast, Wilmington to the southeast, Billerica to the southwest, and the City of Lowell to the west. Tewksbury is located in Middlesex County approximately 21 miles north of Boston. Bordered by two major highway systems, Routes 93 and 495, and a number of secondary roadways including Routes 38 and 133, Tewksbury provides an excellent location for its residents and its businesses.

Local legislative decisions are made by an open town meeting consisting of all the registered voters in the Town. Subject to the legislative decisions made by the town meeting, the affairs of the Town are administered by a five member Select Board who appoint a Town Manager to manage day-to-day and financial matters. The annual town census for 2020 lists the Town's population as 31,342.

Local school affairs are administered by an elected school committee of five persons. Local taxes are assessed by an appointed board of three assessors; all appointed for staggered three-year terms on an at large basis.

The Town of Tewksbury provides general governmental services for the area within its boundaries, including police and fire protection, public education in grades kindergarten through 12, maintenance of streets and infrastructure, solid waste collection and disposal, water and sewer services, health and human services, parks and recreation, community development, administrative and financial services.

The Lowell Regional Transit Authority provides bus coverage throughout the Town to surrounding communities. Electricity and natural gas are supplied by National Grid. The Tewksbury Housing Authority provides public housing for eligible low income families, the elderly and the handicapped.

The Town manages its risk through a combination of self-insured programs and premium based coverage with commercial insurance carriers. The Town is self-insured for its health insurance and workers' compensation activities. The Town is exposed to various risks of loss related to general liability, property and casualty, workers' compensation and unemployment compensation claims. Buildings and property are fully insured against fire, theft and natural disaster to the extent that losses exceed the Town's deductible per incident. These deductibles vary by type of incident, none of which exceed \$150,000.

Budgetary Controls

Under the Town Charter, the Town Manager sets budget guidelines and prepares and recommends a budget to the Select Board and Finance Committee which is then reviewed, amended and voted. The seven-member Finance Committee holds public hearings to review all departmental budgets and normally makes recommendations on the budget to town meeting in the spring.

The level of budgetary control is established by town meeting and this approval defines the level at which expenditures may not exceed appropriations. This level is typically at the individual department salary and expense level. The Town Accountant is responsible for ensuring all payroll and invoices are within the budgetary control level before authorizing payment. Additional appropriations may be approved at subsequent Town Meetings. The Finance Committee may approve during the year a transfer from a reserve fund established at Town Meeting. These controls ensure compliance with the budget approved by Town Meeting.

The school budget is limited to the total amount appropriated by Town Meeting, but the School Committee retains full power to allocate the appropriated funds.

Factors Affecting Economic Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town operates.

The Town is a mature community with industrial and commercial activity concentrated along the major interstates that border the Town. Retail trade is concentrated along Route 38. Several nationally known companies have chosen to locate in the Town.

The Town continues to focus on providing high-end services while maintaining its economic health. The per capita income is higher than state averages, and the unemployment rate has been low. The Town remains a very desirable community given its proximity to Boston and quality of services provided.

The Town continues to manage its financial affairs in a prudent manner. Standard & Poor's confirmed the Town's bond rating to AA+ with a stable outlook which is reflective of management's incorporation of long range planning tools such as a five year rolling capital plan; building of reserve balances including multiple special purpose stabilization funds for future capital needs; addressing long term liabilities, such as OPEB, within its financial policies; investing in technology to ensure efficient operations; and maintaining an aggressive debt management strategy for capital improvements and pursuing pay-as-you-go options whenever possible. The Town is consistently successful at attaining federal, state and local grants for operational services, new initiatives as well as capital improvements including the Massachusetts School Building Authority, Massachusetts Board of Library Commissioners, Commonwealth's Clean Water Trust, Executive of Energy & Environmental Affairs, and Green Communities.

The Town has also enhanced its revenue flexibility by establishing four enterprise funds. This has allowed the Town to shift 100% of the operating cost and capital improvements to the users of water, cable and stormwater services so that no tax support goes towards providing operational support for these services. In the sewer enterprise fund, 50% of the sewer debt is on the tax levy as excluded debt, with the remainder of operating cost and capital improvements shifted to the users of sewer.

Major Initiatives

The Town continues to invest in its buildings and other infrastructure to maintain high quality public services. The ongoing aging of buildings and infrastructure has led the Town to undertake several major capital projects. In the current year, the Town completed the construction of the new Center elementary school which welcomed students to the new facility on January 5, 2023. The town started the bid process for the new DPW/school maintenance facility which is projected to cost approximately \$30 million. This project was approved at the October 2022 special town meeting and will fit within the levy without a debt exclusion.

On March 11, 2021, the United States Federal Government established the American Rescue Plan Act (ARPA) to enhance the United States' recovery from the economic and health effects of the COVID-19 pandemic. This Act requires that the payment from these funds be used to cover costs related to; public health; negative economic impacts; services to disproportionately impacted communities; premium pay; infrastructure; revenue replacement; or administration. These funds can only be used to cover costs incurred between March 3, 2021, and December 31, 2024. The Town was awarded \$9.3 million of this federal funding which it is using to fund water infrastructure projects. The Town expended \$5.7 million of these funds in FY23, while also authorizing to borrow an additional \$2.1 million at the May 2023 annual town meeting for water infrastructure projects.

The Town dedicates operational budget and capital funds to roadway improvements. This includes coordinating sewer and water projects so as not to waste resources on paving the same area repeatedly and utilizing Massachusetts Department of Transportation Chapter 90 funds for major repairs and drainage improvements to roads throughout Town. In the last five years, the Town has invested \$7.3 million in improving its roads, sidewalks, and drainage. The Town dedicated an additional \$450,000 for drainage improvements and upgrades, \$600,000 for water plant repairs, upgrades and \$625,000 for Astle Street tank maintenance and upgrades at the annual May 2023 town meeting. The Town's Fire and Police Departments are also consistently successful in obtaining state and federal grants for equipment such as stretchers, safety equipment, dewatering pumps and emergency medical supplies, training as well as construction funds for improvements to existing facilities.

Internal Controls

Management of the Town is responsible for establishing and maintaining an internal control structure designed to ensure the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The Town Manager and the Town Accountant are responsible for evaluating the adequacy and effectiveness of the internal control structure and implementing improvements. Because the cost of internal controls should not outweigh their benefits, the Town of Tewksbury's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free of material misstatement.

Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town for its ACFR for the year ended June 30, 2022. The Certificate of Achievement is a prestigious national award recognized conformance with the highest standards for preparation of a state and local government financial report.

In order to receive this prestigious award, a government had to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR will meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for the certificate.

Preparing a document of this magnitude requires a significant investment of time and resources. The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of our Town Departments. We would like to also express our appreciation to all the members of the departments who assisted and contributed to the preparation of this report. Credit must also be given to the Select Board, and the Finance Committee for their unfailing support for maintaining the highest standards of professionalism in the management of the Town, including its finances.

Respectfully submitted,



Richard Montuori
Town Manager



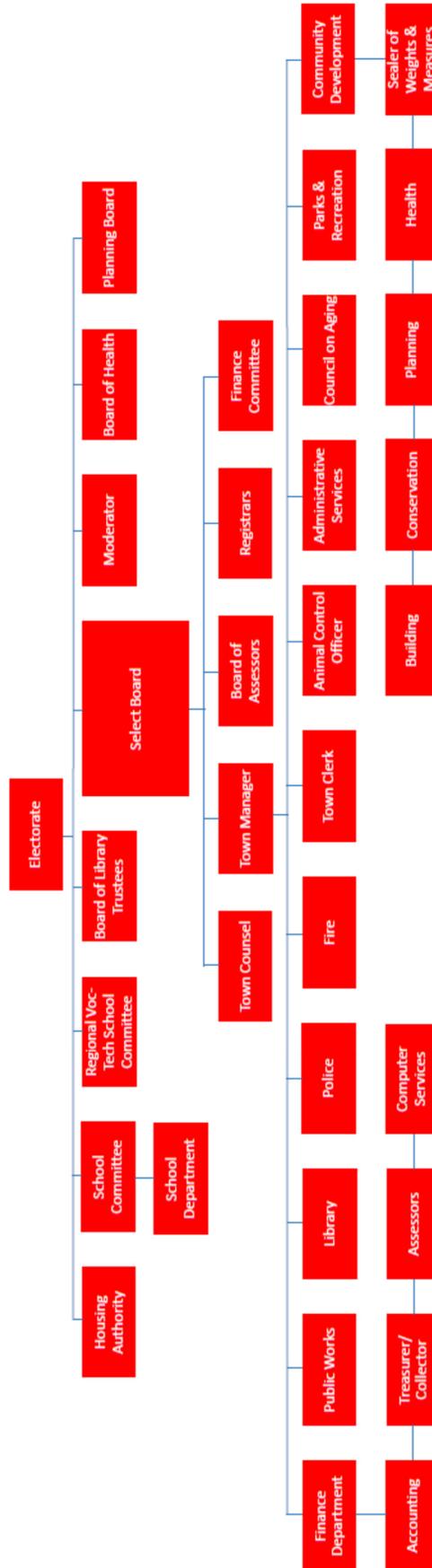
Al Rego
Town Accountant

Town of Tewksbury, Massachusetts

Principal Executive Officers as of June 30, 2023

TITLE	NAME	SELECTION	TERM EXPIRES
Select Board, Chair	Todd R. Johnson	Elected	2024
Select Board, Vice Chair	James F. Mackey III	Elected	2024
Select Board, Clerk	Patrick Holland	Elected	2026
Select Board	Mark Kratman	Elected	2025
Select Board	Jayne Elizabeth Wellman	Elected	2025
Town Manager	Richard Montuori	Appointed	2026
Assistant Town Manager	Steven Sadwick	Appointed	Indefinite
Town Accountant	Albano Rego	Appointed	Indefinite
Treasurer / Collector	Kelly Odams	Appointed	Indefinite
Town Clerk	Denise Graffeo	Appointed	2026
Director of Assessing	Joanne Foley	Appointed	Indefinite
Superintendent of Schools	Brenda Theriault-Regan	Appointed	Indefinite
School Business Manager	David A. Libby	Appointed	Indefinite
Fire Chief	Joseph Kearns	Appointed	Indefinite
Police Chief	Ryan M. Columbus	Appointed	Indefinite
Director of Public Works	Kevin Hardiman	Appointed	Indefinite

Town of Tewksbury, Massachusetts Organizational Chart





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Town of Tewksbury
Massachusetts**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2022

Christopher P. Morill

Executive Director/CEO

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Financial Section



Tewksbury Firefighters Working at a Shed Fire on Chandler Street

Financial Section

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Independent Auditor's Report

To the Honorable Select Board
Town of Tewksbury, Massachusetts

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Tewksbury, Massachusetts, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Tewksbury, Massachusetts' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Tewksbury, Massachusetts, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Tewksbury, Massachusetts and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Tewksbury, Massachusetts' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Tewksbury, Massachusetts' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Tewksbury, Massachusetts' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial

statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Tewksbury, Massachusetts’ basic financial statements. The accompanying combining statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor’s report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2023, on our consideration of the Town of Tewksbury, Massachusetts’ internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Tewksbury, Massachusetts’ internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Tewksbury, Massachusetts’ internal control over financial reporting and compliance.



December 22, 2023

Management's Discussion and Analysis

Management's Discussion and Analysis

As management of the Town of Tewksbury (Town), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2023. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

Financial Highlights

- The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent year by \$142.8 million (net position).
- As required by GASB Statement #68, the Town recognized their total net pension liability of \$115.6 million along with deferred outflows of resources related to pension of \$17.0 million and deferred inflows of resources related to pension of \$7.9 million on the statement of net position.
- The Town recognized their total net other postemployment benefits (OPEB) liability of \$115.2 million along with deferred outflows of resources related to OPEB of \$20.7 million and deferred inflows of resources related to OPEB of \$294,000 on the statement of net position.
- The government's total net position increased by \$15.0 million.
- As of the close of the current year, the Town's governmental funds reported a combined ending fund balance of \$60.1 million, a decrease of \$2.1 million in comparison with the prior year.
- At the end of the current year, unassigned fund balance for the general fund was \$33.8 million, or 24.8% percent of total government expenditures.
- The Town contributed an additional \$859,000 to its other postemployment benefits (OPEB) trust fund, which had a balance of \$9.1 million at the end of the current year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Tewksbury's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances in a manner similar to private sector business.

The *statement of net position* presents information on all assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of the related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (i.e. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are primarily supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, finance, planning and development, facilities, public safety, education, public works, sanitation, council on aging, community services, culture and recreation, library and interest.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Tewksbury adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. The Town of Tewksbury maintains two types of proprietary funds:

Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water, sewer, cable and stormwater operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. The Town uses internal service funds to account for health insurance activities and workers compensation benefits. Because these services primarily benefit governmental rather than business-type activities, they have been included within *governmental activities* in the government-wide financial statements.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The other postemployment benefits fund is used to account for assets accumulated to provide funding for future other postemployment benefits (OPEB) liabilities. The private purpose trust fund is reported in the fiduciary funds financial statements under the caption "private purpose trust fund".

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis

As noted earlier net position may serve, over time, as a useful indicator of a government's financial position. The assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$142.8 million at the close of 2023.

Governmental Activities – The key elements of the governmental activities are as follows:

	2023	2022
Assets:		
Current assets.....	\$ 88,337,725	\$ 100,085,125
Noncurrent assets (excluding capital).....	1,420,324	1,707,832
Capital assets, non depreciable.....	12,779,048	101,692,533
Capital assets, net of accumulated depreciation....	222,977,032	117,613,991
Total assets.....	325,514,129	321,099,481
Deferred outflows of resources.....	35,702,734	36,126,961
Liabilities:		
Current liabilities (excluding debt).....	11,853,691	20,721,801
Noncurrent liabilities (excluding debt).....	221,538,000	201,941,625
Current debt.....	6,516,374	6,600,813
Noncurrent debt.....	72,689,659	79,206,033
Total liabilities.....	312,597,724	308,470,272
Deferred inflows of resources.....	9,221,928	18,571,304
Net position:		
Net investment in capital assets.....	156,550,047	133,530,837
Restricted.....	9,246,764	7,850,479
Unrestricted.....	(126,399,600)	(111,196,450)
Total net position.....	\$ 39,397,211	\$ 30,184,866

For the Town's governmental activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$39.4 million at the close of 2023.

A significant portion of the Town's net position, \$156.6 million, reflects its net investment in capital assets (i.e. land, buildings, infrastructure, machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens: consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to pay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position, \$9.2 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position resulted in a \$126.4 million deficit, due mainly to the cumulative effect of recording \$111.5 million of net other postemployment benefit liability along with \$106.4 million of net pension liability through June 30, 2023.

	2023	2022
Program Revenues:		
Charges for services..... \$	8,836,042	\$ 7,635,750
Operating grants and contributions.....	31,684,928	31,411,006
Capital grants and contributions.....	8,550,909	9,642,993
General Revenues:		
Real estate and personal property taxes, net of tax refunds payable.....	105,008,104	101,169,112
Tax and other liens.....	-	131,888
Motor vehicle and other excise taxes.....	5,187,301	5,053,012
Hotel/motel tax.....	1,013,621	956,263
Meals tax.....	815,540	725,821
Community preservation tax.....	1,079,089	1,184,254
Penalties and interest on taxes.....	364,848	354,458
Payments in lieu of taxes.....	111,708	31,107
Grants and contributions not restricted to specific programs.....	3,840,843	3,579,959
Unrestricted investment income (loss).....	2,440,823	(151,118)
Gain on sale of capital assets.....	113,000	184,237
Total revenues.....	169,046,756	161,908,742
Expenses:		
General government.....	3,525,533	3,310,696
Finance.....	1,708,843	1,292,841
Planning and development.....	1,683,886	1,065,739
Facilities.....	1,073,920	873,559
Public safety.....	26,452,353	25,078,247
Education.....	107,650,972	99,569,618
Public works.....	5,467,166	4,569,026
Sanitation.....	2,794,424	2,367,004
Council on aging.....	881,945	602,862
Community services.....	497,900	461,581
Culture and recreation.....	478,414	578,235
Library.....	2,119,670	1,648,958
Interest.....	1,942,368	2,131,630
Total expenses.....	156,277,394	143,549,996
Excess (Deficiency) before transfers.....	12,769,362	18,358,746
Transfers.....	(3,557,017)	(3,577,439)
Change in net position.....	9,212,345	14,781,307
Net position, beginning of year.....	30,184,866	15,403,559
Net position, end of year..... \$	39,397,211	\$ 30,184,866

The governmental activities net position increased by \$9.2 million during the current year. This was due to \$8.6 million in capital grants of which \$6.7 million related to American Rescue Plan Act (ARPA) funds, \$426,000 related to the dispatch building, \$780,000 related to state highway projects, and \$654,000 in Massachusetts School Business Authority (MSBA) funding, along with better than expected budgetary results; offset by the recognition of an additional \$9.5 million for the net other postemployment benefits liability net of deferred outflows/inflows and \$1.5 million for the net pension liability net of deferred outflows/inflows.

Governmental expenses totaled \$156.3 million, of which \$49.1 million (31.4%) was directly supported by program revenues consisting of charges for services, operating and capital grants and contributions. General revenues totaled \$120.0 million, primarily from property taxes, motor vehicle and other excise, and grants and contributions not restricted to specific programs.

Charges for services represent 5.2% of governmental activities resources. The Town can exercise more control over this category of revenue than any other. Fees charged for services rendered that are set by Town Meeting, the Select Board, Town boards and commissions, and the Town Manager are included in this category. Charges for services have increased by \$1.2 million from the prior year which was mainly due to programs such as extended day, adult education, preschool and school lunch being operational for the full fiscal year.

Operating grants and contributions account for 18.7% of the governmental activities resources. Most of these resources apply to education operations. These resources offset costs within the school department in addition to their general fund operating budget.

Capital grants and contributions account for 5.0% of the governmental activities resources. The Town receives state reimbursement for highway projects and MSBA funding for school construction. During the current year, the Town received \$6.7 million in ARPA funds that were used for public works infrastructure projects.

Property taxes are the most significant revenue source for the Town's governmental activities. They comprise 62.1% of all resources.

Motor vehicle and other taxes comprise 3.1% of the governmental activity's resources.

Education is by far the largest governmental activity of the Town. A total of \$107.7 million was expended for education, of which \$30.4 million was funded by program revenues. The remaining \$77.3 million was funded by taxes and other revenue. Education expenses increased \$8.1 million due to an increase to the Town's budgeted expenses, \$811,000 for their share of net postemployment benefits, \$203,000 for their share in the net pension liability, \$1.1 million in depreciation expense due to the new elementary school being placed in service and \$1.7 million in expenses related to education programs and services including school lunch and extended day.

Public safety is the second largest activity of the Town. \$21.0 million of general revenues were needed to cover 2023 operating expenses. Expenses increased due to an increase to the Town's budgeted expenses and the recognition of an additional \$829,000 in other postemployment benefits.

Business-type activities - The key elements of the business-type activities are as follows:

	2023	2022
Assets:		
Current assets.....	\$ 32,818,890	\$ 31,501,370
Capital assets, non depreciable.....	1,598,247	951,379
Capital assets, net of accumulated depreciation....	130,850,875	134,886,057
Total assets.....	165,268,012	167,338,806
Deferred outflows of resources.....	2,634,353	2,701,269
Liabilities:		
Current liabilities (excluding debt).....	1,001,489	1,158,572
Noncurrent liabilities (excluding debt).....	12,997,148	11,817,989
Current debt.....	8,353,163	8,169,211
Noncurrent debt.....	41,532,843	49,886,006
Total liabilities.....	63,884,643	71,031,778
Deferred inflows of resources.....	632,432	1,447,836
Net position:		
Net investment in capital assets.....	83,345,417	79,224,311
Unrestricted.....	20,039,873	18,336,150
Total net position.....	\$ 103,385,290	\$ 97,560,461
	2023	2022
Program Revenues:		
Charges for services.....	\$ 17,122,950	\$ 16,898,996
Operating grants and contributions.....	652	193,283
General Revenues:		
Unrestricted investment income (loss).....	540,624	(278,759)
Total revenues.....	17,664,226	16,813,520
Expenses:		
Water.....	7,533,625	8,718,500
Sewer.....	7,148,451	6,819,252
Cable.....	316,784	370,479
Stormwater.....	397,554	676,329
Total expenses.....	15,396,414	16,584,560
Excess (Deficiency) before transfers.....	2,267,812	228,960
Transfers.....	3,557,017	3,577,439
Change in net position.....	5,824,829	3,806,399
Net position, beginning of year.....	97,560,461	93,754,062
Net position, end of year.....	\$ 103,385,290	\$ 97,560,461

For the Town's business type activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$103.4 million at the close of 2023.

Business type net position of \$83.3 million (80.6%) represents investments in capital assets, net of any related debt. The remaining \$20.0 million (19.4%) is available to be used for the ongoing operation of the Town's water, sewer, cable and stormwater enterprises.

Business-type activities net position increased by \$5.8 million during the current year.

The water enterprise fund increased \$1.1 million from the prior year. This was due to a slight increase in revenue along with a \$292,000 decrease in net pension liability offset with a \$277,000 increase in net other postemployment benefits.

The sewer enterprise fund increased \$3.6 million from the prior year. The primary reason for the increase is the fact that the rates are designed to support principal payments on long-term debt along with a subsidy by the tax rate. This is consistent with the prior year.

The cable enterprise fund increased \$310,000 from the prior year. The enterprise fund reported operating revenue of \$564,000, which is slightly lower than the prior year, along with investment income of \$63,000. Operating expenses totaled \$317,000 resulting in total ending net position of \$2.7 million at June 30, 2023.

The stormwater enterprise fund increased \$837,000 from the prior year. Operating revenues stayed consistent in the current year and there was a decrease in operating expense of \$279,000. This was due to a prior year project that was fully funded with state grant funds.

Financial Analysis of the Governmental Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of the current year, the Town's governmental funds reported combined ending fund balances totaling \$60.1 million. Of this amount \$41.0 million is for the general fund, a deficit of \$3.6 million is for the elementary school construction fund, and \$22.7 million is comprised of nonmajor governmental funds. Cumulatively there was a decrease of \$2.1 million in fund balances from the prior year mainly related to the timing of expenditures in the school construction fund.

The general fund is the chief operating fund of the Town. At the end of the current year, unassigned fund balance of the general fund was \$33.8 million while total fund balance was \$41.0 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures. Unassigned fund balance represents 24.8% of the total general fund expenditures, while total fund balance represents 30.0% of that same amount.

Financial Summary

- Tax revenue continues to be the most significant revenue source for the Town, representing 73.0% of total general fund revenue. Tax revenue increased in accordance with the provisions of the Massachusetts law, which limits such increase to 2 ½% over the preceding year plus an allowance for new growth and excluded debt.

- Intergovernmental revenue represents 17.4% of total general fund revenues. This includes state aid and \$7.2 million in payments made by the State to the Massachusetts Teachers' Retirement Association for teachers' pension benefits.
- Motor vehicle revenue represents 3.5% of the total general fund revenues, a slight decrease from the prior year.
- Charges for services revenue totaled approximately \$1.9 million, which was slightly higher than the prior year.
- Education continues to be the largest category of general fund expenditures, representing 54.0% in 2023. The Town is committed to providing a high-quality education through its public schools. Expenditures in education increased by \$3.8 million or 5.4%. This increase was mainly due to an increase to the Town's budgeted operating expenditures and additional capital outlay.
- Public safety and public works represent a combined 15.6% of general fund expenditures. This reflects the Town's commitment to providing a safe, secure environment and essential public services.
- Debt service costs in 2023 equaled 6.1% of total general fund expenditures, reflecting the Town's ongoing commitment to its school building program, public safety facilities, and recreation and cultural facilities.

The elementary school construction fund was established after the Town authorized at their May 2020 Annual Town Meeting, the construction of the new elementary school totaling \$98.5 million. The Town has been approved to receive assistance from the Massachusetts School Building Authority (MSBA) for 58.77% of eligible construction costs. The elementary school construction fund reported a fund balance deficit of \$3.6 million. The Town received \$654,000 million in reimbursements from the MSBA and expended \$10.2 million in the current year.

There was an increase of \$2.7 million in the nonmajor governmental funds, which reported \$25.2 million in revenues, \$21.6 million in expenditures and \$853,000 in other financing uses.

General Fund Budgetary Highlights

There was a \$9.9 million increase from the original budget to the final amended budget. During the fall and spring Special Town Meetings, appropriation increases for stabilization, snow and ice and various Town and School functions were approved.

General fund revenues came in approximately \$5.0 million more than budgeted. Of this increase, \$275,000 was in real estate and personal property taxes, \$761,000 was in hotel/motel tax, \$657,000 was in motor vehicle and other excise taxes and \$653,000 was in licenses and permits. This was mainly due to the Town budgeting conservatively in these areas.

General fund expenditures, including encumbrances, came in \$4.8 million less than budgeted. Key components of this surplus include \$816,000 in debt service principal, \$871,000 in debt service interest, \$317,000 in group insurance, \$491,000 for the Northern Middlesex Regional Emergency Communications Center assessment, \$362,000 collectively in education and \$807,000 collectively in public works.

Capital Asset and Debt Administration

In conjunction with the annual operating budget the Town of Tewksbury annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

Capital Assets

The Town of Tewksbury’s investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$368.2 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, water and sewer system improvements, machinery and equipment, computer equipment, park facilities, roads, highways, and bridges. The Town’s investment in capital assets increased \$13.1 million in 2023. The following table shows the breakdown of the Town’s capital assets:

<u>Capital Asset</u>	<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>
Land..... \$	1,832,494	\$ 204,000	\$ 2,036,494
Construction in progress.....	10,043,254	1,394,247	11,437,501
Artwork.....	903,300	-	903,300
Land improvements.....	2,952,995	-	2,952,995
Buildings.....	179,787,162	5,564,202	185,351,364
Building improvements.....	10,640,967	333,756	10,974,723
Machinery and equipment.....	5,708,060	889,441	6,597,501
Computer software.....	18,074	-	18,074
Infrastructure.....	<u>23,869,774</u>	<u>124,063,476</u>	<u>147,933,250</u>
 Total..... \$	 <u>235,756,080</u>	 <u>\$ 132,449,122</u>	 <u>\$ 368,205,202</u>

Major capital asset events during the current year included the following:

- The Town capitalized \$8.3 million in construction in progress, of which \$7.0 million related to the governmental activities, \$1.1 million related to the water enterprise fund, and \$177,000 related to the sewer enterprise fund. The governmental activities construction in progress additions included \$5.5 million for ongoing infrastructure projects and \$1.4 million for the construction of the new DPW/school maintenance facility. The elementary school and fire station construction projects were completed during 2023.
- The Town capitalized \$5.1 million in infrastructure, of which \$3.8 million related to the governmental activities, \$873,000 related to water enterprise activities, \$24,000 related to the sewer enterprise activities and \$351,000 related to the stormwater enterprise fund.

Debt Administration

The Town maintains an “AA+” bond rating from Standard & Poor’s. The Town continues to maintain strong market access for both note and bond sales. At the end of the year, the Town had total bonded debt outstanding and unamortized bond premiums of \$129.1 million of which \$79.2 million is related to governmental activities, \$36.9 million is related to water projects and \$13.0 million is for sewer projects. The entire amount is classified as general obligation debt and is backed by the full faith and credit of the Town.

The Town's long-term debt decreased by \$14.8 million in the current year due to debt payments and applied unamortized premiums.

Please refer to notes 5, 7 and 8 for further discussion of the major capital and debt activity.

Requests for Information

This financial report is designed to provide a general overview of the Town of Tewksbury's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town Accountant, Town Hall Annex, 11 Town Hall Avenue, Tewksbury, Massachusetts 01876.

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Basic Financial Statements

STATEMENT OF NET POSITION

JUNE 30, 2023

	Primary Government		
	Governmental Activities	Business-type Activities	Total
ASSETS			
CURRENT:			
Cash and cash equivalents.....	\$ 34,415,095	\$ 9,690,498	\$ 44,105,593
Restricted cash and cash equivalents.....	636,499	-	636,499
Investments.....	41,593,248	17,322,912	58,916,160
Receivables, net of allowance for uncollectibles:			
Real estate and personal property taxes.....	781,315	-	781,315
Tax liens.....	1,077,548	-	1,077,548
Community preservation fund surtax.....	7,085	-	7,085
Motor vehicle and other excise taxes.....	709,408	-	709,408
User charges.....	-	5,805,480	5,805,480
Departmental and other.....	1,194,339	-	1,194,339
Intergovernmental - other.....	2,452,178	-	2,452,178
Community preservation state share.....	246,300	-	246,300
Lease receivables.....	287,508	-	287,508
Tax foreclosures.....	1,726,102	-	1,726,102
Working capital deposit.....	3,211,100	-	3,211,100
Total current assets.....	88,337,725	32,818,890	121,156,615
NONCURRENT:			
Receivables, net of allowance for uncollectibles:			
Lease receivables.....	1,420,324	-	1,420,324
Capital assets, nondepreciable.....	12,779,048	1,598,247	14,377,295
Capital assets, net of accumulated depreciation.....	222,977,032	130,850,875	353,827,907
Total noncurrent assets.....	237,176,404	132,449,122	369,625,526
TOTAL ASSETS.....	325,514,129	165,268,012	490,782,141
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows for refunding debt.....	-	617,772	617,772
Deferred outflows related to pensions.....	15,625,701	1,346,385	16,972,086
Deferred outflows related to other postemployment benefits.....	20,077,033	670,196	20,747,229
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	35,702,734	2,634,353	38,337,087
LIABILITIES			
CURRENT:			
Warrants payable.....	2,369,067	249,893	2,618,960
Accrued payroll.....	3,790,200	-	3,790,200
Health claims payable.....	1,005,012	-	1,005,012
Tax refunds payable.....	151,318	-	151,318
Accrued interest.....	364,166	659,996	1,024,162
Other liabilities.....	1,247,781	20,000	1,267,781
Unearned revenue.....	1,831,786	-	1,831,786
Landfill closure.....	115,661	-	115,661
Compensated absences.....	978,700	71,600	1,050,300
Bonds payable.....	6,516,374	8,353,163	14,869,537
Total current liabilities.....	18,370,065	9,354,652	27,724,717
NONCURRENT:			
Landfill closure.....	2,158,094	-	2,158,094
Compensated absences.....	1,471,700	106,200	1,577,900
Net pension liability.....	106,413,879	9,169,128	115,583,007
Net other postemployment benefits liability.....	111,494,327	3,721,820	115,216,147
Bonds payable.....	72,689,659	41,532,843	114,222,502
Total noncurrent liabilities.....	294,227,659	54,529,991	348,757,650
TOTAL LIABILITIES.....	312,597,724	63,884,643	376,482,367
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to lease receivables.....	1,707,832	-	1,707,832
Deferred inflows related to pensions.....	7,229,573	622,935	7,852,508
Deferred inflows related to other postemployment benefits.....	284,523	9,497	294,020
TOTAL DEFERRED INFLOWS OF RESOURCES.....	9,221,928	632,432	9,854,360
NET POSITION			
Net investment in capital assets.....	156,550,047	83,345,417	239,895,464
Restricted for:			
Permanent funds:			
Expendable.....	32,490	-	32,490
Nonexpendable.....	27,949	-	27,949
Gifts and grants.....	3,079,458	-	3,079,458
Community preservation.....	6,106,867	-	6,106,867
Unrestricted.....	(126,399,600)	20,039,873	(106,359,727)
TOTAL NET POSITION.....	\$ 39,397,211	\$ 103,385,290	\$ 142,782,501

See notes to basic financial statements.

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government:					
<i>Governmental Activities:</i>					
General government.....	\$ 3,525,533	\$ 966,584	\$ 659,150	\$ -	\$ (1,899,799)
Finance.....	1,708,843	446,479	185,961	-	(1,076,403)
Planning and development.....	1,683,886	2,337,042	19,287	-	672,443
Facilities.....	1,073,920	37,955	1,625	-	(1,034,340)
Public safety.....	26,452,353	3,436,158	1,552,646	426,269	(21,037,280)
Education.....	107,650,972	1,389,181	28,362,966	653,800	(77,245,025)
Public works.....	5,467,166	43,331	691,886	7,470,840	2,738,891
Sanitation.....	2,794,424	-	-	-	(2,794,424)
Council on aging.....	881,945	171,474	123,404	-	(587,067)
Community services.....	497,900	-	-	-	(497,900)
Culture and recreation.....	478,414	-	17,800	-	(460,614)
Library.....	2,119,670	7,838	70,203	-	(2,041,629)
Interest.....	1,942,368	-	-	-	(1,942,368)
Total Governmental Activities.....	156,277,394	8,836,042	31,684,928	8,550,909	(107,205,515)
<i>Business-Type Activities:</i>					
Water.....	7,533,625	8,414,491	-	-	880,866
Sewer.....	7,148,451	6,937,172	-	-	(211,279)
Cable.....	316,784	564,330	-	-	247,546
Stormwater.....	397,554	1,206,957	652	-	810,055
Total Business-Type Activities.....	15,396,414	17,122,950	652	-	1,727,188
Total Primary Government.....	\$ 171,673,808	\$ 25,958,992	\$ 31,685,580	\$ 8,550,909	\$ (105,478,327)

See notes to basic financial statements.

(Continued)

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2023

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Changes in net position:			
Net (expense) revenue from previous page.....	\$ (107,205,515)	\$ 1,727,188	\$ (105,478,327)
<i>General revenues:</i>			
Real estate and personal property taxes, net of tax refunds payable.....	105,008,104	-	105,008,104
Motor vehicle and other excise taxes.....	5,187,301	-	5,187,301
Hotel/motel tax.....	1,013,621	-	1,013,621
Meals tax.....	815,540	-	815,540
Community preservation tax.....	1,079,089	-	1,079,089
Penalties and interest on taxes.....	364,848	-	364,848
Payments in lieu of taxes.....	111,708	-	111,708
Grants and contributions not restricted to specific programs.....	3,840,843	-	3,840,843
Unrestricted investment income.....	2,440,823	540,624	2,981,447
Gain on sale of capital assets.....	113,000	-	113,000
<i>Transfers, net</i>	(3,557,017)	3,557,017	-
Total general revenues and transfers.....	116,417,860	4,097,641	120,515,501
Change in net position.....	9,212,345	5,824,829	15,037,174
<i>Net position:</i>			
Beginning of year.....	30,184,866	97,560,461	127,745,327
End of year.....	\$ 39,397,211	\$ 103,385,290	\$ 142,782,501

See notes to basic financial statements.

(Concluded)

**GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2023

	General	Elementary School Construction	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents.....	\$ 16,575,137	\$ -	\$ 14,812,129	\$ 31,387,266
Investments.....	25,069,766	-	10,320,008	35,389,774
Receivables, net of uncollectibles:				
Real estate and personal property taxes.....	781,315	-	-	781,315
Tax liens.....	1,070,011	-	7,537	1,077,548
Community preservation fund surtax.....	-	-	7,085	7,085
Motor vehicle and other excise taxes.....	709,408	-	-	709,408
Departmental and other.....	757,754	-	356,347	1,114,101
Intergovernmental - other.....	-	891,469	1,560,709	2,452,178
Community preservation state share.....	-	-	246,300	246,300
Lease receivables.....	1,707,832	-	-	1,707,832
Tax foreclosures.....	1,726,102	-	-	1,726,102
Due from other funds.....	4,441,417	-	-	4,441,417
Restricted assets:				
Cash and cash equivalents.....	-	-	636,499	636,499
TOTAL ASSETS.....	\$ 52,838,742	\$ 891,469	\$ 27,946,614	\$ 81,676,825
LIABILITIES				
Warrants payable.....	\$ 972,285	\$ 135,867	\$ 1,135,655	\$ 2,243,807
Accrued payroll.....	3,628,136	-	162,064	3,790,200
Tax refunds payable.....	151,318	-	-	151,318
Due to other funds.....	-	4,333,418	107,999	4,441,417
Other liabilities.....	604,444	-	638,727	1,243,171
Unearned revenue.....	-	-	1,831,786	1,831,786
TOTAL LIABILITIES.....	5,356,183	4,469,285	3,876,231	13,701,699
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue.....	4,823,633	-	1,321,164	6,144,797
Deferred inflows related to lease receivables.....	1,707,832	-	-	1,707,832
TOTAL DEFERRED INFLOWS OF RESOURCES.....	6,531,465	-	1,321,164	7,852,629
FUND BALANCES				
Nonspendable.....	-	-	27,949	27,949
Restricted.....	-	-	23,456,056	23,456,056
Committed.....	5,561,704	-	-	5,561,704
Assigned.....	1,607,497	-	-	1,607,497
Unassigned.....	33,781,893	(3,577,816)	(734,786)	29,469,291
TOTAL FUND BALANCES.....	40,951,094	(3,577,816)	22,749,219	60,122,497
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 52,838,742	\$ 891,469	\$ 27,946,614	\$ 81,676,825

See notes to basic financial statements.

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION**

JUNE 30, 2023

Total governmental fund balances.....		\$ 60,122,497
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		235,756,080
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.....		6,144,797
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not deferred.....		28,188,638
The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.....		11,387,759
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(364,166)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable.....	(79,206,033)	
Net pension liability.....	(106,413,879)	
Net other postemployment benefits liability.....	(111,494,327)	
Landfill closure.....	(2,273,755)	
Compensated absences.....	<u>(2,450,400)</u>	
Net effect of reporting long-term liabilities.....		<u>(301,838,394)</u>
Net position of governmental activities.....		<u>\$ 39,397,211</u>

See notes to basic financial statements.

GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2023

	General	Elementary School Construction	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:				
Real estate and personal property taxes, net of tax refunds.....	\$ 104,929,325	\$ -	\$ -	\$ 104,929,325
Motor vehicle and other excise taxes.....	5,013,350	-	-	5,013,350
Hotel/motel tax.....	1,013,621	-	-	1,013,621
Meals tax.....	815,540	-	-	815,540
Charges for services.....	1,937,469	-	115,543	2,053,012
Penalties and interest on taxes.....	364,848	-	-	364,848
Fees and rentals.....	607,476	-	690,705	1,298,181
Payments in lieu of taxes.....	69,138	-	42,570	111,708
Licenses and permits.....	1,363,670	-	-	1,363,670
Fines and forfeitures.....	34,137	-	-	34,137
Intergovernmental - state aid.....	17,856,924	653,800	-	18,510,724
Intergovernmental - Teachers Retirement.....	7,219,754	-	-	7,219,754
Intergovernmental - other.....	-	-	18,095,187	18,095,187
Departmental and other.....	666,312	44,079	4,117,339	4,827,730
Community preservation taxes.....	-	-	1,232,500	1,232,500
Community preservation state match.....	-	-	436,415	436,415
Contributions and donations.....	-	-	16,456	16,456
Investment income.....	1,865,985	-	428,447	2,294,432
TOTAL REVENUES.....	143,757,549	697,879	25,175,162	169,630,590
EXPENDITURES:				
Current:				
General government.....	2,473,458	-	216,033	2,689,491
Finance.....	1,195,852	-	23,273	1,219,125
Planning and development.....	946,701	-	457,563	1,404,264
Facilities.....	1,132,678	-	15,303	1,147,981
Public safety.....	15,585,873	-	3,265,324	18,851,197
Education.....	73,568,286	10,186,937	9,011,218	92,766,441
Public works.....	5,711,600	-	7,901,044	13,612,644
Sanitation.....	2,911,572	-	-	2,911,572
Council on aging.....	404,939	-	325,251	730,190
Community services.....	341,165	-	-	341,165
Culture and recreation.....	-	-	24,412	24,412
Library.....	1,548,319	-	58,962	1,607,281
Pension benefits.....	7,499,583	-	-	7,499,583
Pension benefits - Teachers Retirement.....	7,219,754	-	-	7,219,754
Property and liability insurance.....	485,429	-	-	485,429
Employee benefits.....	5,276,016	-	-	5,276,016
State and county charges.....	1,762,985	-	-	1,762,985
Debt service:				
Principal.....	5,340,000	-	230,000	5,570,000
Interest.....	2,918,208	-	98,900	3,017,108
TOTAL EXPENDITURES.....	136,322,418	10,186,937	21,627,283	168,136,638
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	7,435,131	(9,489,058)	3,547,879	1,493,952
OTHER FINANCING SOURCES (USES):				
Proceeds from the sale of capital assets.....	113,000	-	-	113,000
Transfers in.....	852,914	-	616,738	1,469,652
Transfers out.....	(3,682,017)	-	(1,469,652)	(5,151,669)
TOTAL OTHER FINANCING SOURCES (USES).....	(2,716,103)	-	(852,914)	(3,569,017)
NET CHANGE IN FUND BALANCES.....	4,719,028	(9,489,058)	2,694,965	(2,075,065)
FUND BALANCES AT BEGINNING OF YEAR.....	36,232,066	5,911,242	20,054,254	62,197,562
FUND BALANCES AT END OF YEAR.....	\$ 40,951,094	\$ (3,577,816)	\$ 22,749,219	\$ 60,122,497

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2023

Net change in fund balances - total governmental funds.....		\$ (2,075,065)
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....	23,367,858	
Depreciation expense.....	<u>(6,918,302)</u>	
Net effect of reporting capital assets.....		16,449,556
<p>Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.....</p>		
		(843,225)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.</p>		
Net amortization of premium from issuance of bonds.....	1,030,813	
Debt service principal payments.....	<u>5,570,000</u>	
Net effect of reporting long-term debt.....		6,600,813
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....	(115,200)	
Net change in accrued interest on long-term debt.....	43,927	
Net change in deferred outflow/(inflow) of resources related to pensions.....	13,642,832	
Net change in net pension liability.....	(15,184,912)	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits...	(4,988,849)	
Net change in net other postemployment benefits liability.....	(4,468,124)	
Net change in landfill closure.....	<u>117,148</u>	
Net effect of recording long-term liabilities.....		(10,953,178)
The net activity of internal service funds is reported with Governmental Activities.....		<u>33,444</u>
Change in net position of governmental activities.....		\$ <u>9,212,345</u>

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF NET POSITION

JUNE 30, 2023

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Fund
	Water	Sewer	Cable	Stormwater	Total	
ASSETS						
CURRENT:						
Cash and cash equivalents.....	\$ 4,502,380	\$ 4,089,145	\$ 624,717	\$ 474,256	\$ 9,690,498	\$ 3,027,829
Investments.....	5,843,449	8,462,068	2,027,863	989,532	17,322,912	6,203,474
Receivables, net of allowance for uncollectibles:						
User charges.....	3,073,417	2,307,068	-	424,995	5,805,480	-
Departmental and other.....	-	-	-	-	-	80,238
Working capital deposit.....	-	-	-	-	-	3,211,100
Total current assets.....	<u>13,419,246</u>	<u>14,858,281</u>	<u>2,652,580</u>	<u>1,888,783</u>	<u>32,818,890</u>	<u>12,522,641</u>
NONCURRENT:						
Capital assets, non depreciable.....	1,298,128	300,119	-	-	1,598,247	-
Capital assets, net of accumulated depreciation.....	<u>42,182,752</u>	<u>87,235,489</u>	<u>617,698</u>	<u>814,936</u>	<u>130,850,875</u>	<u>-</u>
Total noncurrent assets.....	<u>43,480,880</u>	<u>87,535,608</u>	<u>617,698</u>	<u>814,936</u>	<u>132,449,122</u>	<u>-</u>
TOTAL ASSETS.....	<u>56,900,126</u>	<u>102,393,889</u>	<u>3,270,278</u>	<u>2,703,719</u>	<u>165,268,012</u>	<u>12,522,641</u>
DEFERRED OUTFLOWS OF RESOURCES						
Deferred loss on refunding.....	-	617,772	-	-	617,772	-
Deferred outflows related to pensions.....	894,425	367,452	84,508	-	1,346,385	-
Deferred outflows related to other postemployment benefits.....	<u>621,056</u>	<u>43,357</u>	<u>5,783</u>	<u>-</u>	<u>670,196</u>	<u>-</u>
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	<u>1,515,481</u>	<u>1,028,581</u>	<u>90,291</u>	<u>-</u>	<u>2,634,353</u>	<u>-</u>
LIABILITIES						
CURRENT:						
Warrants payable.....	92,195	40,655	9,493	107,550	249,893	125,260
Health claims payable.....	-	-	-	-	-	1,005,012
Accrued interest.....	140,338	519,658	-	-	659,996	-
Other liabilities.....	-	20,000	-	-	20,000	4,610
Compensated absences.....	55,300	5,100	11,200	-	71,600	-
Bonds payable.....	<u>1,803,110</u>	<u>6,550,053</u>	<u>-</u>	<u>-</u>	<u>8,353,163</u>	<u>-</u>
Total current liabilities.....	<u>2,090,943</u>	<u>7,135,466</u>	<u>20,693</u>	<u>107,550</u>	<u>9,354,652</u>	<u>1,134,882</u>
NONCURRENT:						
Compensated absences.....	80,800	20,300	5,100	-	106,200	-
Net pension liability.....	6,091,199	2,502,412	575,517	-	9,169,128	-
Net other postemployment benefits liability.....	3,448,927	240,778	32,115	-	3,721,820	-
Bonds payable.....	<u>11,223,539</u>	<u>30,309,304</u>	<u>-</u>	<u>-</u>	<u>41,532,843</u>	<u>-</u>
Total noncurrent liabilities.....	<u>20,844,465</u>	<u>33,072,794</u>	<u>612,732</u>	<u>-</u>	<u>54,529,991</u>	<u>-</u>
TOTAL LIABILITIES.....	<u>22,935,408</u>	<u>40,208,260</u>	<u>633,425</u>	<u>107,550</u>	<u>63,884,643</u>	<u>1,134,882</u>
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions.....	413,825	170,010	39,100	-	622,935	-
Deferred inflows related to other postemployment benefits.....	<u>8,801</u>	<u>614</u>	<u>82</u>	<u>-</u>	<u>9,497</u>	<u>-</u>
TOTAL DEFERRED INFLOWS OF RESOURCES.....	<u>422,626</u>	<u>170,624</u>	<u>39,182</u>	<u>-</u>	<u>632,432</u>	<u>-</u>
NET POSITION						
Net investment in capital assets.....	30,618,760	51,294,023	617,698	814,936	83,345,417	-
Unrestricted.....	<u>4,438,813</u>	<u>11,749,563</u>	<u>2,070,264</u>	<u>1,781,233</u>	<u>20,039,873</u>	<u>11,387,759</u>
TOTAL NET POSITION.....	<u>\$ 35,057,573</u>	<u>\$ 63,043,586</u>	<u>\$ 2,687,962</u>	<u>\$ 2,596,169</u>	<u>\$ 103,385,290</u>	<u>\$ 11,387,759</u>

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

YEAR ENDED JUNE 30, 2023

	Business-type Activities - Enterprise Funds					Governmental
	Water	Sewer	Cable	Stormwater	Total	Activities - Internal Service Fund
OPERATING REVENUES:						
Employee contributions.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,279,686
Employer contributions.....	-	-	-	-	-	9,272,488
Charges for services.....	8,414,491	6,937,172	564,330	1,206,957	17,122,950	-
Other operating revenues.....	-	-	-	-	-	57,326
TOTAL OPERATING REVENUES	8,414,491	6,937,172	564,330	1,206,957	17,122,950	17,609,500
OPERATING EXPENSES:						
Cost of services and administration.....	3,106,697	2,383,457	101,278	368,788	5,960,220	-
Salaries and wages.....	1,577,162	899,669	178,909	-	2,655,740	-
Depreciation.....	2,481,384	2,971,887	36,597	28,766	5,518,634	-
Employee benefits.....	-	-	-	-	-	17,847,447
TOTAL OPERATING EXPENSES	7,165,243	6,255,013	316,784	397,554	14,134,594	17,847,447
OPERATING INCOME (LOSS)	1,249,248	682,159	247,546	809,403	2,988,356	(237,947)
NONOPERATING REVENUES (EXPENSES):						
Investment income.....	188,341	262,837	62,913	26,533	540,624	146,391
Interest expense.....	(368,382)	(893,438)	-	-	(1,261,820)	-
Intergovernmental - other.....	-	-	-	652	652	-
TOTAL NONOPERATING REVENUES (EXPENSES), NET	(180,041)	(630,601)	62,913	27,185	(720,544)	146,391
INCOME (LOSS) BEFORE TRANSFERS	1,069,207	51,558	310,459	836,588	2,267,812	(91,556)
TRANSFERS:						
Transfers in.....	-	3,557,017	-	-	3,557,017	125,000
CHANGE IN NET POSITION	1,069,207	3,608,575	310,459	836,588	5,824,829	33,444
NET POSITION AT BEGINNING OF YEAR	33,988,366	59,435,011	2,377,503	1,759,581	97,560,461	11,354,315
NET POSITION AT END OF YEAR	\$ 35,057,573	\$ 63,043,586	\$ 2,687,962	\$ 2,596,169	\$ 103,385,290	\$ 11,387,759

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2023

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Fund
	Water	Sewer	Cable	Stormwater	Total	
CASH FLOWS FROM OPERATING ACTIVITIES:						
Receipts from customers and users.....	\$ 8,563,625	\$ 6,906,518	\$ 564,330	\$ 1,358,660	\$ 17,393,133	\$ 8,279,686
Receipts from interfund services provided.....	-	-	-	-	-	9,225,806
Payments to vendors.....	(3,283,968)	(2,212,964)	(90,467)	(363,461)	(5,950,860)	-
Payments to employees.....	(1,437,301)	(898,633)	(181,548)	-	(2,517,482)	-
Payments for interfund services used.....	-	-	-	-	-	(18,138,973)
NET CASH FROM OPERATING ACTIVITIES.....	3,842,356	3,794,921	292,315	995,199	8,924,791	(633,481)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in.....	-	3,557,017	-	-	3,557,017	125,000
Intergovernmental.....	-	-	-	652	652	-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES.....	-	3,557,017	-	652	3,557,669	125,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Acquisition and construction of capital assets.....	(1,391,726)	(214,588)	(172,740)	(351,266)	(2,130,320)	-
Principal payments on bonds and notes.....	(1,694,361)	(5,665,000)	-	-	(7,359,361)	-
Interest expense.....	(496,664)	(1,449,036)	-	-	(1,945,700)	-
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	(3,582,751)	(7,328,624)	(172,740)	(351,266)	(11,435,381)	-
CASH FLOWS FROM INVESTING ACTIVITIES:						
Sale (purchase) of investments, net.....	(2,906,135)	(574,110)	(948,940)	(739,739)	(5,168,924)	(3,132,055)
Investment income.....	188,341	262,837	62,913	26,533	540,624	146,391
NET CASH FROM INVESTING ACTIVITIES.....	(2,717,794)	(311,273)	(886,027)	(713,206)	(4,628,300)	(2,985,664)
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	(2,458,189)	(287,959)	(766,452)	(68,621)	(3,581,221)	(3,494,145)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....	6,960,569	4,377,104	1,391,169	542,877	13,271,719	6,521,974
CASH AND CASH EQUIVALENTS AT END OF YEAR.....	\$ 4,502,380	\$ 4,089,145	\$ 624,717	\$ 474,256	\$ 9,690,498	\$ 3,027,829
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:						
Operating income (loss).....	\$ 1,249,248	\$ 682,159	\$ 247,546	\$ 809,403	\$ 2,988,356	\$ (237,947)
Adjustments to reconcile operating income to net cash from operating activities:						
Depreciation.....	2,481,384	2,971,887	36,597	28,766	5,518,634	-
Deferred (outflows)/inflows related to pensions.....	(801,608)	(315,442)	(74,116)	-	(1,191,166)	-
Deferred (outflows)/inflows related to other postemployment benefits.....	158,922	9,443	(201)	-	168,164	-
User charges.....	149,134	(30,654)	-	(41,580)	76,900	-
Departmental and other.....	-	-	-	-	-	602,692
Intergovernmental.....	-	-	-	193,283	193,283	-
Working capital deposit.....	-	-	-	-	-	(706,700)
Warrants payable.....	(3,562)	19,888	214	5,327	21,867	(89,374)
Accrued payroll.....	(19,461)	(5,107)	(2,538)	-	(27,106)	-
Health claims payable.....	-	-	-	-	-	(123,887)
Other liabilities.....	-	-	-	-	-	(78,265)
Compensated absences.....	400	(3,300)	100	-	(2,800)	-
Net pension liability.....	509,544	450,652	76,352	-	1,036,548	-
Net other postemployment benefits.....	118,355	15,395	8,361	-	142,111	-
Total adjustments.....	2,593,108	3,112,762	44,769	185,796	5,936,435	(395,534)
NET CASH FROM OPERATING ACTIVITIES.....	\$ 3,842,356	\$ 3,794,921	\$ 292,315	\$ 995,199	\$ 8,924,791	\$ (633,481)
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:						
Change in the deferred loss on debt refunding.....	-	(274,514)	-	-	(274,514)	-

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2023

	Other Postemployment Benefit Trust Fund	Private Purpose Trust Fund
ASSETS		
Cash and cash equivalents.....	-	\$ 556
Investments:		
Investments in Pension Reserve Investment Trust.....	9,129,993	-
Other investments.....	-	3,425
TOTAL ASSETS.....	9,129,993	3,981
NET POSITION		
Restricted for other postemployment benefits.....	9,129,993	-
Held in trust for other purposes.....	-	3,981
TOTAL NET POSITION.....	9,129,993	\$ 3,981

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

YEAR ENDED JUNE 30, 2023

	Other Postemployment Benefit Trust Fund	Private Purpose Trust Fund
<u>ADDITIONS:</u>		
Contributions:		
Employer contributions.....	\$ 858,932	\$ -
Employer contributions for other postemployment benefit payments....	5,417,306	-
Total contributions.....	6,276,238	-
Investment income.....	561,767	160
Less: investment expense.....	(42,676)	-
Net investment income.....	519,091	160
TOTAL ADDITIONS.....	6,795,329	160
<u>DEDUCTIONS:</u>		
Other postemployment benefit payments.....	5,417,306	-
NET INCREASE (DECREASE) IN NET POSITION.....	1,378,023	160
NET POSITION AT BEGINNING OF YEAR.....	7,751,970	3,821
NET POSITION AT END OF YEAR.....	\$ 9,129,993	\$ 3,981

See notes to basic financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Tewksbury, Massachusetts (Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

A. Reporting Entity

The Town is a Massachusetts municipal corporation that is governed by an elected Select Board and an appointed Town Manager.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. It has been determined that there are no component units that meet the requirements for inclusion in the Town's basic financial statements.

Joint Ventures

A joint venture is an organization (resulting from a contractual arrangement) that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain an ongoing financial interest or ongoing financial responsibility. Joint control means that no single participant has the ability to unilaterally control the financial or operating policies of the joint venture.

The Town has entered into a joint venture for the Shawsheen Valley Technical High School along with other municipalities to pool resources and share the costs, risk and rewards of providing goods or services to venture participants directly, or for the benefit of the general public or specified recipients. The Town has no equity interest in this joint venture. The Town's assessment for 2023 was \$7,369,366. Complete financial statements for the Shawsheen Valley Technical High School can be obtained by contacting their administrative offices at 100 Cook Street, Billerica, Massachusetts 01821.

The Town is a member of the Northern Middlesex Regional Emergency Communication Center District (District) that provides public safety field personnel with professional communications services in addition to dispatching police, fire and emergency medical services to the towns of Tewksbury and Dracut. The Town does not have an equity interest in the Northern Middlesex Regional Emergency Communication Center District and the 2023 assessment was \$490,809. Complete financial statements for the Northern Middlesex Regional Emergency Communication Center District can be obtained by contacting the Tewksbury Town Accountant, Town Hall Annex, 11 Town Hall Avenue, Tewksbury, Massachusetts 01876

B. Government-Wide and Fund Financial Statements***Government-Wide Financial Statements***

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities* are primarily supported by taxes and intergovernmental revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated, as

the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* which is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *elementary school construction fund* is used to account for the building of the new \$98.5 million elementary school.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the

proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The *sewer enterprise fund* accounts for the Town's sewer activities.

The *water enterprise fund* accounts for the Town's water activities.

The *cable enterprise fund* accounts for the Town's cable activities.

The *stormwater enterprise fund* accounts for the Town's management of the roadway drainage systems.

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to the Town's health insurance and workers' compensation.

Fiduciary funds are used to account for financial resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The following fiduciary fund types are reported:

The *other postemployment benefit trust fund* is used to account for other postemployment benefits (OPEB), which accumulate resources to provide funding for future OPEB liabilities.

The *private purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allow the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Town's financial instruments, see Note 2 – Cash and Investments.

F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the second and fourth quarter of every year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of these boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value; with a maximum taxable value of \$50,000.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Water and Sewer User Charges

Water and sewer user fees are levied tri-annually for individual and commercial meter readings. These fees are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are processed in December of every year and included as a lien on the property owner's tax bill. Water and sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Stormwater User Charges

Stormwater user fees are levied tri-annually for small residential and commercial / large residential properties. These fees are subject to penalties and interest if they are not paid by the respective due date. Stormwater liens are processed in December of every year and included as a lien on the property owner's tax bill. Stormwater charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Departmental and Other

Departmental and other receivables consist primarily of ambulance and Veteran's receivables which are recorded as receivables in the year accrued.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Right to Use Lease Receivables

The Town is the lessor for leases of various Town assets. The receivable is recorded at the present value of noncancellable future lease payments and is offset by a corresponding deferred inflow of resources. Revenue is recognized when earned.

G. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

H. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, building improvements, machinery and equipment, computer software, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the governmental activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets; donated works of art, historical treasures and similar assets; and capital assets received in concession service arrangements are recorded at acquisition value..

All purchases and construction costs in excess of \$35,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land, construction in progress, and artwork) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Land improvements.....	5 - 50
Buildings.....	5 - 50
Building improvements.....	5 - 50
Machinery and equipment.....	3 - 20
Library and school books.....	3 - 10
Computer software.....	5 - 10
Infrastructure.....	10 - 50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

I. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Town reports deferred outflows for refunding debt, deferred outflows of resources related to pensions, and deferred outflows of resources related to other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town reports deferred inflows of resources related to lease receivables, deferred inflows of resources related to pensions and deferred inflows of resources related to other postemployment benefits in this category.

Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have been recorded in the governmental fund financial statements but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded unavailable revenue and deferred inflows related to lease receivables as deferred inflows of resources in the governmental funds balance sheet.

J. Unearned and Unavailable Revenue

Unearned revenue at the government-wide and fund financial statement level represents resources that have been received, but not yet earned.

Fund Financial Statements

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

K. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position.

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as “Due from other funds” or “Due to other funds” on the balance sheet.

L. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position.

Fund Financial Statements

Transfers between and within funds are not eliminated from the individual fund statements and are reported as transfers in and transfers out.

M. Net Position and Fund Equity*Government-Wide Financial Statements (Net Position)*

Net position reported as “net investment in capital assets” includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state’s school building program is not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been “restricted for” the following:

“Community preservation” represents amounts held for uses restricted by law for community preservation purposes.

“Permanent funds – expendable” represents the endowment and the amount of realized and unrealized investment earnings of donor restricted trusts that support governmental programs.

“Permanent funds – nonexpendable” represents the endowment portion of donor restricted trusts that support governmental programs.

“Gifts and grants” represents restrictions placed on assets from outside parties and consists primarily of gifts and federal and state grants.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption

must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Town Meeting is the highest level of decision making authority that can, by Town Meeting vote, commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a vote is taken to rescind the commitment.

"Assigned" fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. The Town's by-laws authorize the Town Accountant to assign fund balance. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Town's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Middlesex County Retirement System and the Massachusetts Teachers' Retirement System. Additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

O. Long-term Debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

R. Use of Estimates*Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

S. Fund Deficits

Individual fund deficits exist at June 30, 2023, within the Elementary school construction major fund and the Town other funds and Town capital projects nonmajor governmental funds. These deficits will be funded with bond proceeds and available funds in the subsequent year.

T. Total Column*Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 – CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a formal deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$16,304,406 and the bank balance totaled \$20,289,072. Of the bank balance, \$1,833,644 was covered by Federal Depository Insurance, \$325,650 was covered by Depositor's Insurance Fund, and \$18,129,778 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Investments

As of June 30, 2023, the Town of Tewksbury had the following investments:

<u>Investment Type</u>	<u>Fair value</u>	<u>Maturities Under 1 Year</u>
<u>Debt securities:</u>		
U.S. treasury notes.....	\$ 43,188,564	\$ 43,188,564
Government sponsored enterprises.....	9,899,332	9,899,332
Total debt securities.....	53,087,896	<u>\$ 53,087,896</u>
<u>Other investments:</u>		
Equity securities.....	5,593,611	
International securities.....	238,078	
Money market mutual funds.....	26,011,375	
Pension Reserve Investment Management.....	9,129,993	
MMDT - Cash portfolio.....	2,426,867	
Total investments.....	<u>\$ 96,487,820</u>	

The Town participates in MMDT, which maintains a cash portfolio with average maturities of approximately 3 months.

All of the Town's OPEB trust assets are invested in the State Retirees Benefit Trust Fund (SRBTF), which was established under the provisions of Massachusetts General Laws Chapter 32A, Section 24. SRBTF assets are

administered by the Pension Reserve Investment Management Board (PRIM). As of June 30, 2023, the value of these investments totaled \$9,129,993.

Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Town’s investments, \$53,087,896 of debt securities, \$5,593,611 of equity securities, and \$238,078 of international securities are exposed to custodial credit risk because the related securities are uninsured, unregistered, and held by the counterparty. As of June 30, 2023, the Town’s investments in MMDT, which totaled \$2,426,867, are not subject to custodial credit risk exposure because they are not evidenced by securities that exist in physical or book-entry form. The Town does not have a formal investment policy for custodial credit risk.

Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The Town has not adopted a formal policy related to Credit Risk. The investment ratings are as follows:

<u>Quality Rating</u>	<u>Government Sponsored Enterprises</u>
AA+	\$ <u>9,899,332</u>

Additionally, the Town holds \$2,426,867 in MMDT which are unrated.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town’s investment in a single issuer. The Town places no limit on the amount the government may invest in any one issuer. As of June 30, 2023, the Town’s investments with a single issuer that represents 5 percent of more of the Town’s total investments are as follows:

<u>Issuer</u>	<u>Percentage of Total Investments</u>
Federal Home Loan Mortgage Corporation.....	9%

Fair Value of Investments

The Town holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Town’s mission, the Town determines that the disclosures related to these investments only need to be

disaggregated by major type. The Town chooses a tabular format for disclosing the levels within the fair value hierarchy.

The following table presents financial assets at June 30, 2023, that the Town measures fair value on a recurring basis, by level, within the fair value hierarchy:

Investment Type	June 30, 2023	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments measured at fair value:				
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 43,188,564	\$ 43,188,564	\$ -	-
Government sponsored enterprises.....	9,899,332	9,899,332	-	-
Total debt securities.....	53,087,896	53,087,896	-	-
<u>Other investments:</u>				
Equity securities.....	5,593,611	5,593,611	-	-
International securities.....	238,078	-	-	238,078
Money market mutual funds.....	26,011,375	26,011,375	-	-
Total other investments.....	31,843,064	31,604,986	-	238,078
Total investments measured at fair value.....	84,930,960	\$ 84,692,882	\$ -	\$ 238,078
Investments measured at amortized cost:				
MMDT - Cash portfolio.....	2,426,867			
Investments measured at net asset value:				
Pension Reserve Investment Management..	9,129,993			
Total investments.....	\$ 96,487,820			

U.S. treasury notes, government sponsored enterprises, equity securities, and money market mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities’ relationship to benchmark quoted prices. The Town does not have any investments in categories 2. Investments classified in Level 3 are valued using significant unobservable inputs. International securities are classified in Level 3 of the fair value hierarchy and are valued using significant unobservable inputs.

MMDT cash portfolio investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

PRIM investments are valued using the net asset value method. This investment pool was established by the Treasurer of the Commonwealth of Massachusetts, who serves as Trustee. PRIM is administered by the Pension Reserves Investment Management Board. The fair values of the positions in each investment Pool are the same as the value of each Pool's shares. The Town does not have the ability to control any of the investment decisions relative to its funds in PRIM.

NOTE 3 – RECEIVABLES

At June 30, 2023, receivables for the individual major and nonmajor governmental funds and internal service funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate and personal property taxes.....	\$ 915,567	\$ (134,252)	\$ 781,315
Tax liens.....	1,077,548	-	1,077,548
Community preservation fund surtax.....	7,085	-	7,085
Motor vehicle and other excise taxes.....	984,924	(275,516)	709,408
Departmental and other.....	1,578,694	(384,355)	1,194,339
Intergovernmental - other.....	2,452,178	-	2,452,178
Community preservation state share.....	246,300	-	246,300
Lease receivables.....	1,707,832	-	1,707,832
Total.....	<u>\$ 8,970,128</u>	<u>\$ (794,123)</u>	<u>\$ 8,176,005</u>

In addition, the entire lease receivable is offset by a deferred inflow of resources until the revenue is earned.

At June 30, 2023, receivables for the water, sewer and stormwater enterprise funds are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Water user charges.....	\$ 3,073,417	\$ -	\$ 3,073,417
Sewer user charges.....	2,307,068	-	2,307,068
Stormwater user charges.....	424,995	-	424,995
Total.....	<u>\$ 5,805,480</u>	<u>\$ -</u>	<u>\$ 5,805,480</u>

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *deferred inflows of resources* reported in the governmental funds were as follows:

	General Fund	Other Governmental Funds	Total
<u>Receivables and other asset types:</u>			
Real estate and personal property taxes.....	\$ 581,861	\$ -	\$ 581,861
Tax liens.....	1,070,011	7,537	1,077,548
Community preservation fund surtax.....	-	7,085	7,085
Motor vehicle and other excise taxes.....	709,408	-	709,408
Departmental and other.....	736,251	356,347	1,092,598
Intergovernmental - highway improvements.....	-	703,895	703,895
Community preservation state share.....	-	246,300	246,300
Leases.....	1,707,832	-	1,707,832
Tax foreclosures.....	1,726,102	-	1,726,102
Total.....	<u>\$ 6,531,465</u>	<u>\$ 1,321,164</u>	<u>\$ 7,852,629</u>

NOTE 4 – LEASES

The Town has several lease agreements with wireless carriers who lease space for their antennas on Town owned property. The Town is scheduled to receive lease payments through 2031. The Town recorded \$1.7 million in lease receivables as of June 30, 2023. In 2023, the Town received approximately \$320,000 of lease revenue.

The future scheduled lease revenues as of June 30, 2023, are as follows:

Year ended June 30:	Governmental Activities		
	Lease Revenues	Interest	Total
2024.....	\$ 287,508	\$ 41,160	\$ 328,668
2025.....	254,137	33,767	287,904
2026.....	268,891	26,753	295,644
2027.....	207,903	20,361	228,264
2028.....	219,315	14,853	234,168
2029.....	231,214	9,026	240,240
2030.....	145,483	4,217	149,700
2031.....	93,381	1,306	94,687
Total.....	<u>\$ 1,707,832</u>	<u>\$ 151,443</u>	<u>\$ 1,859,275</u>

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the governmental activities for the year ended June 30, 2023, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 1,832,494	\$ -	\$ -	\$ 1,832,494
Construction in progress.....	98,956,739	6,989,452	(95,902,937)	10,043,254
Artwork.....	903,300	-	-	903,300
	<u>101,692,533</u>	<u>6,989,452</u>	<u>(95,902,937)</u>	<u>12,779,048</u>
Total capital assets not being depreciated....				
<u>Capital assets being depreciated:</u>				
Land improvements.....	4,067,745	217,118	-	4,284,863
Buildings.....	124,748,531	105,991,963	-	230,740,494
Building improvements.....	16,319,279	1,109,253	-	17,428,532
Machinery and equipment.....	15,913,642	1,160,066	(511,818)	16,561,890
Computer software.....	403,620	-	-	403,620
Infrastructure.....	53,194,455	3,802,943	(411,480)	56,585,918
	<u>214,647,272</u>	<u>112,281,343</u>	<u>(923,298)</u>	<u>326,005,317</u>
Total capital assets being depreciated.....				
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(1,135,464)	(196,404)	-	(1,331,868)
Buildings.....	(46,618,771)	(4,334,561)	-	(50,953,332)
Building improvements.....	(6,095,701)	(691,864)	-	(6,787,565)
Machinery and equipment.....	(10,202,562)	(1,163,086)	511,818	(10,853,830)
Computer software.....	(356,311)	(29,235)	-	(385,546)
Infrastructure.....	(32,624,472)	(503,152)	411,480	(32,716,144)
	<u>(97,033,281)</u>	<u>(6,918,302)</u>	<u>923,298</u>	<u>(103,028,285)</u>
Total accumulated depreciation.....				
Total capital assets being depreciated, net.....	<u>117,613,991</u>	<u>105,363,041</u>	<u>-</u>	<u>222,977,032</u>
Total governmental activities capital assets, net.....	<u>\$ 219,306,524</u>	<u>\$ 112,352,493</u>	<u>\$ (95,902,937)</u>	<u>\$ 235,756,080</u>

Capital asset activity for the business-type activities for the year ended June 30, 2023, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Water:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 204,000	\$ -	\$ -	\$ 204,000
Construction in progress.....	623,879	1,094,128	(623,879)	1,094,128
Total capital assets not being depreciated....	827,879	1,094,128	(623,879)	1,298,128
<u>Capital assets being depreciated:</u>				
Buildings.....	22,455,883	-	-	22,455,883
Building improvements.....	4,424,989	-	-	4,424,989
Machinery and equipment.....	3,826,146	48,500	(118,690)	3,755,956
Infrastructure.....	94,114,610	872,977	(666,303)	94,321,284
Total capital assets being depreciated.....	124,821,628	921,477	(784,993)	124,958,112
<u>Less accumulated depreciation for:</u>				
Buildings.....	(16,557,784)	(333,897)	-	(16,891,681)
Building improvements.....	(3,890,446)	(200,787)	-	(4,091,233)
Machinery and equipment.....	(3,488,250)	(69,002)	118,690	(3,438,562)
Infrastructure.....	(57,142,489)	(1,877,698)	666,303	(58,353,884)
Total accumulated depreciation.....	(81,078,969)	(2,481,384)	784,993	(82,775,360)
Total capital assets being depreciated, net.....	43,742,659	(1,559,907)	-	42,182,752
Total water activities capital assets, net.....	\$ 44,570,538	\$ (465,779)	\$ (623,879)	\$ 43,480,880
Sewer:				
<u>Capital assets not being depreciated:</u>				
Construction in progress.....	\$ 123,500	\$ 176,619	\$ -	\$ 300,119
<u>Capital assets being depreciated:</u>				
Machinery and equipment.....	1,035,776	14,344	(81,000)	969,120
Infrastructure.....	144,616,657	23,625	(326,381)	144,313,901
Total capital assets being depreciated.....	145,652,433	37,969	(407,381)	145,283,021
<u>Less accumulated depreciation for:</u>				
Machinery and equipment.....	(586,633)	(85,885)	81,000	(591,518)
Infrastructure.....	(54,896,393)	(2,886,002)	326,381	(57,456,014)
Total accumulated depreciation.....	(55,483,026)	(2,971,887)	407,381	(58,047,532)
Total capital assets being depreciated, net.....	90,169,407	(2,933,918)	-	87,235,489
Total sewer activities capital assets, net.....	\$ 90,292,907	\$ (2,757,299)	\$ -	\$ 87,535,608

	Beginning Balance	Increases	Decreases	Ending Balance
Cable:				
<u>Capital assets being depreciated:</u>				
Machinery and equipment.....	\$ 37,928	\$ 172,740	\$ -	\$ 210,668
Infrastructure.....	483,347	-	-	483,347
Total capital assets being depreciated.....	521,275	172,740	-	694,015
<u>Less accumulated depreciation for:</u>				
Machinery and equipment.....	(3,793)	(12,430)	-	(16,223)
Infrastructure.....	(35,927)	(24,167)	-	(60,094)
Total accumulated depreciation.....	(39,720)	(36,597)	-	(76,317)
Total cable activities capital assets, net.....	\$ 481,555	\$ 136,143	\$ -	\$ 617,698
	Beginning Balance	Increases	Decreases	Ending Balance
Stormwater:				
<u>Capital assets being depreciated:</u>				
Infrastructure.....	\$ 505,063	\$ 351,266	\$ -	\$ 856,329
<u>Less accumulated depreciation for:</u>				
Infrastructure.....	(12,627)	(28,766)	-	(41,393)
Total stormwater activities capital assets, net.....	\$ 492,436	\$ 322,500	\$ -	\$ 814,936

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government.....	\$ 483,567
Planning and development.....	7,818
Facilities.....	15,801
Public safety.....	1,058,472
Education.....	4,046,489
Public works.....	847,408
Culture and recreation.....	454,002
Library.....	4,745

Total depreciation expense - governmental activities..... \$ 6,918,302

Business-Type Activities:

Water.....	\$ 2,481,384
Sewer.....	2,971,887
Cable.....	36,597
Stormwater.....	28,766

Total depreciation expense - business-type activities..... \$ 5,518,634

NOTE 6 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables totaled \$4.3 million and represents funding by the general fund for a temporary cash deficit in the Elementary School Construction fund.

Interfund transfers for the year ended June 30, 2023, are summarized as follows:

Transfers Out:	Transfers In:				Total
	General fund	Nonmajor governmental funds	Internal service fund	Sewer enterprise fund	
General fund.....	\$ -	\$ -	\$ 125,000	\$ 3,557,017	\$ 3,682,017 (1)
Nonmajor governmental funds.....	852,914	616,738	-	-	1,469,652 (2)
Total.....	<u>\$ 852,914</u>	<u>\$ 616,738</u>	<u>\$ 125,000</u>	<u>\$ 3,557,017</u>	<u>\$ 5,151,669</u>

- (1) Represents budgeted transfers from the general fund to the internal service fund and to the sewer enterprise fund for debt service costs.
- (2) Represents transfers from nonmajor governmental funds to the general fund from tax title revolving funds and to close out old gift and grant funds. Also represents transfers between the nonmajor community preservation fund and the nonmajor Town capital projects fund.

NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and water and sewer enterprise funds, respectively.

The Town did not have any short-term debt outstanding at June 30, 2023.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2023, and the debt service requirements are shown on the following page.

Bonds and Notes Payable Schedule – Governmental Funds

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2023
General Obligation Bonds Payable:				
Municipal Purpose Bonds of 2015.....	2035	\$ 7,600,000	2.50-5.00	\$ 4,560,000
Municipal Purpose Refunding Bonds of 2016.....	2025	1,055,000	2.00-5.00	230,000
Municipal Purpose Bonds of 2017.....	2036	4,100,000	2.00-5.00	2,665,000
Municipal Purpose Refunding Bonds of 2017.....	2026	680,000	2.00-5.00	225,000
Municipal Purpose Bonds of 2018.....	2038	15,000,000	2.00-5.00	11,250,000
Municipal Purpose Bonds of 2019.....	2039	54,435,000	3.00-5.00	43,535,000
Municipal Purpose Refunding Bonds of 2021.....	2031	15,015,000	3.00-5.00	11,025,000
Total Bonds Payable.....				73,490,000
Add: Unamortized premium on bonds.....				5,716,033
Total Bonds Payable, net.....				\$ 79,206,033

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	General Obligation Bonds Payable		
	Principal	Interest	Total
2024.....	\$ 5,585,000	\$ 2,736,606	\$ 8,321,606
2025.....	5,605,000	2,457,356	8,062,356
2026.....	5,505,000	2,191,031	7,696,031
2027.....	5,440,000	1,930,881	7,370,881
2028.....	5,455,000	1,693,081	7,148,081
2029.....	5,465,000	1,456,581	6,921,581
2030.....	5,450,000	1,259,006	6,709,006
2031.....	5,430,000	1,073,850	6,503,850
2032.....	4,055,000	884,813	4,939,813
2033.....	4,055,000	764,225	4,819,225
2034.....	4,055,000	642,650	4,697,650
2035.....	4,055,000	521,075	4,576,075
2036.....	3,675,000	399,025	4,074,025
2037.....	3,470,000	289,800	3,759,800
2038.....	3,470,000	185,700	3,655,700
2039.....	2,720,000	81,600	2,801,600
Total.....	\$ 73,490,000	\$ 18,567,280	\$ 92,057,280

Bonds and Notes Payable Schedule – Water Enterprise Fund

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2023
General Obligation Bonds Payable:				
Water.....	2036	\$ 16,910,000	2.00-6.75	\$ 10,330,000
Water Refunding.....	2029	2,137,000	2.00-3.125	<u>410,000</u>
Subtotal General Obligation Bonds Payable.....				<u>10,740,000</u>
Direct Borrowings Payable:				
Massachusetts Clean Water Trust - Water.....	2027	7,190,614	2.00	<u>1,679,768</u>
Total Bonds Payable.....				12,419,768
Add: Unamortized premium on bonds.....				<u>606,881</u>
Total Bonds Payable, net.....				<u>\$ 13,026,649</u>

Debt service requirements for principal and interest for the water enterprise fund general obligation bonds and direct borrowings payable in future years are as follows:

Year	General Obligation Bonds Payable		
	Principal	Interest	Total
2024.....	\$ 1,305,000	\$ 394,326	\$ 1,699,326
2025.....	1,160,000	329,072	1,489,072
2026.....	975,000	282,680	1,257,680
2027.....	935,000	240,782	1,175,782
2028.....	935,000	206,732	1,141,732
2029.....	930,000	172,782	1,102,782
2030.....	750,000	142,032	892,032
2031.....	625,000	119,532	744,532
2032.....	625,000	100,782	725,782
2033.....	625,000	81,250	706,250
2034.....	625,000	61,718	686,718
2035.....	625,000	41,406	666,406
2036.....	625,000	21,094	646,094
Total.....	<u>\$ 10,740,000</u>	<u>\$ 2,194,188</u>	<u>\$ 12,934,188</u>

Year	Direct Borrowings Payable		
	Principal	Interest	Total
2024.....	\$ 407,429	\$ 29,521	\$ 436,950
2025.....	415,660	21,290	436,950
2026.....	424,056	12,893	436,949
2027.....	432,623	4,326	436,949
Total.....	\$ 1,679,768	\$ 68,030	\$ 1,747,798

Bonds and Notes Payable Schedule – Sewer Enterprise Fund

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2023
General Obligation Bonds Payable:				
Sewer Refunding.....	2035	\$ 67,257,000	2.00-3.125	\$ 35,230,000
Add: Unamortized premium on bonds.....				1,629,357
Total Bonds Payable, net.....				\$ 36,859,357

Debt service requirements for principal and interest for the sewer enterprise fund general obligation bonds payable in future years are as follows:

Year	General Obligation Bonds Payable		
	Principal	Interest	Total
2024.....	\$ 5,990,000	\$ 1,165,788	\$ 7,155,788
2025.....	6,230,000	866,288	7,096,288
2026.....	6,060,000	619,700	6,679,700
2027.....	6,135,000	433,850	6,568,850
2028.....	4,560,000	249,400	4,809,400
2029.....	2,910,000	153,900	3,063,900
2030.....	1,655,000	91,650	1,746,650
2031.....	370,000	53,156	423,156
2032.....	340,000	42,056	382,056
2033.....	335,000	31,430	366,430
2034.....	325,000	20,962	345,962
2035.....	320,000	10,400	330,400
Total.....	\$ 35,230,000	\$ 3,738,580	\$ 38,968,580

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2023, the Town had the following authorized and unissued debt:

Purpose	Amount
Ames Hill Storage Tank.....	\$ 25,000
Annex Solar Panels.....	85,000
High School.....	10,766,582
Roads.....	3,000,000
Water Treatment Plant.....	42,567
Elementary School.....	38,503,724
New Center Fire Station.....	2,500,000
Water Lines.....	1,500,000
Astle Street Water Tank.....	1,800,000
DPW/School Maintenance Facility.....	26,500,000
Water Lines.....	2,100,000
Total.....	\$ 86,822,873

Changes in Long-term Liabilities

During the year ended June 30, 2023, the following changes occurred in long-term liabilities:

	Beginning Balance	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Governmental Activities:							
Long-term general obligation bonds payable. \$	79,060,000	-	(5,570,000)	-	-	73,490,000	\$ 5,585,000
Add: Unamortized premium on bonds.....	6,746,846	-	(1,030,813)	-	-	5,716,033	931,374
Total bonds payable.....	85,806,846	-	(6,600,813)	-	-	79,206,033	6,516,374
Landfill closure.....	2,390,903	-	-	-	(117,148)	2,273,755	115,661
Compensated absences.....	2,335,200	-	-	1,037,700	(922,500)	2,450,400	978,700
Net pension liability.....	91,228,967	-	-	24,200,985	(9,016,073)	106,413,879	-
Net other postemployment benefits.....	107,026,203	-	-	10,439,943	(5,971,819)	111,494,327	-
Total governmental activity long-term liabilities.....	\$ 288,788,119	\$ -	\$ (6,600,813)	\$ 35,678,628	\$ (16,027,540)	\$ 301,838,394	\$ 7,610,735
Business-Type Activities:							
Long-term general obligation bonds payable. \$	52,930,000	-	(6,960,000)	-	-	45,970,000	\$ 7,295,000
Long-term direct borrowings payable.....	2,079,129	-	(399,361)	-	-	1,679,768	407,429
Add: Unamortized premium on bonds.....	3,046,088	-	(809,850)	-	-	2,236,238	650,734
Total bonds payable.....	58,055,217	-	(8,169,211)	-	-	49,886,006	8,353,163
Compensated absences.....	180,600	-	-	72,100	(74,900)	177,800	71,600
Net pension liability.....	8,132,580	-	-	1,813,416	(776,868)	9,169,128	-
Net other postemployment benefits.....	3,579,709	-	-	446,530	(304,419)	3,721,820	-
Total business-type activity long-term liabilities.....	\$ 69,948,106	\$ -	\$ (8,169,211)	\$ 2,332,046	\$ (1,156,187)	\$ 62,954,754	\$ 8,424,763

Compensated absence liabilities related to governmental and business-type activities are normally paid from the funds reporting payroll and related expenditures. With the exception of compensated absence liabilities, the governmental long-term liabilities are generally liquidated by the general fund.

NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town classifies fund balance according to the constraints imposed on the use of the resources.

There are two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, spendable fund balances are classified based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed: fund balances that contain self-imposed constraints of the government from its highest level of decision-making authority. The Town's highest level of decision making authority is Town Meeting, by Town Meeting vote.
- Assigned: fund balances that contain self-imposed constraints of the government to be used for a particular purpose. The Town's by-laws authorize the Town Accountant to assign fund balance.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

The Town has classified its fund balances with the hierarchy presented on the following page.

	General	Elementary School Construction	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:				
Nonspendable:				
Permanent fund principal.....	\$ -	\$ -	\$ 27,949	\$ 27,949
Restricted for:				
Town grant funds.....	-	-	205,111	205,111
Town revolving funds.....	-	-	1,467,979	1,467,979
Town gift funds.....	-	-	903,868	903,868
Town receipts reserved.....	-	-	2,593	2,593
Town other funds.....	-	-	326,605	326,605
Town special articles.....	-	-	911	911
School grant funds.....	-	-	1,936,143	1,936,143
School revolving funds.....	-	-	2,315,543	2,315,543
School gift funds.....	-	-	34,336	34,336
School other funds.....	-	-	194,822	194,822
Restricted funds.....	-	-	6,664,430	6,664,430
Street projects.....	-	-	75,000	75,000
Community preservation.....	-	-	5,845,945	5,845,945
Town capital projects.....	-	-	2,787,142	2,787,142
Fire station construction.....	-	-	663,138	663,138
Foster trust fund.....	-	-	31,313	31,313
Cemetery perpetual care.....	-	-	1,177	1,177
Committed to:				
Articles and continuing appropriations:				
Town manager.....	161,664	-	-	161,664
Administrative services.....	137,407	-	-	137,407
Town clerk.....	550	-	-	550
Accounting.....	105	-	-	105
Assessor.....	9,160	-	-	9,160
Town facilities and grounds.....	133,862	-	-	133,862
Library.....	17,462	-	-	17,462
Planning.....	250	-	-	250
Police.....	207,988	-	-	207,988
Fire.....	941,899	-	-	941,899
Education.....	1,357,324	-	-	1,357,324
DPW administration.....	2,409,090	-	-	2,409,090
DPW fleet.....	75,000	-	-	75,000
Solid waste.....	109,943	-	-	109,943
Assigned to:				
Select Board.....	1,524	-	-	1,524
Town clerk.....	1,065	-	-	1,065
Elections.....	921	-	-	921
Computer services.....	43,204	-	-	43,204
Accounting.....	30,497	-	-	30,497
Assessor.....	272	-	-	272
Treasurer/Collector.....	1,488	-	-	1,488
Veterans.....	23,336	-	-	23,336
Community events.....	43	-	-	43
Council on aging.....	23,055	-	-	23,055
Town facilities and grounds.....	17,552	-	-	17,552
Town hall.....	14,628	-	-	14,628
Library.....	8,110	-	-	8,110
Buildings.....	563	-	-	563
Police.....	47,541	-	-	47,541
Fire.....	150,937	-	-	150,937
Education.....	680,397	-	-	680,397
DPW administration.....	27,552	-	-	27,552
DPW engineering.....	9,426	-	-	9,426
DPW highway.....	88,617	-	-	88,617
DPW fleet.....	19,241	-	-	19,241
DPW snow and ice.....	35,683	-	-	35,683
Street lighting.....	21,528	-	-	21,528
Solid waste.....	329,180	-	-	329,180
Pension benefits.....	27,169	-	-	27,169
Debt service interest.....	3,968	-	-	3,968
Unassigned.....	33,781,893	(3,577,816)	(734,786)	29,469,291
Total Fund Balances.....	\$ 40,951,094	\$ (3,577,816)	\$ 22,749,219	\$ 60,122,497

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body. At year end the unassigned balance of the general fund includes \$14,424,430 of stabilization fund and \$725,000 of special education reserve fund.

NOTE 10 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. In addition, the Town is self-insured for damages not covered by commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town is self-insured for its health insurance and workers’ compensation activities. The health insurance and workers’ compensation activities are accounted for in the internal service fund where revenues are recorded when earned and expenses are recorded when the liability is incurred. Incurred But Not Reported claims for workers’ compensation are immaterial and therefore not reported.

Health Insurance

The estimate of Incurred But Not Reported (IBNR) claims is based on a one and one half-month claims paid average. The Town purchases individual stop loss insurance for claims in excess of the coverage provided by the Town in the amount of \$150,000 per claim.

This liability is the best estimate based on available information. Changes in the reported liability since July 1, 2021, are as follows:

	Balance at Beginning of Year		Current Year Claims and Changes in Estimate		Claims Payments		Balance at Year-End
2022.....	\$ 892,105		\$ 18,902,444		\$ (18,665,650)		\$ 1,128,899
2023.....	1,128,899		17,723,560		(17,847,447)		1,005,012

NOTE 11 – PENSION PLAN

Plan Description

The Town is a member of the Middlesex County Retirement System (MCRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 71 member units. The MCRS is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan.

The Town is a member of the Massachusetts Teachers’ Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth’s reporting entity and the audited financial report may be obtained by visiting <https://mtrs.state.ma.us/about/#financial-reports>.

Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2022. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$7,219,754 is reported in the general fund as intergovernmental revenue and employee benefits and other fixed charges in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$87,767,755 as of the measurement date.

Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the MCRS a legislatively mandated actuarially determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution was \$9,788,110 and its actual contribution for the year ended June 30, 2023, was \$9,792,941, 37.36% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

Pension Liabilities

At June 30, 2023, the Town reported a liability of \$115,583,007 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2022. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2022, the Town's proportion was 6.811%, which decreased from its 7.411% proportion measured at December 31, 2021.

Pension Expense

For the year ended June 30, 2023, the Town recognized a pension expense of \$11,180,403. At June 30, 2023, the Town reported deferred outflows of resources related to pensions of \$16,972,086 and deferred inflows of resources related to pensions of \$7,852,508.

The balances of deferred outflows and inflows at June 30, 2023, consist of the following:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ 849,292	\$ -	\$ 849,292
Difference between projected and actual earnings, net.....	9,292,470	-	9,292,470
Changes in assumptions.....	1,995,735	-	1,995,735
Changes in proportion and proportionate share of contributions...	4,834,589	(7,852,508)	(3,017,919)
Total deferred outflows/(inflows) of resources.....	\$ 16,972,086	\$ (7,852,508)	\$ 9,119,578

The Town's deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:

2024.....	\$ 1,703,873
2025.....	1,607,898
2026.....	2,435,719
2027.....	3,372,088
Total.....	\$ 9,119,578

Actuarial Assumptions

The total pension liability in the January 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement that was updated to December 31, 2022:

Valuation date.....	January 1, 2022
Actuarial cost method.....	Entry Age Normal Cost Method.

Amortization method.....	Prior year's total contribution increased by 6.50% for fiscal 2023 through fiscal 2028, and thereafter the remaining unfunded liability will be amortized on a 4.00% annual increasing basis; ERI liability amortized in level payments.
Remaining amortization period.....	17 years from July 1, 2020, for non-ERI liability, and 2 years from July 1, 2020, for 2010 ERI.
Asset valuation method.....	The difference between the expected return and the actual investment return on a fair value basis is recognized over a five year period. Asset value is adjusted as necessary to be within 20% of the fair value.
Investment rate of return/ Discount Rate....	7.15%
Inflation rate.....	3.25%
Projected salary increases.....	Varies by length of service with ultimate rates of 4.00% for Group 1, 4.25% for Group 2 and 4.50% for Group 4.
Cost of living adjustment.....	3.0% of the first \$16,000 of retirement income.
Mortality rates:	
Pre-Retirement.....	The RP-2014 Blue Collar Employee Mortality Table projected generationally with Scale MP-2021.
Healthy Retiree.....	The RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally with Scale MP-2021.
Disabled Retiree.....	The RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year and projected generationally with Scale MP-2021.

Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established by PRIT. Plan assets are managed on a total return basis with a long-term objective of achieving a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2022, are summarized in the table on the following page.

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity.....	20.50%	6.59%
International developed markets equity..	12.00%	6.87%
International emerging markets equity...	4.50%	8.30%
Core fixed income.....	15.00%	1.53%
High-yield fixed income.....	8.00%	3.54%
Real estate.....	10.00%	3.44%
Timber.....	4.00%	4.01%
Hedge funds, GTAA, risk parity.....	10.00%	3.06%
Private equity.....	16.00%	9.49%
Total.....	<u>100.00%</u>	

Rate of Return

For the year ended December 31, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -11.54%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

The discount rate used to measure the total pension liability was 7.15% at December 31, 2022, and December 31, 2021. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability, calculated using the discount rate of 7.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15%) or 1-percentage-point higher (8.15%) than the current rate.

	1% Decrease (6.15%)	Current Discount (7.15%)	1% Increase (8.15%)
The Town's proportionate share of the net pension liability.....	\$ 143,075,875	\$ 115,583,007	\$ 92,436,285
MCRS total net pension liability.....	\$ 2,100,727,873	\$ 1,697,060,700	\$ 1,357,206,313

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Middlesex County Retirement System financial report. That report can be obtained by contacting the System at 25 Linnell Circle, Billerica, Massachusetts 01865.

Changes in Assumptions – None

Changes in Plan Provisions – None

NOTE 12 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS*Plan Description*

The Town of Tewksbury administers a single-employer defined benefit healthcare plan (Plan). The plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Plan does not issue a publicly available financial report.

Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Town. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 75 - 85 percent of the cost of current-year premiums for healthcare, dental and life insurance for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 15 - 25 percent of their premium costs for healthcare, dental and life insurance. For 2023, the Town's age-weighted contribution to the plan totaled approximately \$6.3 million. For the year ended June 30, 2023, the Town's average contribution rate was 11.52% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish a postemployment benefit trust fund and enabled the Town to begin pre-funding its other postemployment benefit (OPEB) liabilities. The Town has named the Health Care Security Board of Trustees (HCSBT) as Trustees of the OPEB Fund and as such has authorized the OPEB Trust Funds to be invested entirely in the State Retirement Benefits Trust Fund (SRBT Fund). Massachusetts General Law directs the HSCBT to invest the SRBT Fund in the Pension Reserves Investment Trust (PRIT) Fund. The Trustees have adopted a trust agreement detailing their duties and responsibilities as Trustees. The PRIT Fund is subject to oversight by the Pension Reserves Investment Management (PRIM) Board. A nine-member Board of Trustees governs the PRIM Board. The Board of Trustees has the authority to employ an Executive Director, outside investment managers, custodians, consultants, and others as it deems necessary to formulate policies and procedures and to take such other actions as necessary and appropriate to manage the assets of the PRIT Fund.

During 2023, the Town pre-funded future OPEB liabilities totaling approximately \$858,932 by contributing funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2023, the net position of this fund totaled \$9,129,993.

Employees Covered by Benefit Terms

The following table represents the Plan’s membership at June 30, 2023:

Active members.....	735
Inactive employees or beneficiaries currently receiving benefits...	851
Total.....	1,586

Components of OPEB Liability

The following table represents the components of the Plan’s OPEB liability as of June 30, 2023:

Total OPEB liability.....	\$ 124,346,140
Less: OPEB plan's fiduciary net position.....	(9,129,993)
Net OPEB liability.....	\$ 115,216,147
The OPEB plan's fiduciary net position as a percentage of the total OPEB liability.....	7.34%

Significant Actuarial Methods and Assumptions

The total OPEB liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified, that was updated to June 30, 2023:

Valuation date.....	July 1, 2022
Actuarial cost method.....	Individual Entry Age Normal.
Investment rate of return/ Discount rate.....	6.16% per annum (previously 6.25%).
Municipal bond rate.....	4.13% as of June 30, 2023 (source: S&P Municipal Bond 20-Year High Grade Index – SAPIHG).
Inflation.....	2.50% as of June 30, 2023, and for future periods.
Salary increases.....	3.00% annually as of June 30, 2023, and for future periods.
Pre-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females.

Post-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.
Disabled Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.

Rate of Return

For the year ended June 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 6.08%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan’s target asset allocation as of June 30, 2023, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity - Large cap.....	14.50%	4.10%
Domestic equity - Small/mid cap.....	3.50%	4.55%
International equity - Developed markets..	16.00%	4.64%
International equity - Emerging markets...	6.00%	5.54%
Domestic fixed income.....	20.00%	1.05%
International fixed income.....	3.00%	0.96%
Alternatives.....	23.00%	5.95%
Real estate.....	14.00%	6.25%
Total.....	100.00%	

Discount Rate

The discount rate used to measure the total OPEB liability was 6.16% as of June 30, 2023, and 6.25% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions will be

made in accordance with the Plan’s funding policy. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be insufficient to make all projected benefit payments to current plan members. Therefore, the long-term expected rate of return on the OPEB plan assets was applied to the projected benefits payments which the fiduciary net position is expected to be sufficient to cover until fiscal year 2080 and the Municipal Bond Rate is applied thereafter. The Municipal Bond Rate is based on the S&P Municipal Bond 20 – Year High Grade Index ("SAPIHG"), which was 4.13% as of June 30, 2023. The S&P Municipal Bond 20 - Year High Grade Index is the index rate for 20 – Year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the Plan’s net OPEB liability, calculated using the discount rate of 6.16%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.16%) or 1-percentage-point higher (7.16%) than the current rate.

	1% Decrease (5.16%)	Current Discount Rate (6.16%)	1% Increase (7.16%)
Net OPEB liability.....	\$ 132,438,959	\$ 115,216,147	\$ 101,253,020

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend

The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	1% Decrease	Current Trend	1% Increase
Net OPEB liability.....	\$ 99,807,232	\$ 115,216,147	\$ 134,316,856

Changes in Assumptions

- The discount rate has changed from 6.25% to 6.16%.

Changes in Plan Provisions – None

Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at June 30, 2022.....	\$ 118,357,882	\$ 7,751,970	\$ 110,605,912
Changes for the year:			
Service cost.....	2,485,763	-	2,485,763
Interest.....	7,386,003	-	7,386,003
Changes in assumptions and other inputs.....	1,533,798	-	1,533,798
Benefit payments.....	(5,417,306)	(5,417,306)	-
Employer contributions.....	-	6,276,238	(6,276,238)
Net investment income.....	-	519,091	(519,091)
Net change.....	<u>5,988,258</u>	<u>1,378,023</u>	<u>4,610,235</u>
Balances at June 30, 2023.....	<u>\$ 124,346,140</u>	<u>\$ 9,129,993</u>	<u>\$ 115,216,147</u>

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the Town recognized OPEB expense of \$16,040,486. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience... \$	1,752,035	\$ (294,020)	\$ 1,458,015
Difference between projected and actual earnings, net..	81,205	-	81,205
Changes in assumptions.....	<u>18,913,989</u>	<u>-</u>	<u>18,913,989</u>
Total deferred outflows/(inflows) of resources.....	<u>\$ 20,747,229</u>	<u>\$ (294,020)</u>	<u>\$ 20,453,209</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:

2024.....	\$ 6,443,368
2025.....	5,864,011
2026.....	6,175,465
2027.....	1,889,027
2028.....	<u>81,338</u>
Total.....	<u>\$ 20,453,209</u>

NOTE 13 – LANDFILL

In August 2009, the Town entered into a consent decree related to an environmental case associated with the Sutton Brook landfill. The original consent decree, among other matters, obligated the Town to contribute \$10,159,454, over a 30-year period ending in 2047, into a trust established to remedy the environmental impact created by the landfill. In Fiscal 2023, the Town made a payment of \$117,148 which reduced the present value of the obligation to \$2,273,755. Yearly payments on the remaining balance vary based on the cost of monitoring and maintenance of the landfill. The fiscal 2024 payment will be \$115,661.

NOTE 14 – COMMITMENTS

In 2023, the Town has authorized but not yet issued debt of \$86.8 million. Of this amount, \$38.5 million relates to the new elementary school, \$26.5 million relates to the DPW/school maintenance facility, \$10.8 million relates to the high school project, \$3.0 million relates to various road projects, \$2.5 million relates to the new center fire station, \$3.6 million relates to water lines, \$1.8 million relates to the Astle Street water tank and the remaining \$153,000 relates to the Ames Hill storage tank, solar panels on the Annex Building and the water treatment plant.

The general fund has various commitments for goods and services related to articles and encumbrances totaling \$5,561,704 and \$1,607,497, respectively.

NOTE 15 – CONTINGENCIES

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2023, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2023, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2023.

NOTE 16 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 22, 2023, which is the date the financial statements were available to be issued.

NOTE 17 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2023, the following GASB pronouncements were implemented:

- GASB Statement #91, *Conduit Debt Obligations*. This pronouncement did not impact the annual comprehensive financial report.

- GASB Statement #94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This pronouncement did not impact the annual comprehensive financial report.
- GASB Statement #96, *Subscription-Based Information Technology Arrangements*. This pronouncement did not impact the annual comprehensive financial report.
- GASB Statement #99, *Omnibus 2022*. This pronouncement did not impact the annual comprehensive financial report.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #100, *Accounting Changes and Error Corrections*, which is required to be implemented in 2024.
- The GASB issued Statement #101, *Compensated Absences*, which is required to be implemented in 2025.

Management is currently assessing the impact the implementation of these pronouncements will have on the annual comprehensive financial report.

Required Supplementary Information

General Fund Budgetary Schedule

The General Fund is the general operating fund of the Town. It is used to account for all the financial resources, except those required to be accounted for in another fund.

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2023

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
REVENUES:							
Real estate and personal property taxes, net of tax refunds.....	\$ -	\$ 102,680,509	\$ 102,680,509	\$ 104,940,885	\$ 105,215,142	\$ -	\$ 274,257
Motor vehicle and other excise taxes.....	-	4,356,844	4,356,844	4,356,844	5,013,350	-	656,506
Hotel/motel tax.....	-	252,410	252,410	252,410	1,013,621	-	761,211
Meals tax.....	-	454,337	454,337	454,337	815,540	-	361,203
Charges for services.....	-	1,487,700	1,487,700	1,487,700	1,937,469	-	449,769
Penalties and interest on taxes.....	-	288,451	288,451	288,451	364,848	-	76,397
Fees and rentals.....	-	713,556	713,556	713,556	607,476	-	(106,080)
Payments in lieu of taxes.....	-	28,931	28,931	28,931	69,138	-	40,207
Licenses and permits.....	-	710,459	710,459	710,459	1,363,670	-	653,211
Fines and forfeitures.....	-	41,482	41,482	41,482	34,137	-	(7,345)
Intergovernmental - state aid.....	-	17,860,086	17,860,086	17,860,086	17,856,924	-	(3,162)
Departmental and other.....	-	160,479	160,479	160,479	666,312	-	505,833
Investment income.....	-	-	-	-	1,374,179	-	1,374,179
TOTAL REVENUES.....	-	129,035,244	129,035,244	131,295,620	136,331,806	-	5,036,186
EXPENDITURES:							
Current:							
General government							
Town Moderator							
Salaries.....	-	450	450	1,000	1,000	-	-
Operating.....	-	75	75	75	-	-	75
Total.....	-	525	525	1,075	1,000	-	75
Select Board							
Salaries.....	-	28,553	28,553	31,653	26,483	-	5,170
Operating.....	16,998	143,000	159,998	171,998	141,788	1,524	28,686
Total.....	16,998	171,553	188,551	203,651	168,271	1,524	33,856
Town Manager							
Salaries.....	-	488,198	488,198	488,198	479,628	-	8,570
Operating.....	801	103,372	104,173	134,172	114,151	-	20,021
Capital.....	775,913	-	775,913	901,956	740,292	161,664	-
Total.....	776,714	591,570	1,368,284	1,524,326	1,334,071	161,664	28,591
Finance Committee							
Salaries.....	-	2,515	2,515	2,515	2,515	-	-
Operating.....	-	689	689	689	352	-	337
Total.....	-	3,204	3,204	3,204	2,867	-	337
Reserve Fund.....							
	-	75,000	75,000	40,379	-	-	40,379
Town Counsel							
Operating.....	2,875	150,000	152,875	152,875	122,978	-	29,897
Administrative Services							
Salaries.....	-	105,668	105,668	105,668	105,668	-	-
Operating.....	2,963	29,192	32,155	52,155	50,997	-	1,158
Capital.....	137,407	-	137,407	137,407	-	137,407	-
Total.....	140,370	134,860	275,230	295,230	156,665	137,407	1,158
Town Clerk							
Salaries.....	-	276,707	276,707	276,707	264,241	-	12,466
Operating.....	940	23,446	24,386	23,919	19,047	1,065	3,807
Capital.....	550	-	550	550	-	550	-
Total.....	1,490	300,153	301,643	301,176	283,288	1,615	16,273
Elections							
Salaries.....	-	96,100	96,100	96,100	58,285	-	37,815
Operating.....	5,150	42,550	47,700	48,167	33,031	921	14,215
Capital.....	-	8,200	8,200	8,200	-	-	8,200
Total.....	5,150	146,850	152,000	152,467	91,316	921	60,230
Board of Registrars							
Salaries.....	-	2,850	2,850	2,850	2,850	-	-
Operating.....	-	700	700	700	614	-	86
Total.....	-	3,550	3,550	3,550	3,464	-	86
Computer Services							
Salaries.....	-	170,989	170,989	170,989	118,112	-	52,877
Operating.....	3,303	166,366	169,669	237,978	191,426	43,204	3,348
Total.....	3,303	337,355	340,658	408,967	309,538	43,204	56,225
Total General Government.....	946,900	1,914,620	2,861,520	3,086,900	2,473,458	346,335	267,107
Finance							
Accounting							
Salaries.....	-	230,135	230,135	230,135	224,697	-	5,438
Operating.....	953	177,665	178,618	225,040	182,831	30,497	11,712
Capital.....	1,146	-	1,146	1,146	1,041	105	-
Total.....	2,099	407,800	409,899	456,321	408,569	30,602	17,150

(Continued)

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2023

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
Assessor							
Salaries.....	-	316,873	316,873	316,873	303,057	-	13,816
Operating.....	5,335	75,880	81,215	81,215	72,259	272	8,684
Capital.....	9,160	-	9,160	9,160	-	9,160	-
Total.....	14,495	392,753	407,248	407,248	375,316	9,432	22,500
Treasurer/Collector							
Salaries.....	-	355,934	355,934	355,934	352,363	-	3,571
Operating.....	5,645	71,291	76,936	76,936	59,604	1,488	15,844
Capital.....	35,968	-	35,968	3,968	-	-	3,968
Total.....	41,613	427,225	468,838	436,838	411,967	1,488	23,383
Total Finance.....	58,207	1,227,778	1,285,985	1,300,407	1,195,852	41,522	63,033
Community Services							
Veterans							
Salaries.....	-	113,113	113,113	113,113	93,477	-	19,636
Operating.....	31,785	388,720	420,505	420,505	220,797	23,336	176,372
Total.....	31,785	501,833	533,618	533,618	314,274	23,336	196,008
Community Events							
Operating.....	777	38,100	38,877	38,877	26,891	43	11,943
Total Community Services.....	32,562	539,933	572,495	572,495	341,165	23,379	207,951
Council on Aging							
Salaries.....	-	286,744	286,744	279,396	253,406	-	25,990
Operating.....	2,883	153,175	156,058	180,406	151,533	23,055	5,818
Total Council on Aging.....	2,883	439,919	442,802	459,802	404,939	23,055	31,808
Facilities							
Town Facilities and Grounds							
Salaries.....	-	293,014	293,014	293,014	292,917	-	97
Operating.....	71,309	226,993	298,302	328,302	275,041	17,552	35,709
Capital.....	423,575	-	423,575	423,575	289,713	133,862	-
Total.....	494,884	520,007	1,014,891	1,044,891	857,671	151,414	35,806
Town Hall							
Salaries.....	-	59,872	59,872	59,872	59,237	-	635
Operating.....	11,978	199,984	211,962	248,879	215,770	14,628	18,481
Total.....	11,978	259,856	271,834	308,751	275,007	14,628	19,116
Total Facilities.....	506,862	779,863	1,286,725	1,353,642	1,132,678	166,042	54,922
Library							
Salaries.....	-	1,079,537	1,079,537	1,079,537	1,073,722	-	5,815
Operating.....	2,348	394,121	396,469	403,571	391,858	8,110	3,603
Capital.....	25,201	75,000	100,201	100,201	82,739	17,462	-
Total Library.....	27,549	1,548,658	1,576,207	1,583,309	1,548,319	25,572	9,418
Planning and Development							
Planning (Community Development)							
Salaries.....	-	212,942	212,942	223,537	219,357	-	4,180
Operating.....	6,362	27,692	34,054	35,773	34,294	-	1,479
Capital.....	250	-	250	250	-	250	-
Total.....	6,612	240,634	247,246	259,560	253,651	250	5,659
Buildings							
Salaries.....	-	355,324	355,324	355,324	353,126	-	2,198
Operating.....	821	16,929	17,750	17,751	14,807	563	2,381
Total.....	821	372,253	373,074	373,075	367,933	563	4,579
Board of Health							
Salaries.....	-	277,724	277,724	302,366	300,180	-	2,186
Operating.....	7,604	22,688	30,292	30,292	24,937	-	5,355
Total.....	7,604	300,412	308,016	332,658	325,117	-	7,541
Total Planning and Development.....	15,037	913,299	928,336	965,293	946,701	813	17,779
Public Safety							
Police							
Salaries.....	-	7,100,493	7,100,493	7,462,571	7,377,067	-	85,504
Operating.....	60,458	826,360	886,818	968,477	881,556	47,541	39,380
Capital.....	124,090	624,117	748,207	752,205	532,062	207,988	12,155
Total.....	184,548	8,550,970	8,735,518	9,183,253	8,790,685	255,529	137,039
Fire							
Salaries.....	-	5,693,738	5,693,738	5,939,200	5,822,985	-	116,215
Operating.....	103,083	450,796	553,879	845,261	660,351	150,937	33,973
Capital.....	1,249,607	-	1,249,607	1,249,607	307,708	941,899	-
Total.....	1,352,690	6,144,534	7,497,224	8,034,068	6,791,044	1,092,836	150,188

(Continued)

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2023

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
Parking Clerk							
Salaries.....	-	4,000	4,000	4,000	4,000	-	-
Operating.....	-	1,200	1,200	1,200	144	-	1,056
Total.....	-	5,200	5,200	5,200	4,144	-	1,056
Northern Middlesex RECC assessment.....	-	490,809	490,809	490,809	-	-	490,809
Total Public Safety.....	1,537,238	15,191,513	16,728,751	17,713,330	15,585,873	1,348,365	779,092
Education							
Salaries.....	-	37,569,433	37,569,433	36,779,312	36,682,708	-	96,604
Operating.....	2,257,028	14,679,800	16,936,828	18,015,055	17,160,642	680,397	174,016
Capital.....	1,834,010	789,601	2,623,611	2,623,611	1,252,105	1,357,324	14,182
Health insurance.....	219,014	8,160,761	8,379,775	8,287,594	8,287,594	-	-
Retirement.....	-	1,727,370	1,727,370	1,727,370	1,727,370	-	-
Medicare.....	55,555	550,186	605,741	550,186	550,186	-	-
Unemployment.....	385	150,000	150,385	23,552	1,813	-	21,739
Insurance.....	-	454,961	454,961	454,961	454,961	-	-
Debt Principal.....	-	4,195,000	4,195,000	4,195,000	4,195,000	-	-
Debt Interest.....	-	2,408,450	2,408,450	2,408,450	2,408,450	-	-
Shawsheen Regional Vocational School.....	-	7,369,366	7,369,366	7,369,366	7,369,366	-	-
Essex North Shore Agricultural and Tech School.....	-	133,414	133,414	133,414	77,961	-	55,453
Total Education.....	4,365,992	78,188,342	82,554,334	82,567,871	80,168,156	2,037,721	361,994
Public Works							
DPW Administration							
Salaries.....	-	450,415	450,415	450,415	402,449	-	47,966
Operating.....	18,157	70,070	88,227	88,228	32,363	27,552	28,313
Capital.....	1,909,085	2,145,000	4,054,085	4,054,085	1,644,995	2,409,090	-
Total.....	1,927,242	2,665,485	4,592,727	4,592,728	2,079,807	2,436,642	76,279
DPW Engineering							
Salaries.....	-	189,693	189,693	189,693	133,952	-	55,741
Operating.....	10,241	9,568	19,809	769,808	750,175	9,426	10,207
Total.....	10,241	199,261	209,502	959,501	884,127	9,426	65,948
DPW Highway							
Salaries.....	-	916,246	916,246	1,072,861	934,073	-	138,788
Operating.....	148,804	381,065	529,869	529,869	367,457	88,617	73,795
Total.....	148,804	1,297,311	1,446,115	1,602,730	1,301,530	88,617	212,583
DPW Forestry							
Operating.....	39,548	117,200	156,748	156,748	110,941	-	45,807
DPW Fleet							
Salaries.....	-	220,051	220,051	220,051	218,980	-	1,071
Operating.....	45,751	456,831	502,582	502,582	421,837	19,241	61,504
Capital.....	-	75,000	75,000	75,000	-	75,000	-
Total.....	45,751	751,882	797,633	797,633	640,817	94,241	62,575
DPW Snow & Ice							
Salaries.....	-	95,000	95,000	155,000	152,840	-	2,160
Operating.....	19,440	161,000	180,440	720,440	493,407	35,683	191,350
Total.....	19,440	256,000	275,440	875,440	646,247	35,683	193,510
Street Lighting							
Operating.....	128,658	72,750	201,408	201,408	51,711	21,528	128,169
Solid Waste							
Operating.....	218,756	2,858,367	3,077,123	3,077,123	2,726,112	329,180	21,831
Capital.....	295,403	-	295,403	295,403	185,460	109,943	-
Total.....	514,159	2,858,367	3,372,526	3,372,526	2,911,572	439,123	21,831
Total Public Works.....	2,833,843	8,218,256	11,052,099	12,558,714	8,626,752	3,125,260	806,702
Pension Benefits.....	-	7,496,822	7,496,822	7,528,822	7,499,583	27,169	2,070
Group Insurance.....	385	4,640,843	4,641,228	4,641,228	4,324,549	-	316,679
Medicare Tax.....	-	266,681	266,681	341,681	301,467	-	40,214
Property and Liability Insurance.....	2,323	559,771	562,094	562,094	485,429	-	76,665
State and County Charges.....	-	1,837,823	1,837,823	1,837,823	1,762,985	-	74,838
Debt Service							
Debt Service Principal.....	-	2,390,000	2,390,000	1,961,180	1,145,000	-	816,180
Debt Service Interest.....	-	1,062,755	1,062,755	1,384,284	509,758	3,968	870,558
Total.....	-	3,452,755	3,452,755	3,345,464	1,654,758	3,968	1,686,738
TOTAL EXPENDITURES.....	10,329,781	127,216,876	137,546,657	140,418,875	128,452,664	7,169,201	4,797,010
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(10,329,781)	1,818,368	(8,511,413)	(9,123,255)	7,879,142	(7,169,201)	9,833,196

(Continued)

GENERAL FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
 BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2023

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
OTHER FINANCING SOURCES (USES):							
Proceeds from the sale of capital assets.....	-	-	-	-	113,000	-	113,000
Transfers in.....	-	-	-	2,730,411	3,583,325	-	852,914
Transfers out.....	-	(4,332,017)	(4,332,017)	(11,399,063)	(11,399,063)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	-	(4,332,017)	(4,332,017)	(8,668,652)	(7,702,738)	-	965,914
NET CHANGE IN FUND BALANCE.....	(10,329,781)	(2,513,649)	(12,843,430)	(17,791,907)	176,404	(7,169,201)	10,799,110
BUDGETARY FUND BALANCE, Beginning of year.....	-	25,577,125	25,577,125	25,577,125	25,577,125	-	-
BUDGETARY FUND BALANCE, End of year.....	\$ (10,329,781)	\$ 23,063,476	\$ 12,733,695	\$ 7,785,218	\$ 25,753,529	\$ (7,169,201)	\$ 10,799,110

See notes to required supplementary information.

(Concluded)

Pension Plan Schedules

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers' Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY
MIDDLESEX CONTRIBUTORY RETIREMENT SYSTEM**

Year	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2022.....	6.811%	\$ 115,583,007	\$ 25,701,352	449.72%	52.61%
December 31, 2021.....	7.411%	99,361,547	24,651,278	403.07%	61.14%
December 31, 2020.....	6.805%	104,198,258	24,269,942	429.33%	53.42%
December 31, 2019.....	6.720%	107,519,124	25,881,068	415.44%	49.45%
December 31, 2018.....	6.699%	104,461,551	22,741,155	459.35%	46.40%
December 31, 2017.....	6.906%	98,006,180	21,795,849	449.66%	49.27%
December 31, 2016.....	6.598%	93,491,923	20,571,433	454.47%	45.49%
December 31, 2015.....	6.612%	85,301,248	19,696,238	433.08%	46.13%
December 31, 2014.....	6.748%	81,064,434	18,938,690	428.04%	47.65%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

SCHEDULE OF THE TOWN'S CONTRIBUTIONS
MIDDLESEX CONTRIBUTORY RETIREMENT SYSTEM

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2023.....	\$ 9,788,110	\$ (9,792,941)	\$ (4,831)	\$ 26,215,379	37.36%
June 30, 2022.....	9,177,392	(9,177,392)	-	25,144,304	36.50%
June 30, 2021.....	8,797,968	(8,807,233)	(9,265)	24,755,341	35.58%
June 30, 2020.....	8,545,236	(8,553,198)	(7,962)	26,398,689	32.40%
June 30, 2019.....	7,971,708	(7,972,598)	(890)	23,195,978	34.36%
June 30, 2018.....	7,504,649	(7,504,649)	-	22,231,766	33.76%
June 30, 2017.....	6,933,838	(6,933,838)	-	20,982,862	33.05%
June 30, 2016.....	6,586,336	(6,586,336)	-	20,090,163	32.78%
June 30, 2015.....	6,304,010	(6,304,010)	-	19,317,464	32.63%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE SPECIAL FUNDING AMOUNTS
OF THE NET PENSION LIABILITY
MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM**

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

Year	Commonwealth's 100% Share of the Associated Net Pension Liability	Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2023.....	\$ 87,767,755	\$ 7,219,754	57.75%
2022.....	80,506,265	6,460,293	62.03%
2021.....	100,242,535	12,381,389	50.67%
2020.....	89,796,305	10,889,361	53.95%
2019.....	85,614,939	8,675,834	54.84%
2018.....	80,314,326	8,382,640	54.25%
2017.....	80,992,323	8,261,748	52.73%
2016.....	71,879,600	3,587,027	55.38%
2015.....	55,302,785	3,261,000	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

Other Postemployment Benefits Plan Schedules

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on the Plan's net other postemployment benefit liability and related ratios.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF CHANGES IN THE
TOWN'S NET OPEB LIABILITY AND RELATED RATIOS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020
Total OPEB Liability				
Service Cost.....	\$ 1,491,263	\$ 1,558,371	\$ 1,569,500	\$ 1,624,430
Interest.....	6,069,625	6,343,332	5,357,166	5,587,670
Changes of benefit terms.....	-	(1,872,821)	-	-
Differences between expected and actual experience...	-	(16,038,724)	-	(957,103)
Changes of assumptions.....	-	412,590	-	4,449,161
Benefit payments.....	<u>(4,437,801)</u>	<u>(3,502,405)</u>	<u>(3,625,325)</u>	<u>(3,891,220)</u>
Net change in total OPEB liability.....	3,123,087	(13,099,657)	3,301,341	6,812,938
Total OPEB liability - beginning.....	<u>81,615,850</u>	<u>84,738,937</u>	<u>71,639,280</u>	<u>74,940,621</u>
Total OPEB liability - ending (a).....	<u>\$ 84,738,937</u>	<u>\$ 71,639,280</u>	<u>\$ 74,940,621</u>	<u>\$ 81,753,559</u>
Plan fiduciary net position				
Employer contributions.....	\$ 350,000	\$ 852,732	\$ 852,732	\$ 858,932
Employer contributions for OPEB payments.....	4,437,801	3,502,405	3,625,325	3,891,220
Net investment income.....	162,913	217,163	216,377	98,136
Benefit payments.....	<u>(4,437,801)</u>	<u>(3,502,405)</u>	<u>(3,625,325)</u>	<u>(3,891,220)</u>
Net change in plan fiduciary net position.....	512,913	1,069,895	1,069,109	957,068
Plan fiduciary net position - beginning of year.....	<u>1,106,230</u>	<u>1,619,143</u>	<u>2,689,038</u>	<u>3,758,147</u>
Plan fiduciary net position - end of year (b).....	<u>\$ 1,619,143</u>	<u>\$ 2,689,038</u>	<u>\$ 3,758,147</u>	<u>\$ 4,715,215</u>
Net OPEB liability - ending (a)-(b).....	<u>\$ 83,119,794</u>	<u>\$ 68,950,242</u>	<u>\$ 71,182,474</u>	<u>\$ 77,038,344</u>
Plan fiduciary net position as a percentage of the total OPEB liability.....	1.91%	3.75%	5.01%	5.77%
Covered-employee payroll.....	\$ 45,926,768	\$ 47,438,780	\$ 49,099,137	\$ 50,721,092
Net OPEB liability as a percentage of covered-employee payroll.....	180.98%	145.35%	144.98%	151.89%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

	June 30, 2021	June 30, 2022	June 30, 2023
\$	1,616,778	\$ 2,626,015	\$ 2,485,763
	6,083,829	6,340,167	7,386,003
	-	-	-
	(746,577)	2,820,347	-
	-	27,304,402	1,533,798
	<u>(4,249,310)</u>	<u>(5,191,328)</u>	<u>(5,417,306)</u>
	2,704,720	33,899,603	5,988,258
	<u>81,753,559</u>	<u>84,458,279</u>	<u>118,357,882</u>
\$	<u>84,458,279</u>	<u>\$ 118,357,882</u>	<u>\$ 124,346,140</u>
\$	858,932	\$ 858,932	\$ 858,932
	4,249,310	5,191,328	5,417,306
	1,638,905	(320,014)	519,091
	<u>(4,249,310)</u>	<u>(5,191,328)</u>	<u>(5,417,306)</u>
	2,497,837	538,918	1,378,023
	<u>4,715,215</u>	<u>7,213,052</u>	<u>7,751,970</u>
\$	<u>7,213,052</u>	<u>\$ 7,751,970</u>	<u>\$ 9,129,993</u>
\$	<u>77,245,227</u>	<u>\$ 110,605,912</u>	<u>\$ 115,216,147</u>
	8.54%	6.55%	7.34%
\$	52,496,330	\$ 52,911,879	\$ 54,499,235
	147.14%	209.04%	211.41%

**SCHEDULE OF THE TOWN'S CONTRIBUTIONS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2023.....	\$ 8,239,248	\$ (6,276,238)	\$ 1,963,010	\$ 54,499,235	11.52%
June 30, 2022.....	8,206,850	(6,050,260)	2,156,590	52,911,879	11.43%
June 30, 2021.....	5,746,168	(5,108,242)	637,926	52,496,330	9.73%
June 30, 2020.....	5,060,456	(4,750,152)	310,304	50,721,092	9.37%
June 30, 2019.....	4,478,074	(4,478,057)	17	49,099,137	9.12%
June 30, 2018.....	4,355,137	(4,355,137)	-	47,438,780	9.18%
June 30, 2017.....	4,787,801	(4,787,801)	-	45,926,768	10.42%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

SCHEDULE OF INVESTMENT RETURNS
OTHER POSTEMPLOYMENT BENEFIT PLAN

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
June 30, 2023.....	6.08%
June 30, 2022.....	-4.00%
June 30, 2021.....	29.40%
June 30, 2020.....	1.92%
June 30, 2019.....	6.24%
June 30, 2018.....	19.20%
June 30, 2017.....	13.17%

The annual money-weighted rate of return has been calculated by the Pension Reserves Investment Management Board (PRIM).

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

1. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is reviewed by the Finance Committee (Committee). The Committee presents the annual budget to the open Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers less than \$1,500 within budget classifications require department and Town Manager approval while changes greater than \$1,500 require the additional approval of the Finance Committee. Increases or decreases between budget classifications subsequent to the approval of the annual budget requires majority vote at a Special Town Meeting.

The majority of appropriations are non-continuing and lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year’s original budget.

Generally, expenditures may not exceed the legal level of spending (salaries, operating and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by majority vote at a Special Town Meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2023 approved budget, including amounts carried forward from the prior year, authorized approximately \$141.9 million in appropriations and other amounts to be raised. There was an approximately \$9.9 million increase from the initial budget to the final amended budget.

The Town Accountant’s Office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

2. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2023, is as follows:

Net change in fund balance - budgetary basis.....	\$ 176,404
<u>Perspective differences:</u>	
Activity of the stabilization fund recorded in the general fund for GAAP.....	4,828,441
<u>Basis of accounting differences:</u>	
Net change in recording tax refunds payable.....	(140,118)
Net change in recording 60 day receipts.....	(145,699)
Recognition of revenue for on-behalf payments.....	7,219,754
Recognition of expenditures for on-behalf payments.....	<u>(7,219,754)</u>
Net change in fund balance - GAAP basis.....	<u>\$ 4,719,028</u>

NOTE B – PENSION PLANA. Schedule of the Town’s Proportionate Share of the Net Pension Liability

The Schedule of the Town’s Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered employee payroll.

B. Schedule of the Town’s Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member’s retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system’s funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the “total appropriation”. The pension fund appropriation is allocated to the Town based on actuarial valuation results. In addition, the Town may contribute more than the amount required.

C. Schedule of the Special Funding Amounts of the Net Pension Liability

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth’s 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan’s fiduciary net position as a percentage of the total liability.

D. Changes in Assumptions:

None.

E. Changes in Plan Provisions:

None.

NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single employer defined benefit healthcare plan (“the Other Post Employment Benefit Plan”). The plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Town’s health insurance plan, which covers both active and retired members, including teachers.

The Other Postemployment Benefit PlanA. Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town’s Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan’s total OPEB liability, changes in the Plan’s net position, and

ending net OPEB liability. It also demonstrates the Plan’s net position as a percentage of the total liability and the Plan’s net other postemployment benefit liability as a percentage of covered-employee payroll.

B. Schedule of the Town’s Contributions

The Schedule of the Town’s Contributions includes the Town’s annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered-employee payroll. Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are as follows:

Valuation date.....	July 1, 2022
Actuarial cost method.....	Individual Entry Age Normal.
Investment rate of return/ Discount rate.....	6.16% per annum (previously 6.25%).
Municipal bond rate.....	4.13% as of June 30, 2023 (source: S&P Municipal Bond 20-Year High Grade Index – SAPIHG).
Inflation.....	2.50% as of June 30, 2023, and for future periods.
Salary increases.....	3.00% annually as of June 30, 2023, and for future periods.
Pre-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females.
Post-Retirement Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.
Disabled Mortality.....	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.

C. Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

D. Changes in Assumptions

- The discount rate has changed from 6.25% to 6.16%.

E. Changes in Plan Provisions

None.

Combining Statements

The combining statements provide a more detailed view of the “Basic Financial Statements” presented in the preceding subsection.

Combining statements are presented when there is more than one fund of a given type.

Nonmajor Governmental Funds

Special Revenue Funds:

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Town Grant Funds – accounts for non-school related grant funds received from state and federal governments which are designated for specific purposes.

Town Revolving Funds – accounts for non-school related activity of revolving funds established in accordance with MGL Chapter 44, Section 53E ½.

Town Gift Funds – accounts for gifts received from various sources to be used for the benefit of the Town.

Town Receipts Reserved – accounts for sale of real estate.

Town Other Funds – accounts for the Town's miscellaneous funds.

Town Special Articles – accounts for funds related to the Town's tri-annual revaluation.

School Grant Funds – accounts for educational programs specifically financed by grants and other restricted revenues.

School Revolving Funds – accounts for school department's revolving funds established in accordance with MGL Chapter 40, Section 53E ½ and Chapter 71.

School Gift Funds – accounts for gift received from various sources to be used for the benefit of the schools.

School Other Funds – accounts for the school's miscellaneous funds.

COVID-19 Grant Funds – accounts for the grant funds and expenditures incurred due to the COVID-19 pandemic.

Restricted Projects – accounts for contributions where both principal and investment earnings may be spent to support the government.

Highway Improvements – accounts for the funds received from the State Highway Department, which are used for the construction, reconstruction and improvement of roadways.

Community Preservation – accounts for the acquisition, creation, preservation, or rehabilitation of areas of open space, historic preservation, affordable housing and recreation.

Capital Projects Funds

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Town Capital Project Funds – accounts for the Town's miscellaneous capital projects.

Fire Station Construction – accounts for the renovation of the fire station.

Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

Foster Trust Fund – accounts for the beautification of the Foster School grounds.

Cemetery Perpetual Care – accounts for funds received to maintain the cemetery.

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NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET

JUNE 30, 2023

	Special Revenue Funds			
	Town Grant Funds	Town Revolving Funds	Town Gift Funds	Town Receipts Reserved
ASSETS				
Cash and cash equivalents.....	\$ 234,814	\$ 1,458,310	\$ 883,577	\$ 2,593
Investments.....	-	15,307	20,743	-
Receivables, net of uncollectibles:				
Tax liens.....	-	-	-	-
Community preservation fund surtax.....	-	-	-	-
Departmental and other.....	-	-	-	-
Intergovernmental - other.....	-	-	-	-
Community preservation state share.....	-	-	-	-
Restricted assets:				
Cash and cash equivalents.....	-	-	-	-
TOTAL ASSETS.....	\$ 234,814	\$ 1,473,617	\$ 904,320	\$ 2,593
LIABILITIES				
Warrants payable.....	\$ 29,703	\$ 5,638	\$ 452	\$ -
Accrued payroll.....	-	-	-	-
Due to other funds.....	-	-	-	-
Other liabilities.....	-	-	-	-
Unearned revenue.....	-	-	-	-
TOTAL LIABILITIES.....	29,703	5,638	452	-
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue.....	-	-	-	-
FUND BALANCES				
Nonspendable.....	-	-	-	-
Restricted.....	205,111	1,467,979	903,868	2,593
Unassigned.....	-	-	-	-
TOTAL FUND BALANCES.....	205,111	1,467,979	903,868	2,593
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 234,814	\$ 1,473,617	\$ 904,320	\$ 2,593

Special Revenue Funds

Town Other Funds	Town Special Articles	School Grant Funds	School Revolving Funds	School Gift Funds	School Other Funds	COVID-19 Grant Funds
\$ 62,413	\$ 911	\$ 2,127,934	\$ 2,347,549	\$ 29,965	\$ 195,751	\$ 2,161,776
34,714	-	-	-	4,371	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
356,347	-	-	-	-	-	-
-	-	385,617	-	-	-	-
-	-	-	-	-	-	-
<u>636,499</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 1,089,973</u>	<u>\$ 911</u>	<u>\$ 2,513,551</u>	<u>\$ 2,347,549</u>	<u>\$ 34,336</u>	<u>\$ 195,751</u>	<u>\$ 2,161,776</u>
\$ 25,148	\$ -	\$ 476,376	\$ 12,320	\$ -	\$ 289	\$ 288,644
-	-	101,032	19,686	-	-	41,346
-	-	-	-	-	-	-
638,087	-	-	-	-	640	-
-	-	-	-	-	-	1,831,786
<u>663,235</u>	<u>-</u>	<u>577,408</u>	<u>32,006</u>	<u>-</u>	<u>929</u>	<u>2,161,776</u>
<u>356,347</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	-	-	-	-
326,605	911	1,936,143	2,315,543	34,336	194,822	-
(256,214)	-	-	-	-	-	-
<u>70,391</u>	<u>911</u>	<u>1,936,143</u>	<u>2,315,543</u>	<u>34,336</u>	<u>194,822</u>	<u>-</u>
<u>\$ 1,089,973</u>	<u>\$ 911</u>	<u>\$ 2,513,551</u>	<u>\$ 2,347,549</u>	<u>\$ 34,336</u>	<u>\$ 195,751</u>	<u>\$ 2,161,776</u>

(Continued)

NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET

JUNE 30, 2023

	Special Revenue Funds			
	Restricted Projects	Highway Improvements	Community Preservation	Subtotal
ASSETS				
Cash and cash equivalents.....	\$ 936,151	\$ -	\$ 1,387,030	\$ 11,828,774
Investments.....	5,733,966	-	4,458,915	10,268,016
Receivables, net of uncollectibles:				
Tax liens.....	-	-	7,537	7,537
Community preservation fund surtax.....	-	-	7,085	7,085
Departmental and other.....	-	-	-	356,347
Intergovernmental - other.....	-	1,175,092	-	1,560,709
Community preservation state share.....	-	-	246,300	246,300
Restricted assets:				
Cash and cash equivalents.....	-	-	-	636,499
TOTAL ASSETS.....	\$ 6,670,117	\$ 1,175,092	\$ 6,106,867	\$ 24,911,267
LIABILITIES				
Warrants payable.....	\$ 5,687	\$ 288,198	\$ -	\$ 1,132,455
Accrued payroll.....	-	-	-	162,064
Due to other funds.....	-	107,999	-	107,999
Other liabilities.....	-	-	-	638,727
Unearned revenue.....	-	-	-	1,831,786
TOTAL LIABILITIES.....	5,687	396,197	-	3,873,031
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue.....	-	703,895	260,922	1,321,164
FUND BALANCES				
Nonspendable.....	-	-	-	-
Restricted.....	6,664,430	75,000	5,845,945	19,973,286
Unassigned.....	-	-	-	(256,214)
TOTAL FUND BALANCES.....	6,664,430	75,000	5,845,945	19,717,072
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 6,670,117	\$ 1,175,092	\$ 6,106,867	\$ 24,911,267

Capital Project Funds			Permanent Funds			Total Nonmajor Governmental Funds
Town Capital Projects	Fire Station Construction	Subtotal	Foster Trust Fund	Cemetery Perpetual Care	Subtotal	
\$ 2,311,770	\$ 663,138	\$ 2,974,908	\$ 4,376	\$ 4,071	\$ 8,447	\$ 14,812,129
-	-	-	26,937	25,055	51,992	10,320,008
-	-	-	-	-	-	7,537
-	-	-	-	-	-	7,085
-	-	-	-	-	-	356,347
-	-	-	-	-	-	1,560,709
-	-	-	-	-	-	246,300
-	-	-	-	-	-	636,499
<u>\$ 2,311,770</u>	<u>\$ 663,138</u>	<u>\$ 2,974,908</u>	<u>\$ 31,313</u>	<u>\$ 29,126</u>	<u>\$ 60,439</u>	<u>\$ 27,946,614</u>
\$ 3,200	\$ -	\$ 3,200	\$ -	\$ -	\$ -	\$ 1,135,655
-	-	-	-	-	-	162,064
-	-	-	-	-	-	107,999
-	-	-	-	-	-	638,727
-	-	-	-	-	-	1,831,786
<u>3,200</u>	<u>-</u>	<u>3,200</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,876,231</u>
-	-	-	-	-	-	1,321,164
-	-	-	-	27,949	27,949	27,949
2,787,142	663,138	3,450,280	31,313	1,177	32,490	23,456,056
(478,572)	-	(478,572)	-	-	-	(734,786)
<u>2,308,570</u>	<u>663,138</u>	<u>2,971,708</u>	<u>31,313</u>	<u>29,126</u>	<u>60,439</u>	<u>22,749,219</u>
<u>\$ 2,311,770</u>	<u>\$ 663,138</u>	<u>\$ 2,974,908</u>	<u>\$ 31,313</u>	<u>\$ 29,126</u>	<u>\$ 60,439</u>	<u>\$ 27,946,614</u>

(Concluded)

NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2023

	Special Revenue Funds				
	Town Grant Funds	Town Revolving Funds	Town Gift Funds	Town Receipts Reserved	Town Other Funds
REVENUES:					
Charges for services.....	\$ -	\$ -	\$ -	\$ -	\$ -
Fees and rentals.....	-	82,191	-	-	57,333
Payments in lieu of taxes.....	-	42,570	-	-	-
Intergovernmental - other.....	2,383,599	30,907	-	-	1,300
Departmental and other.....	44,556	867,610	12,493	-	1,455,995
Community preservation taxes.....	-	-	-	-	-
Community preservation state match.....	-	-	-	-	-
Contributions and donations.....	-	-	950	-	1,625
Investment income.....	-	655	756	-	-
TOTAL REVENUES.....	2,428,155	1,023,933	14,199	-	1,516,253
EXPENDITURES:					
Current:					
General government.....	-	87,341	45,848	-	25,777
Finance.....	-	22,578	-	-	-
Planning and development.....	-	79,191	-	-	9,584
Facilities.....	-	15,303	-	-	-
Public safety.....	1,535,125	18,686	4,149	-	1,442,533
Education.....	-	-	-	-	-
Public works.....	717,126	7,869	-	-	-
Council on aging.....	173,757	151,494	-	-	-
Culture and recreation.....	-	15,040	-	-	-
Library.....	54,900	-	4,062	-	-
Debt service:					
Principal.....	-	-	-	-	-
Interest.....	-	-	-	-	-
TOTAL EXPENDITURES.....	2,480,908	397,502	54,059	-	1,477,894
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(52,753)	626,431	(39,860)	-	38,359
OTHER FINANCING SOURCES (USES):					
Transfers in.....	-	-	-	-	-
Transfers out.....	-	(258,628)	-	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	-	(258,628)	-	-	-
NET CHANGE IN FUND BALANCES.....	(52,753)	367,803	(39,860)	-	38,359
FUND BALANCES AT BEGINNING OF YEAR.....	257,864	1,100,176	943,728	2,593	32,032
FUND BALANCES AT END OF YEAR.....	\$ 205,111	\$ 1,467,979	\$ 903,868	\$ 2,593	\$ 70,391

Special Revenue Funds					
Town Special Articles	School Grant Funds	School Revolving Funds	School Gift Funds	School Other Funds	COVID-19 Grant Funds
\$ -	\$ -	\$ 115,543	\$ -	\$ -	\$ -
-	-	551,181	-	-	-
-	-	-	-	-	-
-	4,434,242	2,075,562	-	-	7,257,491
-	-	430,389	4,709	287,359	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	205	-	-
-	4,434,242	3,172,675	4,914	287,359	7,257,491
-	-	-	-	-	4,237
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	4,858,718	2,905,298	16,840	261,626	968,736
-	-	-	-	-	5,690,232
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	4,858,718	2,905,298	16,840	261,626	6,663,205
-	(424,476)	267,377	(11,926)	25,733	594,286
-	-	-	-	-	-
-	-	-	-	-	(594,286)
-	-	-	-	-	(594,286)
-	(424,476)	267,377	(11,926)	25,733	-
911	2,360,619	2,048,166	46,262	169,089	-
\$ 911	\$ 1,936,143	\$ 2,315,543	\$ 34,336	\$ 194,822	\$ -

(Continued)

NONMAJOR GOVERNMENTAL FUNDS
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 YEAR ENDED JUNE 30, 2023

	Special Revenue Funds			
	Restricted Projects	Highway Improvements	Community Preservation	Subtotal
REVENUES:				
Charges for services.....	\$ -	\$ -	\$ -	\$ 115,543
Fees and rentals.....	-	-	-	690,705
Payments in lieu of taxes.....	-	-	-	42,570
Intergovernmental - other.....	-	1,485,817	-	17,668,918
Departmental and other.....	1,014,228	-	-	4,117,339
Community preservation taxes.....	-	-	1,232,500	1,232,500
Community preservation state match.....	-	-	436,415	436,415
Contributions and donations.....	13,881	-	-	16,456
Investment income.....	250,523	-	173,866	426,005
TOTAL REVENUES.....	1,278,632	1,485,817	1,842,781	24,746,451
EXPENDITURES:				
Current:				
General government.....	-	-	-	163,203
Finance.....	695	-	-	23,273
Planning and development.....	100,360	-	4,350	193,485
Facilities.....	-	-	-	15,303
Public safety.....	-	-	-	3,000,493
Education.....	-	-	-	9,011,218
Public works.....	-	1,485,817	-	7,901,044
Council on aging.....	-	-	-	325,251
Culture and recreation.....	9,372	-	-	24,412
Library.....	-	-	-	58,962
Debt service:				
Principal.....	-	-	230,000	230,000
Interest.....	-	-	98,900	98,900
TOTAL EXPENDITURES.....	110,427	1,485,817	333,250	21,045,544
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	1,168,205	-	1,509,531	3,700,907
OTHER FINANCING SOURCES (USES):				
Transfers in.....	-	-	591,738	591,738
Transfers out.....	-	-	(25,000)	(877,914)
TOTAL OTHER FINANCING SOURCES (USES).....	-	-	566,738	(286,176)
NET CHANGE IN FUND BALANCES.....	1,168,205	-	2,076,269	3,414,731
FUND BALANCES AT BEGINNING OF YEAR.....	5,496,225	75,000	3,769,676	16,302,341
FUND BALANCES AT END OF YEAR.....	\$ 6,664,430	\$ 75,000	\$ 5,845,945	\$ 19,717,072

Capital Project Funds			Permanent Funds			Total Nonmajor Governmental Funds
Town Capital Projects	Fire Station Construction	Subtotal	Foster Trust Fund	Cemetery Perpetual Care	Subtotal	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 115,543
-	-	-	-	-	-	690,705
-	-	-	-	-	-	42,570
426,269	-	426,269	-	-	-	18,095,187
-	-	-	-	-	-	4,117,339
-	-	-	-	-	-	1,232,500
-	-	-	-	-	-	436,415
-	-	-	-	-	-	16,456
-	-	-	1,265	1,177	2,442	428,447
<u>426,269</u>	<u>-</u>	<u>426,269</u>	<u>1,265</u>	<u>1,177</u>	<u>2,442</u>	<u>25,175,162</u>
52,830	-	52,830	-	-	-	216,033
-	-	-	-	-	-	23,273
264,078	-	264,078	-	-	-	457,563
-	-	-	-	-	-	15,303
-	264,831	264,831	-	-	-	3,265,324
-	-	-	-	-	-	9,011,218
-	-	-	-	-	-	7,901,044
-	-	-	-	-	-	325,251
-	-	-	-	-	-	24,412
-	-	-	-	-	-	58,962
-	-	-	-	-	-	230,000
-	-	-	-	-	-	98,900
<u>316,908</u>	<u>264,831</u>	<u>581,739</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>21,627,283</u>
<u>109,361</u>	<u>(264,831)</u>	<u>(155,470)</u>	<u>1,265</u>	<u>1,177</u>	<u>2,442</u>	<u>3,547,879</u>
25,000	-	25,000	-	-	-	616,738
(591,738)	-	(591,738)	-	-	-	(1,469,652)
<u>(566,738)</u>	<u>-</u>	<u>(566,738)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(852,914)</u>
(457,377)	(264,831)	(722,208)	1,265	1,177	2,442	2,694,965
<u>2,765,947</u>	<u>927,969</u>	<u>3,693,916</u>	<u>30,048</u>	<u>27,949</u>	<u>57,997</u>	<u>20,054,254</u>
\$ <u>2,308,570</u>	\$ <u>663,138</u>	\$ <u>2,971,708</u>	\$ <u>31,313</u>	\$ <u>29,126</u>	\$ <u>60,439</u>	\$ <u>22,749,219</u>

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Statistical Section

Statistical tables differ from financial statements since they usually cover more than one year and may present nonaccounting data. The following tables reflect social and economic data, financial trends, and fiscal capacity.



Tewksbury Public Library: Spring Bloom

Statistical Section

Statistical Section

This part of the Town of Tewksbury's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

Financial Trends

- These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

Revenue Capacity

- These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

Debt Capacity

- These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

Demographic and Economic Information

- These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

Operating Information

- These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Net Position By Component

Last Ten Years

	2014 (1)	2015	2016	2017 (2)	2018	2019	2020 (3)	2021	2022	2023
Governmental activities										
Net investment in capital assets.....	\$ 88,912,235	\$ 89,899,657	\$ 94,888,774	\$ 91,836,813	\$ 93,289,600	\$ 29,108,177	\$ 36,186,956	\$ 82,512,242	\$ 133,530,837	\$ 156,550,047
Restricted.....	545,338	1,102,514	2,352,226	4,013,854	4,524,554	4,759,713	5,992,390	6,722,604	7,850,479	9,246,764
Unrestricted.....	<u>(94,066,364)</u>	<u>(99,350,432)</u>	<u>(103,309,822)</u>	<u>(128,307,967)</u>	<u>(126,319,955)</u>	<u>(54,012,822)</u>	<u>(53,704,350)</u>	<u>(73,831,287)</u>	<u>(111,196,450)</u>	<u>(126,399,600)</u>
Total governmental activities net position.....	<u>\$ (4,608,791)</u>	<u>\$ (8,348,261)</u>	<u>\$ (6,068,822)</u>	<u>\$ (32,457,300)</u>	<u>\$ (28,505,801)</u>	<u>\$ (20,144,932)</u>	<u>\$ (11,525,004)</u>	<u>\$ 15,403,559</u>	<u>\$ 30,184,866</u>	<u>\$ 39,397,211</u>
Business-type activities										
Net investment in capital assets.....	\$ 53,635,516	\$ 54,721,517	\$ 42,398,297	\$ 53,456,070	\$ 67,979,278	\$ 72,774,097	\$ 75,377,950	\$ 79,888,475	\$ 79,224,311	\$ 83,345,417
Unrestricted.....	<u>5,880,822</u>	<u>7,672,197</u>	<u>21,530,415</u>	<u>18,584,941</u>	<u>9,777,089</u>	<u>10,873,976</u>	<u>12,579,934</u>	<u>13,865,587</u>	<u>18,336,150</u>	<u>20,039,873</u>
Total business-type activities net position.....	<u>\$ 59,516,338</u>	<u>\$ 62,393,714</u>	<u>\$ 63,928,712</u>	<u>\$ 72,041,011</u>	<u>\$ 77,756,367</u>	<u>\$ 83,648,073</u>	<u>\$ 87,957,884</u>	<u>\$ 93,754,062</u>	<u>\$ 97,560,461</u>	<u>\$ 103,385,290</u>
Primary government										
Net investment in capital assets.....	\$ 142,547,751	\$ 144,621,174	\$ 137,287,071	\$ 145,292,883	\$ 161,268,878	\$ 101,882,274	\$ 111,564,906	\$ 162,400,717	\$ 212,755,148	\$ 239,895,464
Restricted.....	545,338	1,102,514	2,352,226	4,013,854	4,524,554	4,759,713	5,992,390	6,722,604	7,850,479	9,246,764
Unrestricted.....	<u>(88,185,542)</u>	<u>(91,678,235)</u>	<u>(81,779,407)</u>	<u>(109,723,026)</u>	<u>(116,542,866)</u>	<u>(43,138,846)</u>	<u>(41,124,416)</u>	<u>(59,965,700)</u>	<u>(92,860,300)</u>	<u>(106,359,727)</u>
Total primary government net position.....	<u>\$ 54,907,547</u>	<u>\$ 54,045,453</u>	<u>\$ 57,859,890</u>	<u>\$ 39,583,711</u>	<u>\$ 49,250,566</u>	<u>\$ 63,503,141</u>	<u>\$ 76,432,880</u>	<u>\$ 109,157,621</u>	<u>\$ 127,745,327</u>	<u>\$ 142,782,501</u>

- (1) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #68.
- (2) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #75.
- (3) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #84.

Changes in Net Position

Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses										
Governmental activities:										
General government.....	\$ 2,523,356	\$ 2,805,207	\$ 2,843,809	\$ 2,998,138	\$ 3,019,880	\$ 2,995,032	\$ 3,534,555	\$ 3,703,357	\$ 3,310,696	\$ 3,525,533
Finance.....	1,116,426	1,080,446	1,303,078	1,373,795	1,383,757	1,372,371	1,619,589	1,438,945	1,292,841	1,708,843
Planning and development.....	1,462,273	1,399,454	1,362,354	1,436,288	1,446,703	1,434,800	1,693,263	1,238,299	1,065,739	1,683,886
Facilities.....	700,368	343,052	469,492	494,971	498,560	494,458	583,529	964,964	873,559	1,073,920
Public safety.....	17,784,099	18,353,664	18,431,851	19,432,129	19,573,040	19,411,998	30,558,426	22,832,777	25,078,247	26,452,353
Education.....	77,960,818	74,627,031	76,449,490	82,169,380	85,593,093	88,573,832	90,004,088	93,218,803	99,569,618	107,650,972
Public works.....	3,407,151	4,404,370	3,313,598	4,794,987	4,777,302	5,240,277	5,598,053	5,178,149	4,569,026	5,467,166
Sanitation.....	2,043,081	2,145,403	3,518,683	2,460,681	2,511,282	2,609,539	2,760,846	2,510,872	2,367,004	2,794,424
Council on aging.....	375,776	373,625	375,150	395,509	398,377	395,100	466,272	524,302	602,862	881,945
Community services.....	413,470	433,331	419,108	441,853	445,057	441,395	520,908	470,205	461,581	497,900
Culture and recreation.....	122,737	436,846	320,662	338,064	340,515	337,714	398,549	431,907	578,235	478,414
Library.....	1,303,423	1,379,453	1,376,032	1,450,708	1,461,228	1,449,205	1,710,264	1,791,980	1,648,958	2,119,670
Claims and judgments.....	-	-	-	43,947	-	-	-	-	-	-
Interest.....	1,325,918	1,450,931	1,255,482	1,623,606	1,574,116	1,606,333	2,924,086	2,605,633	2,131,630	1,942,368
Total government activities expenses.....	110,538,896	109,232,813	111,438,789	119,454,056	123,022,910	126,362,054	142,372,428	136,910,193	143,549,996	156,277,394
Business-type activities:										
Water.....	6,929,300	6,651,045	10,262,436	6,724,994	7,028,264	6,657,455	7,260,408	7,782,795	8,718,500	7,533,625
Sewer.....	8,861,633	8,226,021	9,053,636	7,892,714	6,997,314	7,171,991	7,043,980	7,063,597	6,819,252	7,148,451
Cable.....	-	-	-	-	14,848	558,121	443,193	261,805	370,479	316,784
Stormwater.....	-	-	-	-	-	-	-	474,220	676,329	397,554
Total business-type activities expenses.....	15,790,933	14,877,066	19,316,072	14,617,708	14,040,426	14,387,567	14,747,581	15,582,417	16,584,560	15,396,414
Total primary government expenses.....	\$ 126,329,829	\$ 124,109,879	\$ 130,754,861	\$ 134,071,764	\$ 137,063,336	\$ 140,749,621	\$ 157,120,009	\$ 152,492,610	\$ 160,134,556	\$ 171,673,808
Program Revenues										
Governmental activities:										
General government charges for services.....	\$ 865,167	\$ 1,300,976	\$ 2,112,871	\$ 1,661,539	\$ 1,903,215	\$ 1,173,116	\$ 1,415,041	\$ 1,117,536	\$ 937,230	\$ 966,584
Public safety charges for services.....	1,995,989	2,169,396	2,022,473	2,594,906	2,365,949	2,907,792	2,571,524	4,008,087	3,741,676	3,436,158
Education charges for services.....	2,815,341	3,082,983	3,235,908	2,907,938	2,975,281	2,988,190	1,311,133	259,193	1,268,916	1,389,181
Other charges for services.....	1,389,579	1,285,285	1,399,003	1,272,953	1,376,346	354,551	378,795	235,686	1,687,928	3,044,119
Education operating grants and contributions.....	21,017,098	18,468,358	20,451,206	24,981,016	25,659,907	26,980,817	28,544,882	31,119,340	27,971,660	28,362,966
Other operating grants and contributions.....	2,592,647	2,081,413	3,105,008	2,760,549	2,745,163	2,754,275	2,162,711	2,260,223	3,439,346	3,321,962
Education capital grants and contributions.....	-	-	-	-	-	-	2,535,755	15,584,775	8,730,531	653,800
Other capital grant and contributions.....	1,619,619	599,082	1,056,974	864,666	1,345,131	1,138,577	6,942,489	2,775,333	912,462	7,897,109
Total government activities program revenues.....	32,295,440	28,987,493	33,383,443	37,043,567	38,370,992	38,297,768	45,862,330	57,360,173	48,689,749	49,071,879
Business-type activities:										
Charges for services - Water.....	7,321,026	7,320,356	8,503,904	8,209,274	7,698,626	7,721,912	8,323,999	8,569,450	8,195,049	8,414,491
Charges for services - Sewer.....	6,245,405	6,377,730	7,802,274	6,738,663	7,097,401	6,919,446	6,797,763	6,867,050	6,857,444	6,937,172
Charges for services - Cable.....	-	-	-	766,556	685,279	651,858	635,784	612,305	636,152	564,330
Charges for services - Stormwater.....	-	-	-	-	-	-	-	1,507,086	1,210,351	1,206,957
Operating grants and contributions.....	121,605	114,227	106,623	94,481	-	-	8,985	-	193,283	652
Total business-type activities program revenues.....	13,688,036	13,812,313	16,412,801	15,808,974	15,481,306	15,293,216	15,766,531	17,555,891	17,092,279	17,123,602
Total primary government program revenues.....	\$ 45,983,476	\$ 42,799,806	\$ 49,796,244	\$ 52,852,541	\$ 53,852,298	\$ 53,590,984	\$ 61,628,861	\$ 74,916,064	\$ 65,782,028	\$ 66,195,481
Net (Expense)/Revenue										
Governmental activities.....	\$ (78,243,456)	\$ (80,245,320)	\$ (78,055,346)	\$ (82,410,489)	\$ (84,651,918)	\$ (88,064,286)	\$ (96,510,098)	\$ (79,550,020)	\$ (94,860,247)	\$ (107,205,515)
Business-type activities.....	(2,102,897)	(1,064,753)	(2,903,271)	1,191,266	1,440,880	905,649	1,018,950	1,973,474	507,719	1,727,188
Total primary government net expense.....	\$ (80,346,353)	\$ (81,310,073)	\$ (80,958,617)	\$ (81,219,223)	\$ (83,211,038)	\$ (87,158,637)	\$ (95,491,148)	\$ (77,576,546)	\$ (94,352,528)	\$ (105,478,327)

(Continued)

Changes in Net Position

Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Revenues and other Changes in Net Position										
Governmental activities:										
Real estate and personal property taxes, net of tax refunds payable.....	\$ 67,681,676	\$ 70,779,197	\$ 74,274,209	\$ 77,649,432	\$ 82,074,872	\$ 87,470,475	\$ 93,813,507	\$ 97,254,060	\$ 101,169,112	\$ 105,008,104
Tax liens.....	622,616	527,606	218,468	123,073	103,327	155,812	56,399	138,576	131,888	-
Motor vehicle and other excise taxes.....	4,234,179	4,299,314	4,683,874	4,948,396	5,085,164	5,347,833	5,244,840	5,233,247	5,053,012	5,187,301
Hotel/motel tax.....	841,798	1,014,019	1,099,717	1,072,823	1,145,575	1,479,458	957,376	657,734	956,263	1,013,621
Meals tax.....	573,001	526,124	581,319	633,000	637,882	677,732	648,381	504,819	725,821	815,540
Community preservation tax.....	1,179,308	1,026,380	1,028,977	983,816	1,038,065	964,110	1,059,100	1,320,210	1,184,254	1,079,089
Penalties and interest on taxes.....	461,018	453,238	423,983	446,955	423,150	336,372	314,626	426,296	354,458	364,848
Payments in lieu of taxes.....	30,147	30,545	38,187	30,179	30,173	232,554	22,176	85,276	31,107	111,708
Grants and contributions not restricted to specific programs.....	2,662,037	2,773,844	2,858,854	2,971,877	3,085,922	3,263,413	3,401,138	3,443,574	3,579,959	3,840,843
Unrestricted investment income (loss).....	290,609	218,881	409,540	162,183	220,707	1,090,113	2,399,735	1,054,760	(151,118)	2,440,823
Gain (loss) on sale of capital assets.....	-	-	-	(897,875)	1,341	-	-	-	184,237	113,000
Miscellaneous.....	-	-	184,550	-	-	-	-	-	-	-
Transfers.....	(3,488,779)	(4,116,918)	(4,337,916)	(4,411,617)	(4,204,696)	(4,592,717)	(3,134,363)	(3,639,969)	(3,577,439)	(3,557,017)
Total governmental activities.....	75,087,610	77,532,230	81,463,762	83,712,242	89,641,482	96,425,155	104,782,915	106,478,583	109,641,554	116,417,860
Business-type activities:										
Unrestricted investment income (loss).....	159	167	353	(10,658)	69,780	393,340	156,498	182,735	(278,759)	540,624
Transfers.....	3,488,779	4,116,918	4,437,916	4,411,617	4,204,696	4,592,717	3,134,363	3,639,969	3,577,439	3,557,017
Total business-type activities.....	3,488,938	4,117,085	4,438,269	4,400,959	4,274,476	4,986,057	3,290,861	3,822,704	3,298,680	4,097,641
Total primary government.....	\$ 78,576,548	\$ 81,649,315	\$ 85,902,031	\$ 88,113,201	\$ 93,915,958	\$ 101,411,212	\$ 108,073,776	\$ 110,301,287	\$ 112,940,234	\$ 120,515,501
Changes in Net Position										
Governmental activities.....	\$ (3,155,846)	\$ (2,713,090)	\$ 3,408,416	\$ 1,301,753	\$ 4,989,564	\$ 8,360,869	\$ 8,272,817	\$ 26,928,563	\$ 14,781,307	\$ 9,212,345
Business-type activities.....	1,386,041	3,052,332	1,534,998	5,592,225	5,715,356	5,891,706	4,309,811	5,796,178	3,806,399	5,824,829
Total primary government.....	\$ (1,769,805)	\$ 339,242	\$ 4,943,414	\$ 6,893,978	\$ 10,704,920	\$ 14,252,575	\$ 12,582,628	\$ 32,724,741	\$ 18,587,706	\$ 15,037,174

(Concluded)

Fund Balances, Governmental Funds

Last Ten Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020 (1)</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
General Fund										
Committed.....	\$ 1,669,334	\$ 1,229,283	\$ 1,909,908	\$ 2,454,643	\$ 5,453,082	\$ 4,923,027	\$ 5,550,661	\$ 6,059,319	\$ 7,096,319	\$ 5,561,704
Assigned.....	256,242	497,733	865,778	1,654,431	1,473,302	2,334,898	3,398,995	4,645,555	3,233,462	1,607,497
Unassigned.....	<u>9,521,671</u>	<u>9,082,696</u>	<u>9,337,770</u>	<u>11,882,623</u>	<u>10,705,275</u>	<u>13,397,780</u>	<u>17,293,584</u>	<u>20,409,176</u>	<u>25,902,285</u>	<u>33,781,893</u>
Total general fund.....	<u>\$ 11,447,247</u>	<u>\$ 10,809,712</u>	<u>\$ 12,113,456</u>	<u>\$ 15,991,697</u>	<u>\$ 17,631,659</u>	<u>\$ 20,655,705</u>	<u>\$ 26,243,240</u>	<u>\$ 31,114,050</u>	<u>\$ 36,232,066</u>	<u>\$ 40,951,094</u>
All Other Governmental Funds										
Nonspendable.....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 26,922	\$ 27,941	\$ 27,949
Restricted.....	10,708,407	12,415,214	11,605,046	11,961,146	30,061,010	89,414,816	90,695,699	68,381,527	27,106,280	23,456,056
Unassigned.....	<u>(2,796,600)</u>	<u>(512,442)</u>	<u>(166,991)</u>	<u>(95,923)</u>	<u>(292,271)</u>	<u>(186,193)</u>	<u>(1,155,911)</u>	<u>(609,981)</u>	<u>(1,168,725)</u>	<u>(4,312,602)</u>
Total all other governmental funds.....	<u>\$ 7,911,807</u>	<u>\$ 11,902,772</u>	<u>\$ 11,438,055</u>	<u>\$ 11,865,223</u>	<u>\$ 29,768,739</u>	<u>\$ 89,228,623</u>	<u>\$ 89,539,788</u>	<u>\$ 67,798,468</u>	<u>\$ 25,965,496</u>	<u>\$ 19,171,403</u>

(1) = Restricted fund balance in all other governmental funds has been revised to reflect the implementation of GASB Statement #84.

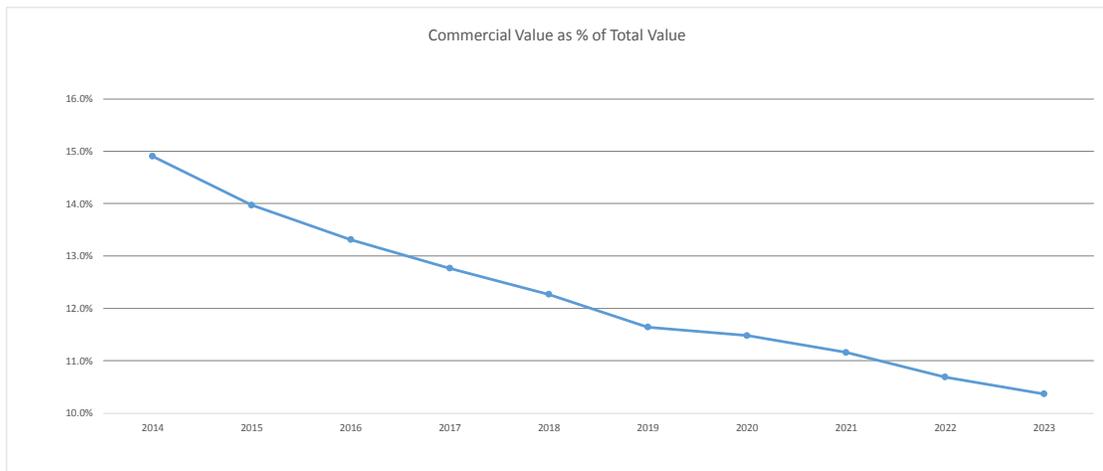
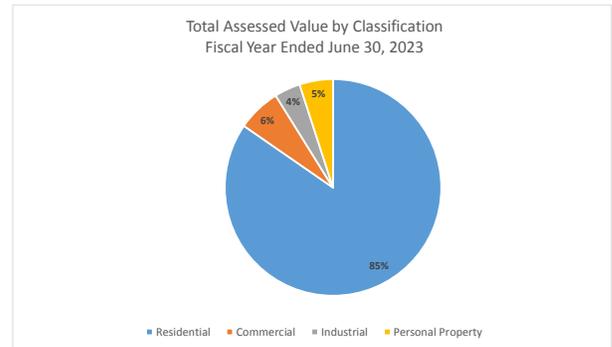
Changes in Fund Balances, Governmental Funds

	Last Ten Years									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Revenues:										
Real estate and personal property taxes,										
net of tax refunds.....	\$ 67,668,829	\$ 70,459,034	\$ 73,600,139	\$ 76,812,220	\$ 82,200,219	\$ 87,481,189	\$ 93,424,153	\$ 97,659,800	\$ 101,132,349	\$ 104,929,325
Tax liens.....	681,452	569,991	207,165	345,309	143,792	26,744	56,399	447	-	-
Motor vehicle and other excise taxes.....	4,240,655	4,312,857	4,636,617	5,027,531	5,100,757	5,316,425	5,028,215	5,343,682	4,962,502	5,013,350
Hotel/motel tax.....	841,798	1,014,019	1,099,717	1,072,823	1,145,575	1,479,458	957,376	657,734	956,263	1,013,621
Meals tax.....	573,001	526,124	581,319	633,000	637,882	677,732	648,381	504,819	725,821	815,540
Charges for services.....	1,707,142	2,044,467	2,004,331	2,223,727	2,302,979	2,439,807	2,442,848	1,550,960	1,861,473	2,053,012
Penalties and interest of taxes.....	461,018	453,238	423,983	446,955	302,728	336,372	314,626	426,296	354,458	364,848
Fees and rentals.....	3,002,258	2,877,273	3,181,686	2,710,756	2,762,334	2,844,406	1,423,714	955,770	1,602,363	1,298,181
Payments in lieu of taxes.....	30,147	30,211	38,187	30,179	7,997	232,554	22,176	85,276	31,107	111,708
License and permits.....	759,883	769,052	1,154,170	1,289,387	860,286	1,108,179	913,569	1,062,676	1,114,506	1,363,670
Fines and forfeitures.....	93,366	81,324	123,454	102,776	97,328	83,904	62,476	46,092	49,394	34,137
Intergovernmental - state aid.....	15,029,354	15,378,048	16,174,223	16,410,387	16,578,189	16,858,628	19,561,914	32,589,626	26,293,230	18,510,724
Intergovernmental - Teachers Retirement.....	9,303,823	3,261,000	3,385,000	8,261,748	8,382,640	8,675,834	10,889,361	12,381,389	6,460,293	7,219,754
Intergovernmental - other.....	7,357,165	5,251,736	7,129,450	6,931,545	5,030,672	6,886,669	13,872,993	9,437,475	10,601,930	18,095,187
Departmental and other.....	1,316,394	2,022,026	3,092,207	2,502,091	3,665,911	1,523,139	1,375,912	2,214,850	3,169,453	4,827,730
Community preservation taxes.....	711,160	738,356	806,496	849,144	893,595	954,624	1,040,205	1,094,314	1,134,161	1,232,500
Community preservation state match.....	359,940	223,142	222,642	163,811	144,470	168,205	226,651	299,882	477,970	436,415
Contributions and donations.....	204,127	8,882	5,500	91,050	535,628	714,787	361,647	10,993	19,601	16,456
Investment income (loss).....	290,609	224,299	364,868	155,389	227,012	847,513	2,251,620	758,109	(188,612)	2,294,432
Miscellaneous.....	-	29,352	-	-	-	-	-	-	-	-
Total Revenues.....	114,632,121	110,274,431	118,231,154	126,059,828	131,019,994	138,656,169	154,874,236	167,080,190	160,758,262	169,630,590
Expenditures:										
General government.....	1,194,088	1,387,687	1,572,369	1,533,907	1,724,588	1,515,829	2,009,080	2,493,542	2,363,338	2,080,097
Finance.....	1,116,426	1,080,446	1,089,955	1,110,429	1,137,412	1,136,241	1,117,845	1,086,658	1,180,885	1,219,125
Planning and development.....	1,289,314	1,219,143	1,229,793	1,365,944	1,005,697	1,081,959	1,001,605	990,939	938,104	1,187,146
Facilities.....	338,759	343,052	332,888	558,539	631,664	780,594	779,813	828,789	809,388	871,198
Public safety.....	10,879,857	11,372,596	11,861,626	12,898,043	13,662,116	13,114,855	20,434,834	17,480,093	17,487,527	17,652,815
Education.....	58,374,436	60,995,678	62,158,525	64,152,889	67,374,139	69,205,450	69,960,836	70,992,172	75,489,205	81,869,375
Public works.....	2,362,506	3,162,559	2,211,674	3,406,916	3,522,045	3,817,177	3,574,066	3,671,571	3,364,234	3,518,529
Sanitation.....	2,369,000	2,430,335	2,416,789	6,039,526	2,395,609	2,377,881	2,421,577	2,650,570	2,504,967	2,911,572
Council on aging.....	280,023	275,990	427,305	506,425	588,304	628,691	572,684	428,593	557,012	730,190
Community services.....	413,470	433,331	453,650	445,346	401,318	393,871	390,755	341,005	349,838	341,165
Culture and recreation.....	5,588	34,369	21,658	56,806	24,731	16,698	26,785	18,424	30,190	24,412
Library.....	961,277	989,416	1,055,308	1,091,234	1,311,790	1,325,663	1,262,528	1,404,134	1,510,852	1,532,281
Pension benefits.....	4,548,923	4,840,018	5,090,565	5,436,134	5,788,257	6,146,028	6,565,432	6,730,476	7,031,700	7,499,583
Pension benefits - Teachers Retirement.....	9,303,823	3,261,000	3,385,000	8,261,748	8,382,640	8,675,834	10,889,361	12,381,389	6,460,293	7,219,754
Property and liability insurance.....	263,696	326,776	271,644	261,799	334,612	257,202	330,950	405,837	429,292	485,429
Employee benefits.....	4,531,364	6,028,108	5,315,856	4,823,031	5,124,525	5,167,196	5,189,796	5,200,559	5,345,228	5,276,016
Claims and judgments.....	-	-	-	43,947	-	-	-	-	-	-
State and county charges.....	1,489,115	1,377,672	1,558,387	1,657,840	1,646,722	1,701,352	1,595,901	1,716,465	1,805,089	1,762,985
Capital outlay.....	6,433,009	6,494,162	8,077,684	3,175,933	3,389,620	8,827,631	7,685,071	42,027,496	57,195,047	23,367,858
Debt service:										
Principal.....	2,823,755	2,556,970	2,894,600	3,042,820	2,931,041	3,609,790	6,165,795	5,857,965	5,809,155	5,570,000
Interest.....	1,417,440	1,434,518	1,474,619	1,798,680	1,755,852	1,685,426	3,741,459	3,606,817	3,307,059	3,017,108
Total Expenditures.....	110,395,869	110,043,826	112,899,895	121,667,936	123,132,682	131,465,368	145,716,173	180,313,494	193,968,403	168,136,638
Excess (deficiency) of revenues over (under) expenditures.....	4,236,252	230,605	5,331,259	4,391,892	7,887,312	7,190,801	9,158,063	(13,233,304)	(33,210,141)	1,493,952
Other Financing Sources (Uses):										
Issuance of bonds.....	-	7,600,000	-	4,100,000	15,000,000	54,435,000	-	-	-	-
Issuance of refunding bonds.....	-	-	1,055,000	718,500	-	-	-	15,015,000	-	-
Premium from issuance of bonds and notes.....	-	378,099	-	354,005	959,482	5,575,846	-	-	-	-
Premium from issuance of refunding bonds.....	-	-	115,000	103,775	-	-	-	2,437,233	-	-
Payments to refunded bond escrow agent.....	-	-	(1,193,969)	(822,275)	-	-	-	(17,380,000)	-	-
Gain on sale of capital assets.....	-	-	-	-	1,341	-	-	-	197,624	113,000
Transfers in.....	1,282,057	1,710,724	1,648,526	455,686	731,379	2,624,861	1,462,777	363,706	812,855	1,469,652
Transfers out.....	(4,909,278)	(5,827,642)	(6,116,789)	(4,996,174)	(5,036,036)	(7,342,578)	(4,722,140)	(4,128,675)	(4,515,261)	(5,151,669)
Total other financing sources (uses).....	(3,627,221)	3,861,181	(4,492,232)	(86,483)	11,656,166	55,293,129	(3,259,363)	(3,692,736)	(3,504,782)	(3,569,017)
Net change in fund balance.....	\$ 609,031	\$ 4,091,786	\$ 839,027	\$ 4,305,409	\$ 19,543,478	\$ 62,483,930	\$ 5,898,700	\$ (16,926,040)	\$ (36,714,923)	\$ (2,075,065)
Debt service as a percentage of noncapital expenditures.....	4.08%	3.85%	4.17%	4.09%	3.91%	4.32%	7.18%	6.84%	6.67%	5.93%

Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

Last Ten Years

Year	Assessed and Actual Values and Tax Rates									
	Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Total Commercial Value	Commercial Tax Rate	Personal Property	Personal Property Tax Rate	Total Direct Rate (1)	Total Town Value
2014	\$ 3,058,927,010	\$ 16.11	\$ 357,097,675	\$ 206,575,285	\$ 563,672,960	\$ 26.64	\$ 158,974,670	\$ 26.64	\$ 18.12	\$ 3,781,574,640
2015	3,174,313,439	16.37	346,909,486	195,098,045	542,007,531	27.62	163,305,340	27.62	18.42	3,879,626,310
2016	3,375,581,212	16.35	350,383,783	195,067,205	545,450,988	27.46	176,584,070	27.46	18.31	4,097,616,270
2017	3,548,734,929	16.31	352,992,961	194,901,510	547,894,471	27.82	195,119,530	27.82	18.30	4,291,748,930
2018	3,762,075,843	16.13	359,395,232	198,125,625	557,520,857	27.74	225,104,020	27.74	18.13	4,544,700,720
2019	4,076,765,508	15.84	369,542,017	201,340,275	570,882,292	27.63	255,893,470	27.63	17.83	4,903,541,270
2020	4,397,308,166	15.97	403,540,909	200,745,125	604,286,034	28.00	262,122,830	28.00	17.95	5,263,717,030
2021	4,590,240,232	15.72	412,056,133	202,212,335	614,268,468	27.60	299,607,550	27.60	17.69	5,504,116,250
2022	4,936,869,187	15.20	415,179,165	213,669,240	628,848,405	27.25	316,927,210	27.25	17.14	5,882,644,802
2023	5,577,056,696	14.10	429,840,255	253,337,596	683,177,851	26.59	330,280,760	26.59	16.02	6,590,515,307



(1) Weighted average direct tax rate, calculated as weighted average of residential, commercial and personal property tax rates.

Source: Official Statements, Town of Tewksbury

All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

Principal Taxpayers
Current Year and Nine Years Ago

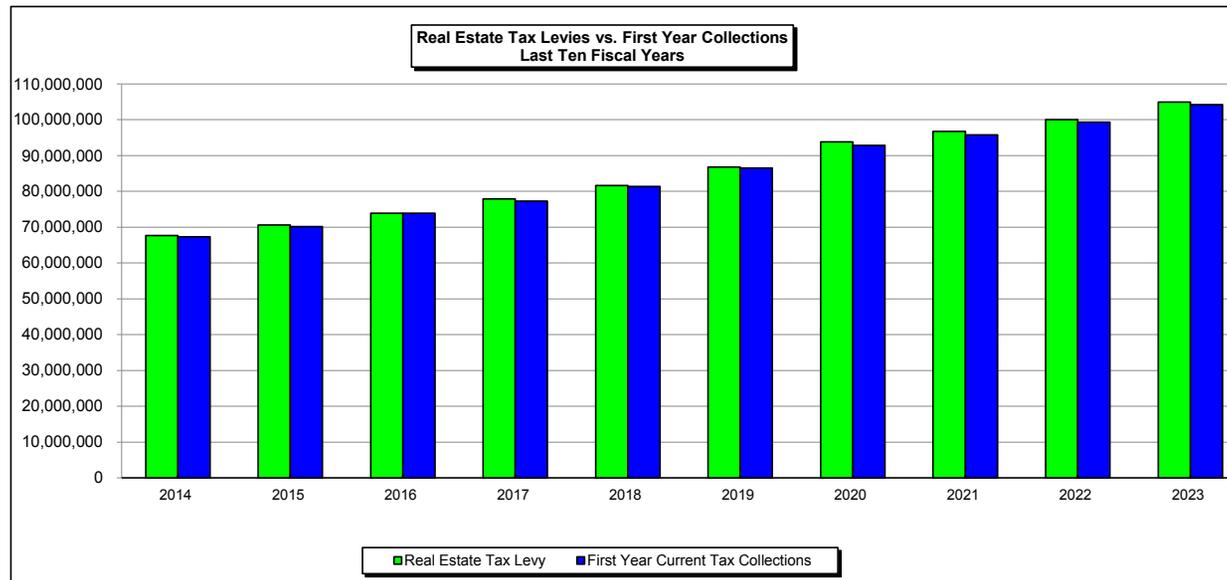
Name	Nature of Business	2023			2014		
		Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
New England Power Company	Utility	\$ 150,277,130	1	2.28%	\$ 42,892,540	1	1.13%
Lowell Gas / Colonial Gas	Utility	70,549,080	2	1.07%	23,521,390	5	0.62%
Lodge at Ames Pond Limited PTN	Apartments	70,720,120	3	1.07%	40,042,200	3	1.06%
DSM / Market Basket	Shopping Center	48,003,260	4	0.73%	23,039,600	6	0.61%
DSF IV Tewksbury Owner LLC	Apartments	47,918,490	5	0.73%			
Massachusetts Electric	Utility	47,187,030	6	0.72%	19,900,560	9	0.53%
Balsam Place	Apartments	41,931,800	7	0.64%			
Raytheon Manufacturing Corp.	Electronics/Research	41,006,100	8	0.62%	40,409,300	2	1.07%
EIP 495 Woburn	Indust - Warehouse	38,275,600	9	0.58%			
Highwood Equity Partners	Office Buildings	26,459,000	10	0.40%	23,766,900	4	0.63%
CCI-B Tewksbury LLC	Research				22,923,900	7	0.61%
Verizon New England Inc.	Utility				22,210,100	8	0.59%
Valley Properties	Shopping Center				19,644,100	10	0.52%
Totals		\$ 582,327,610		8.84%	\$ 278,350,590		7.36%

Source: Official Statements, Town of Tewksbury

Property Tax Levies and Collections

Last Ten Years

Year	(1) Total Tax Levy	Less Reserve for Abatements & Exemptions	(1) Net Tax Levy	Net as % of Total	First Year Current Tax Collections	Percent of Net Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy (2)
2014	\$ 68,530,647	\$ 879,401	\$ 67,651,246	98.72%	\$ 67,285,696	99.46%	\$ 296,597	\$ 67,582,293	99.90%
2015	71,444,252	865,819	70,578,433	98.79%	70,139,742	99.38%	783,140	70,922,882	100.49%
2016	75,017,836	1,139,073	73,878,763	98.48%	73,909,480	100.04%	651,211	74,560,691	100.92%
2017	78,550,516	664,160	77,886,356	99.15%	77,263,301	99.20%	851,269	78,114,570	100.29%
2018	82,392,297	769,477	81,622,820	99.07%	81,338,454	99.65%	506,551	81,845,005	100.27%
2019	87,419,780	655,644	86,764,136	99.25%	86,485,929	99.68%	760,077	87,246,006	100.56%
2020	94,484,460	718,390	93,766,070	99.24%	92,804,500	98.97%	1,756,903	94,561,403	100.85%
2021	97,381,555	643,605	96,737,950	99.34%	95,784,276	99.01%	1,008,586	96,792,862	100.06%
2022	100,812,797	760,227	100,052,570	99.25%	99,341,679	99.29%	828,593	100,170,272	100.12%
2023	105,584,364	643,479	104,940,885	99.39%	104,218,075	99.31%	-	104,218,075	99.31%



(1) Includes tax liens.

(2) If the actual abatements and exemptions are lower than the estimate, the actual collections can exceed the net levy.

Source: Official Statements, Town of Tewksbury

Ratios of Outstanding Debt by Type

Last Ten Years

Year	Governmental Activities		Business-type Activities		Total Debt Outstanding	Percentage of Personal Income (2)	U. S. Census Population	Debt Per Capita
	General Obligation Bonds (1)	General Obligation Bonds (1)	Direct Borrowings					
2014	\$ 33,998,682	\$ 91,340,365	\$ 5,859,361	\$	131,198,408	8.27%	30,613	\$ 4,286
2015	39,346,070	88,019,969	5,241,898		132,607,937	8.41%	29,855	4,442
2016	36,230,929	95,746,278	4,609,044		136,586,251	8.33%	30,425	4,489
2017	37,443,760	91,997,977	3,960,398		133,402,135	8.09%	30,010	4,445
2018	50,272,825	84,459,840	3,599,042		138,331,707	8.10%	30,435	4,545
2019	106,453,241	78,508,435	3,230,386		188,192,062	10.82%	30,417	6,187
2020	99,506,192	70,321,516	2,854,283		172,681,991	9.44%	31,342	5,510
2021	92,747,206	63,825,787	2,470,582		159,043,575	8.83%	30,266	5,255
2022	85,806,846	55,976,088	2,079,129		143,862,063	7.73%	30,675	4,690
2023	79,206,033	48,206,238	1,679,768		129,092,039	6.78%	30,761	4,197

(1) Presented net of original issuance discounts and premiums.

(2) Personal income is disclosed on the Schedule of Demographic and Economic Statistics.

Source: Audited Financial Statements, U. S. Census

Ratios of General Bonded Debt Outstanding

Last Ten Years

Year	General Obligation Bonds	Percentage of Estimated Actual Taxable Value of Property (1)	Per Capita (2)
2014	\$ 125,339,047	3.31%	\$ 4,286
2015	127,366,039	3.28%	4,442
2016	131,977,207	3.22%	4,489
2017	129,441,737	3.02%	4,445
2018	134,732,665	2.96%	4,545
2019	184,961,676	3.77%	6,187
2020	169,827,708	3.23%	5,510
2021	156,572,993	2.84%	5,255
2022	141,782,934	2.41%	4,690
2023	127,412,271	1.93%	4,197

(1) Property value data is disclosed on the Schedule of Assessed Value of Taxable Property by Classification and Tax Rates.

(2) Population data is disclosed on the Schedule of Demographic and Economic Statistics.

Source: Audited Financial Statements, U. S. Census

Direct and Overlapping Governmental Activities Debt

As of June 30, 2023

<u>Overlapping Entities</u>	<u>Debt Outstanding</u>	<u>Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>	<u>Current Year Assessment for Operations and Debt Service</u>
Debt repaid with property taxes:				
Shawsheen Valley Regional Vocational Technical School.....	\$ 4,640,000	24.00%	\$ 1,113,600	\$ 7,369,366
Town direct debt.....			<u>79,206,033</u>	
Total direct and overlapping debt.....			<u>\$ 80,319,633</u>	

Source: Official Statements

Computation of Legal Debt Margin

Last Ten Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Equalized Valuation.....	\$ 4,084,750,000	\$ 3,979,613,200	\$ 3,979,613,200	\$ 4,367,128,200	\$ 4,367,128,200	\$ 4,874,518,000	\$ 4,874,518,000	\$ 5,637,921,800	\$ 5,637,921,800	\$ 6,249,555,900
Debt Limit -5% of Equalized Valuation.....	\$ 204,237,500	\$ 198,980,660	\$ 198,980,660	\$ 218,356,410	\$ 218,356,410	\$ 243,725,900	\$ 243,725,900	\$ 281,896,090	\$ 281,896,090	\$ 312,477,795
Less:										
Outstanding debt applicable to limit.....	9,538,181	7,297,594	6,030,471	8,392,470	21,970,245	20,231,165	18,682,660	17,239,135	15,775,000	14,595,000
Authorized and unissued debt.....	18,576,582	26,826,582	14,476,582	29,476,582	13,919,149	52,422,873	56,422,873	56,422,873	58,222,873	86,822,873
Legal debt margin.....	\$ <u>28,114,763</u>	\$ <u>34,124,176</u>	\$ <u>20,507,053</u>	\$ <u>37,869,052</u>	\$ <u>35,889,394</u>	\$ <u>72,654,038</u>	\$ <u>75,105,533</u>	\$ <u>73,662,008</u>	\$ <u>73,997,873</u>	\$ <u>101,417,873</u>
Total debt applicable to the limit as a percentage of debt limit.....	13.77%	17.15%	10.31%	17.34%	16.44%	29.81%	30.82%	26.13%	26.25%	32.46%

Source: Assessor's Office

Demographic and Economic Statistics

Last Ten Years

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2014	30,613	\$ 1,586,024,631	\$ 51,809	44.0	3,558	5.3%
2015	29,855	1,577,692,849	52,845	44.0	3,424	4.4%
2016	30,425	1,639,965,308	53,902	44.2	3,403	3.7%
2017	30,010	1,649,951,000	54,980	44.6	3,273	3.6%
2018	30,435	1,706,782,626	56,080	44.5	3,222	3.2%
2019	30,417	1,739,901,067	57,202	44.5	3,158	2.8%
2020	31,342	1,828,681,586	58,346	44.5	3,064	8.7%
2021	30,266	1,801,218,037	59,513	44.5	3,024	4.8%
2022	30,675	1,862,072,501	60,703	44.5	3,056	3.4%
2023	30,761	1,904,630,683	61,917	44.5	3,048	2.5%

Source: U. S. Census, Division of Local Services, Massachusetts Department of Employment and Training
 Median age is based on most recent census data.

Principal Employers (excluding Town)

Current Year and Nine Years Ago

Employer	Nature of Business	2023			2014		
		Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Raytheon Manufacturing Co.	Electronics & Research	2,000	1	12.20%	2,000	1	13.23%
Market Basket	Store and Warehouse	950	2	5.79%			
Tewksbury State Hospital	Hospital	936	3	5.71%	1100	3	7.28%
Thermo Fisher	Laboratory Instrumentation	450	4	2.74%	420	4	2.78%
Walmart	Department Store	200	5	1.22%	300	5	1.98%
Home Depot	Building/Hardware	187	6	1.14%	200	7	1.32%
Wamesit Lanes	Entertainment and Restaurant	175	7	1.07%			
Corning Life Sciences	Medical Equipment and Supplies	153	8	0.93%			
Wellness Pet Company	Pet Food	125	9	0.76%			
Holt and Bugbee	Wood Products	104	10	0.63%			
Demoulas Warehouse/Stores	Grocery Store Warehouse				1200	2	7.94%
Cisco Systems	Communications				230	6	1.52%
Holiday Inn	Motel				90	8	0.60%
Comp-U-Con	Electronics				74	9	0.49%
Eastern Bag and Paper	Paper Products Manufacturer				70	10	0.46%
	Totals	<u>5,280</u>		<u>32.20%</u>	<u>5,684</u>		<u>37.60%</u>

Source: Massachusetts Department of Employment and Training and Official Statements

Full-time Equivalent Town Employees by Function

Last Ten Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Function										
General government.....	12.00	11.00	9.00	9.00	10.25	10.25	10.75	10.75	10.75	10.75
Finance.....	11.75	13.00	13.00	13.00	13.00	13.25	13.50	13.50	13.50	13.50
Planning and development.....	17.25	17.75	17.75	18.00	18.50	18.50	17.50	17.50	17.50	17.50
Facilities.....	1.00	1.00	1.00	4.00	4.00	5.00	5.00	5.00	5.00	5.00
Public safety.....	122.00	126.00	130.00	130.00	132.00	134.00	126.00	126.00	126.00	134.00
Education.....	494.40	522.00	531.00	481.00	548.40	527.10	527.70	491.60	525.10	523.10
Public works.....	19.50	20.20	23.00	23.00	23.50	26.50	26.50	26.50	26.50	29.50
Council on aging.....	4.00	3.50	3.50	4.00	5.00	5.00	5.00	5.00	5.00	5.00
Community services.....	1.00	1.00	1.00	1.00	1.40	2.00	2.00	2.00	2.00	2.00
Culture and recreation.....	4.00	2.00	2.00	-	-	-	-	-	-	-
Library.....	15.00	15.00	16.00	16.00	21.00	22.00	22.00	22.00	22.00	22.00
Total	<u>701.90</u>	<u>732.45</u>	<u>747.25</u>	<u>699.00</u>	<u>777.05</u>	<u>763.60</u>	<u>755.95</u>	<u>719.85</u>	<u>753.35</u>	<u>762.35</u>

Source: Various Town Departments



Two Volunteers Staffing the Community Garden Table at the Farmer's Market